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Montana. Dept. of
Corrections
Helena Pre-
release Center

MENT OF CORRECTIONS

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ERNOR

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MEMORANDUM

JAN - 8 1997

TO: Rick Day, Director
Department of Corrections

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HELENA, MONTANA 59620

FROM: Mike Ferriter, Administrator MF
Community Corrections Division

DATE: July 25, 1996

RE: Helena Pre-Release Center

Attached is information resulting from your May 22, 1996 memorandum in reference to a Helena Pre-Release Center in general and the UpCountry Inn in particular.

The information included in this report is as follows:

- 1) A copy of the May 22, 1996 memorandum.
- 2) An outline detailing some of the activities that proceeded this report.
- 3) A copy of the Site Selection Criteria.
- 4) "Exhibits" that are referred to in the site selection report.
- 5) Additional documentation that is referred to in the site selection report.

The following site selection report contains both the findings of the Community Corrections Division and my comments to you relative to the findings.

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FINAL SITE SELECTION CRITERIA - REPORT

CRITERIA #1: DETERMINATION OF LEVEL OF SUPPORT FROM LOCAL GOVERNMENT AUTHORITIES

Standard: Should have the support of the majority of County Commissioners, majority of City Council, both the Senator and Representative who serve the District in which the site is located and the majority of the other public officials.

Summary: The Department entered into an agreement with Market Revelations Limited to conduct a survey of local authorities. Of those local officials surveyed 75% lend some level of support to a pre-release center in Lewis & Clark County, 69% voiced some level of support to a pre-release center in the Helena area, 18% supported the UpCountry Inn as an acceptable site, with 37.5% choosing not to respond or they were neutral on the site. Individual surveys are in *Section 5*.
[Complete statistics located in *Section 5*]

Market Revelations Ltd. was successful in surveying 16 Helena area public officials including 9 of 12 area state legislators. As with the public in general, the Department has received a great deal of input from public officials prior to the survey.

Specifically the standard calls for the support of the majority of:

- A. County Commissioners. As a board, the commissioners supported the concept of pre-release, indicating that pre-release centers should be within city limits, but could function outside of city limits. The commissioners were neutral in supporting or rejecting the UpCountry Inn location.
- B. City Commissioners. All four (4) commissioners responded. Three (3) of the four (4) commissioners indicated that they supported the concept of pre-release, two (2) commission members voiced no opinion on the UpCountry Inn site, one (1) supported the site and one (1) did not support the site.
- C. Immediate Area Legislators. Senator Tom Beck and Representative Ed Grady, who represent the immediate area both support the concept of pre-release, both indicated that siting a center inside or outside city limits is not a significant issue and both indicated that the UpCountry Inn is not an acceptable site.

The survey called for interviews of local District Court Judges. It is noted that all three (3) District Judges chose not to respond.

The Mayor and County Attorney were out of town and the Acting Police Chief did not respond.

Comments:

The Public Official Survey demonstrates that there are a variety of feelings relative to the pre-release concept, as well as the UpCountry Inn location. However, it is safe to say that the site does not have overwhelming support. Local legislators have voiced much concern about the site and the process as have other public officials. It is evident that the success of any public program needs the support of key officials. The survey and other input provided clearly indicates that the CC&CSI will face numerous initial barriers in the area of public official support. I personally feel the CC&CSI has the experience to overcome these barriers. However, I am concerned that these barriers may initially be counter productive to the goals of pre-release and the offenders the center will serve.

Findings:

The survey does not indicate that the majority of Public Officials support the UpCountry Inn site. However, the majority do support a pre-release center in Lewis & Clark County. The standard for this site selection criteria is not met.

CRITERIA #2: DETERMINATION OF LEVEL OF SUPPORT OF AREA RESIDENTS

Standard: Should have the support of the majority of respondents.

Summary:

The Department entered into an agreement with Market Revelations to conduct the survey. 300 residents within a 4-mile radius of the UpCountry Inn were contacted. 49.2% (majority) of the respondents indicated that the UpCountry Inn is an acceptable site. A summary of the results & address lists are attached.

EXHIBIT A

[Complete statistics located in *Section 5*]

Comments:

The original site selection criteria called for the survey to ask one specific question: "Would you find it acceptable to site a pre-release center at the UpCountry Inn site?" This question is the most crucial question on the survey. The response to the question indicates 49.2% (majority) of those surveyed were in favor of the UpCountry Inn site and 47.1% were opposed. Naturally, all of the other questions are significant to the process but the response to this question indicates there is some support of the

UpCountry Inn as a site for a pre-release center.

The survey and process has been scrutinized a great deal. As a result of this, the Department agreed to accept additional input. Since the Town Meeting the Department has received 138 responses with the vast majority from Helena area residents regarding the UpCountry Inn site. Of the letters received, 132 were in opposition to the site with 6 supporting the site. (An analysis of the letters is contained in *Section 5*.)

The Department has received 2 petitions which include over 1,600 signatures opposing the UpCountry Inn location. (Petitions on file.)

It is my belief that the UpCountry Inn location has some public support as a pre-release center. I base this opinion on the survey. However, the "immediate" property owners have adamantly opposed the location. I do not feel it is appropriate for the Department to only focus on the survey and not pay attention to the reams of comments received, including the expressed concern of the UpCountry Inn owner. It is my impression that the "public" sentiment may be insurmountable. It is also my impression that the center and its residents will be scrutinized continuously for the first two (2) years of operation if a center is sited at the UpCountry Inn. However, I do feel that Community, Counseling and Correctional Services, Inc. (CC&CSI) operates at a level in which they can withstand the scrutiny. But, I am concerned with the scrutiny individual offenders will be subjected to.

The issue of public support relative to the Department's mission focuses on trust. The UpCountry Inn neighborhood has expressed a great deal of dis-trust relative to the Department. Hence, it is our responsibility to weigh public safety factors in our release of inmates against the perception of dis-trust. If we truly believe that pre-release promotes public safety to the citizens at large then it is my recommendation that the UpCountry Inn be considered.

If the site is accepted, we must then focus on the safety of the public in general vs. several residents living on the west side of Helena who dis-trust the Department and strongly feel their personal safety and security is in jeopardy.

Findings:

The majority of people surveyed within a four (4) mile radius of the UpCountry Inn find the site a suitable location.

CRITERIA #3: EMERGENCY MEDICAL AND FIRE PROTECTION

Standard: Appropriate fire protection services and response time will be determined by the state fire marshal.

Summary:

State Fire Marshall, Bruce Suenram, has indicated at least a 15 minute response time to the UpCountry Inn. As the site is not within a local fire district, the Lewis and Clark County Sheriff's Office Fire Department is responsible for responding to fires in this area. This fire department is controlled by the Sheriff's Office. Fire fighting and response training for the volunteers is provided by the Fire Training School in Great Falls and the Rural Fire Council in Helena. Ideal response time should be within 6-8 minutes. Lewis and Clark County Sheriff's Office official, Bill Fliner, has indicated 15-20 minutes response time due to volunteers' travel time to the county shops on Cooney Drive where the fire equipment is stored.

Standard: Medical transportation services will be provided by a licensed ambulance service.

Summary:

Kevin Fitzgerald, a St. Peter's Hospital Paramedic, and Andrew Horton, Paramedic, stated emergency medical response time to the UpCountry Inn would be within 6-8 minutes, with 8 minutes being the maximum response time. Dispatch is from St. Peter's Hospital and is precipitated by a call to 911.

Comments:

The UpCountry Inn location has been scrutinized a great deal because of concerns relative to emergency services. The location certainly poses a problem in comparing emergency services with some of the existing pre-release centers some of which are within a few blocks of emergency services. However, from a realistic standpoint the pre-release center would be exposed to nearly the same obstacles that the neighbors of the UpCountry Inn face. I feel that with the required fire codes, fire drills, etc. the adult male offenders and trained staff face no major risk of loss of life than any other pre-release offender or staff. There may be a higher risk of property loss, but this is an issue for CC&CSI and its insurance provider to deal with. The site falls short of the ideal response time of 6-8 minutes.

The medical response time is of more concern. The railroad crossing and distance from the hospital pose a concern. Naturally when you are dealing with 50 or so individuals (staff included) at any location, illness and accidents are of issue. The eight (8) minute response time is better than I was expecting, but when you consider the railroad track obstacle the concern once again surfaces. If selected, I feel the CC&CSI staff must be trained very well on First Aid and CPR techniques and medical supplies will need to be above standard.

Findings:

Emergency medical services seem to be acceptable and meet the standards. I find that fire protection services are below standard, but not to the level that the site should be excluded.

CRITERIA #4: LAW ENFORCEMENT AND SECURITY

Standard: Site must be accessible to a certified law enforcement agency capable of emergency response within 15 minutes or less.

Summary:

Captain Lynn Michel, Lewis and Clark County Sheriff's Office, indicated a 10-15 minutes response time to the UpCountry Inn. In the event the Sheriff's Office is unable to respond, Captain Michel stated their office will make a request of the Mutual Aid Dispatch to send a City of Helena Law Enforcement Unit to the emergency.

Standard: An acceptable security plan shall be in place.

Summary:

A security plan has been submitted by Community, Counseling & Correctional Services, Inc.

EXHIBIT B

(Policies re: Walkaways, and Movement of Residents are located in Section 5)

Comments:

Much focus has been on law enforcement response. Practically speaking, law enforcement is rarely called to a pre-release center for emergency purposes. Pre-release staff are trained to restrain offenders in emergency situations. Generally, when law enforcement is called it is not considered an emergency, but for transportation of a restrained offender or for investigative purposes. As an example, CC&CSI contacted law enforcement only one (1) time in FY96 to restrain an offender. CC&CSI is unique as staff transport offenders to the local detention center and to Montana State Prison. The other centers, as standard operating procedure, call on law enforcement to provide transportation to detention. One of the unique factors of a pre-release center is that the offenders "do their own time." Rarely do offenders pay strict attention to arrest or violations of other offenders. Therefore, acting out by the "group" does not exist. The potential of calling in several law enforcement personnel because of a disturbance is minimal. If the need should arise, Lewis & Clark County Sheriff's Office does have a specialized tactical team trained to respond to crisis situations.

Security of a pre-release center does not depend on law enforcement. It depends on UA tests, agenda checks, random searches, employer contacts, screening and a good disciplinary hearing and sanction policy. I strongly feel CC&CSI can appropriately address the issues of criteria number four.

Findings:

Law enforcement response time and CC&CSI's security plan do meet the standard.

CRITERIA #5: ZONING AND STATE ORDINANCES AND UTILITIES

1. Standard: The site must comply with all applicable codes, ordinances, acts, etc., i.e.

A. Zoning

Standard: Must have approval of local, county and/or state zoning officials.

Summary:

A zoning and state ordinances and utilities report has been submitted by Community, Counseling & Correctional Services, Inc. (Complete report can be found in *Section 5*)

- 1) Letter from Mike Thatcher to Lewis & Clark County Planner, Robert Rasmussen. Letter from Robert Rasmussen, Planning Director, Lewis & Clark Co. Planning Dept. - re: zoning, and sewer/water assessment. *EXHIBIT C*

Mr. Rasmussen indicates "...the property is not zoned and not subject to any zoning regulations in effect at this time..."

Findings:

The standard is met as the information indicates there are no zoning restrictions.

B. Fire, Electrical, Safety & Plumbing

Standard: The building must meet codes for fire, electrical, safety and plumbing.

Summary:

- 1) Letter from Bruce Suenram. Letters from Rick Schlenker, Schlenker & McKittrick Architects. Letter from Bob Duffy of Duffy Plumbing and Heating. Letter from electrician, McCarthy Electric. *EXHIBIT D*

CC&CSI plans to retrofit and renovate the facility to comply with all codes. *EXHIBIT G - 5.2B*

Findings:

It appears that fire, safety and plumbing codes can be met as required by the standards.

C. Environmental

Standard: The site must comply with all environmental laws and

regulations.

- 1) Letter from Andy Zdinak, Environmental Engineering Manager, MSE-HJM, Inc., an engineering firm - re: providing engineering and environmental services to support the development of the proposed center. *EXHIBIT E & G - 5.1C*

Findings:

There is no clear evidence that the site complies with environmental laws and regulations.

D. Americans with Disabilities Act.

Standard: Site must comply with the Americans with Disabilities Act.

CC&CSI indicates that all renovations and plans for the proposed facility will be in accordance with the Americans with disabilities Act.

Findings:

There is no direct plan relative to the approach CC&CSI will take to comply with the Americans with Disabilities Act.

E. Sanitation and Water

Standard: Sanitation and water must comply with all laws and regulations including EPA standards.

- 1) Letter from Andy Zdinak, Environmental Engineering Manager, MSE-HJM, Inc., an engineering firm - re: providing engineering and environmental services to support the development of the proposed center. Letter from Steven Kilbreath of the Lewis & Clark County Health Department. *EXHIBIT E & G - 5.1E*

Findings:

It appears that this standard can be met, but a concise plan has not been submitted.

F. Flood Plain and Floodways

Standard: Must have proof of compliance with all requirements of Title 76, Chapter 5, MCA; including part 4: Use of Flood Plains and Floodways.

CC&CSI has provided a map that indicates the proposed facility is not located on a flood plain. Concerns will be addressed by Andy Zdinak, Environmental Engineering Manager, MSE-HJM, Inc.
EXHIBIT E (additional information can be found in *Section 5* and in *EXHIBIT G - 5.1F*)

Findings:

According to the map provided, the UpCountry Inn itself is located in a "Zone C" designation which means it is in an area of minimal flooding. Proof of compliance with Montana codes has not been provided.

2. **Standard:** Contractor must submit evidence of compliance or a written plan naming deficiencies and a plan for correcting them.

Summary:

Determination of deficiencies needing corrections will depend on the occupancy classification; until determined a written plan cannot be submitted. However, CC&CSI indicates that all deficiencies will be corrected in order to be in full compliance with all zoning and state ordinances.

EXHIBIT G 5.2

Findings:

Detailed information has not been submitted outlining deficiencies and the plan to remedy them.

3. **Standard:** Contractor must show access to public utilities.

Utilities are currently in place at the proposed site. As the facility has been used as a Bed and Breakfast, in-patient chemical dependency program, dormitory and a retirement center, Community, Counseling and Correctional Services, Inc. does not believe the proposed site will negatively impact the surrounding area.

- A. **Standard:** Contractor must submit evidence contemplated use of utilities will not negatively impact surrounding community.

- 1) Letter from Rodger Keune of Montana Power Company - re: reliable utilities.

EXHIBIT F

Findings:

The site meets this standard.

- B. **Standard:** Contractor must submit a plan for alternative phone and power in case of prolonged outages.

Summary:

In the event there are prolonged power outages, Community, Counseling and Correctional Services, Inc. proposes a contingency plan that includes a portable generator and all necessary accessories to provide for power. CC&CSI will also have the use of cellular phones.

Findings:

It appears that CC&CSI plan to purchase a generator and cellular

phones. This would be a solution to the power outages. However, a detailed plan was not submitted.

Comments:

CC&CSI has employed an engineering firm, MSE-HKM, to address the engineering issues associated with zoning, State Ordinances and Acts. The firm is still assessing the building codes relative to safety, sanitation and water. Mr. Thatcher has indicated that the assessment of these codes may be prolonged as Lewis and Clark County Officials must inspect and confirm compliance. Mr. Thatcher is optimistic there should be no major problems. However, it was communicated to him that he needed to expedite and complete assessment of these codes prior to submission of the final report.

It is my impression after discussing criteria number 5 with Mr. Thatcher and reviewing the documentation, including Mr. Thatcher's most recent letter (*EXHIBIT G*), that the facility would be physically capable of housing 40 offenders. The facility has been successfully utilized in the past for group living situations. My experience with CC&CSI tells me that they are very capable of transforming older buildings into workable pre-release centers. It is my perception that the UpCountry Inn building is much more amenable to group living than many of the existing pre-release centers currently under contract with the Department. The lack of solid evidence relative to the water and sewage requirements makes it difficult for me to endorse the physical structure whole heartedly. However, I firmly feel that CC&CSI is fiscally and philosophically committed to transforming the UpCountry Inn building into a physically acceptable pre-release center.

CRITERIA #6: TRANSPORTATION

1. **Standard:** Contractor must submit a written plan for transportation of offenders to and from services.

A transportation plan has been submitted by Community, Counseling & Correctional Services, Inc. (Complete plan is located in *Section 5*.)

Summary:

Center personnel will provide any transportation to and from community educational components utilized by residents. Note that the Butte program provides regular shuttle runs to the Butte Vo-Tech, which is approximately 9 miles from the Butte facility.

Community, Counseling and Correctional Services, Inc. plans to see if they can utilize and obtain a special rate from the local cab companies and/or contract with one of the local school bus companies to transport residents: there would be designated drop-off and pick-up points.

Center personnel will provide transportation for supervised shopping outings, a minimum of twice weekly.

Findings:

CC&CSI's transportation plan is acceptable and meets the criteria.

2. Standard: Contractor's transportation plan must include assurances that:

- A. If offenders are walking, they walk not more than 1 mile each way.**

Summary:

A shuttle system will be implemented to establish pre-determined drop-off and pick-up sites, ensuring residents will not be required to walk more than 1 mile each way.

- B. If offenders are riding bikes, not more than ½ mile on unpaved roadway.**

Summary:

A pickup truck will be purchased to transport residents' bikes to specific pick-up points to alleviate concerns regarding riding more than ½ mile on unpaved roadway. Long range plans include paving the entire roadway - such plans will need to be reviewed and appropriate financing determined.

- C. There is some measure of independence for inmates (not solely provided by Center).**

Summary:

CC&CSI indicates that their philosophy "freedom through responsibility" will allow for independence relative to transportation.

- D. There is evidence of adequate snow removal plan (Site should be on or within 1/4 mile of an emergency snow removal route.)**

Summary:

The site is not located on an emergency snow removal route. However, it is located on a school route making Head Lane a priority for snow removal. If the need arises, Community, Counseling and Correctional Services, Inc. proposes to provide snow removal via their own plow attached to a pickup truck.

Findings:

CC&CSI has provided assurances that appropriate transportation options are available.

3. Standard: Contractor must submit a plan for mitigating traffic problems as

recommended by the County.

Community, Counseling and Correctional Services, Inc. indicate they will be an active partner with Lewis and Clark County in assuring that traffic problems are addressed as appropriate, and kept to a minimum.

Comments:

The location of the UpCountry Inn is not ideal. But on the other hand what location is? Transportation will be an on going hurdle for CC&CSI if the UpCountry Inn is selected. There truly is an advantage to a central location to site a pre-release center as residents depend on inexpensive forms of transportation, i.e. walking, biking and buses. The location reduces "independence" and "mainstreaming." However, the transportation issue is only one of many "independence" and "mainstreaming" issues addressed in a pre-release center. I feel we will face similar issues in other Montana communities with significant offender commitment rates as bus systems do not exist in communities such as Bozeman and Kalispell.

Findings:

A plan for mitigating traffic problems was not submitted.

CRITERIA #7: AVAILABILITY TO SERVICES

Standard: There shall be available within a 20 mile radius:

Mental Health Treatment: Stuart Klein, Mental Health Services has indicated he is willing to provide services to Pre-Release residents.

Chemical Dependency Treatment: Mike Ruppert, Director of the Boyd Andrew Treatment Program has indicated his program will provide services to Pre-Release residents.

Employment Services: Phil Grossberg, Helena Job Services has indicated it may be difficult to assess adequate job opportunities in this area without knowing the needs and skills of applicants. He stated there is constant need for service jobs that pay \$4.35 - \$5.00 per hour. Further, he indicated Helena is a competitive job market and skilled and technical trades have the advantage. The Helena Job Service registers 8,000 job seekers per year. Adding 40 additional job seekers will not be significant, according to Mr. Grossberg. The Department of Commerce has provided 1994 figures regarding types of employment available in the Helena area (Information is located in *Section 5*).

Community Service: The Restitution/Community Service Office indicates Pre-Release residents will be considered out-of-district clients. The Pre-Release Center will be required to contact the sentencing jurisdiction to request a certified copy of the order for community service be sent to the

Restitution/Community Service Office.

Adult Learning Center: Jake Gustin, Director of the Helena Adult Learning Center stated he supports the proposed Pre-Release Center and that the Adult Learning Center will provide basic education services for residents. The Adult Learning Center also oversees adult education courses for Montana House and County Jail residents; Mr. Gustin is aware of the importance of education as an aspect of rehabilitation.

Vo-Tech: Alex Capdeville, Vo-Tech Director stated they would provide services to Pre-Release residents. However, they would need to be aware of "high risk" individuals on supervision for serious crimes such as aggravated assault, rape, murder, etc.

Carroll College: Jim Trudnowski, Academic Dean of Carroll College, indicated there is no problem with enrollment. He will discuss the issue further with college administration and will submit a letter to the Department. This letter has not been received as of July 19, 1996.

Comments:

The Department has received much input from residents of the UpCountry Inn area that the site does not provide adequate access to services. The site selection report indicates that such services are available and well within the twenty (20) mile radius. Community Corrections Division staff personally contacted seven (7) individuals representing services outlined in the criteria. The response was positive. It is evident that the Helena area has a variety of services that are conducive to the transition of offenders from prison to the community.

Presently over 400 offenders are under the supervision of the Probation and Parole Bureau in Helena. These offenders presently receive services from a variety of agencies. I receive very little negative feedback from P&P staff relative to the lack of services or employment opportunities for offenders under their supervision. I feel the Helena community can adequately serve the needs of the offenders in a pre-release center.

Findings:

Services are available to pre-release center offenders within a 10 mile radius. The standard is met.

CRITERIA #8: PROPERTY VALUES AND TAX BASE

The potential impact on property values and tax base will be assessed in the local area of the proposed site.

Standard: To meet this criteria there should be no loss in property value directly attributable to a Pre-Release Center in the area as determined by the appraiser, or a plan for mitigation of damage to property values will be developed jointly by the Contractor and the Department.

Summary:

Lewis and Clark County Clerk and Recorder, Paulette DeHart, indicated the 1995 tax bill on the property and buildings known as the UpCountry Inn was \$5,037.39. Ms. DeHart further indicated Lewis and Clark County 1995 tax bills totaled 37 million dollars.

Lee Williams of the Department of Revenue's Property Assessment Division indicated their research department determined the impact on Lewis and Clark County property taxpayers would be "inconsequential" if the UpCountry Inn property was moved to a private, non-profit status.

The Department entered into an agreement with Stevens and Co., a real estate appraising and consulting group located in Missoula, Montana. Mr. Stevens researched market reactions to property in close proximity to existing Pre-Release Centers in Montana. He concludes "...based on the responses for those people interviewed, my initial impression would be that the presence of a prerelease center would not negatively impact surrounding property values." Mr. Stevens' report and credentials are located in *Section 5*.

Tom Stevens of Stevens and Company was contacted on July 23, 1996 regarding the second phase of his report relating to impact on property values within the UpCountry Inn area. Mr. Stevens has not yet completed his report. He indicated the results will not be available for two (2) weeks.

Comments:

Property values and tax base is perceived as one of the more critical concerns of residents of the UpCountry Inn area. The comparison of the UpCountry Inn site with existing pre-release center locations is difficult. For the most part, existing facilities are located in commercial, high traffic areas. All existing locations do have residential areas much closer than in the UpCountry Inn area. However, these residential areas have been impacted by high traffic and commercial enterprises for years prior to the establishment of pre-release centers.

The perception of the residents of the area is that a great deal of traffic and activity will infiltrate into their area. It is my belief that CC&CSI perceives the site as very rural with few neighbors impacted by the center. As you well know the perception by CC&CSI and the residents of the area are much different.

It is obvious that the elimination of the annual property taxes of the property will be negligible if the property becomes un-taxable based on a non-profit status. Thus the tax loss issue is not a significant factor. However, the property value loss is of monumental concern to the property owners of the area. The Stevens report indicates that the property values of pre-release center "neighbors" in Billings, Great Falls, Missoula and Butte have not been jeopardized. Once again, we are not comparing similar type areas. Due to the fact that Stevens & Company has not yet produced its analysis of the Head Lane area property, I can not offer additional comments. Tom Stevens assured me on July 24, 1996 that he can have his report completed in two (2) weeks.

Findings:

I am unable to determine if this standard is met based on the lack of the appraisers report. However, from the tax base standpoint the criteria is met.

CLOSING STATEMENT

Since the early 1800's community corrections has been a partner in dealing with crime in the United States. In Montana, pre-release entered into this community corrections partnership nearly 20 years ago. The concept of reintegrating offenders back into local cities and towns via a structured pre-release center seems to make sense to most people. The foundation of community corrections is contained in its title "community." When reflecting on the past several months it is evident that the concept of placing "inmates" in the community of Helena carries a great deal of interest, opinion and emotion. It is obvious that the "feeling" of many community members including public officials is that the process failed to gain proper input. The Montana Consensus Council report reflects this feeling (report can be found in *Section 5*). It is my feeling that corrections and crime is a community issue and it is not as simple to lock people up for their entire life as many community members feel. Therefore, community corrections must continue to be a significant part of the criminal justice system.

It is the mission of the Community Corrections Division to support and promote alternative programs for offenders. As Administrator of the Division I strongly feel alternatives, such as pre-release does promote public safety while providing opportunities to offenders who will definitely be returning to the community. The Department must weigh the ramifications of breaching the public trust and future support against fulfilling its mission of holding offenders accountable through the efforts of a proven and well designed concept known as pre-release.

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final: 7/25/96

DEPARTMENT OF CORRECTIONS



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MEMORANDUM

TO: MIKE FERRITER, Administrator, Community Corrections Division

FROM: RICK DAY 
Director

SUBJECT: HELENA AREA PRE-RELEASE CENTER

DATE: May 22, 1996

We have now received the following correspondence:

- From Helena City Attorney David Nielsen: Mr. Nielsen's opinion is: "...the community corrections board has no jurisdiction over the establishment, maintenance or operation of pre-release centers operated under the authority of the Department of Corrections."
- From the Lewis and Clark County Community Corrections Board: The Board declines to participate in the decision-making process regarding a community corrections facility in Helena.
- From the Up Country Inn's attorney, Mark Refling: The seller threatens to sue the Department if it "interferes" with Up Country Inn's contract for sale to Community Counseling and Corrections Services, Inc. (CC&CS, Inc.).
- From Mike Thatcher, Director of Community Counseling and Corrections Services, Inc.: Mr. Thatcher indicates CC & CS, Inc. is still prepared to pursue operation of a program at the proposed Up Country Inn location. He, however, does not offer any evidence of the suitability of the proposed site.

Consequently, the Department of Corrections must determine if the Up Country Inn is a suitable site for a pre-release center taking into consideration the Helena community in general and the Up Country Inn site in particular.

Memorandum to Mike Ferriter
May 22, 1996
Page two

In order to provide a factual basis for making this decision and provide an opportunity for public input, we will follow these steps:

1. By May 23, 1996, the Department will complete a proposed list of site selection criteria. The criteria will identify the factors needed to evaluate a suitable community and site for a pre-release center.
2. From May 24 through May 30, 1996, you will be responsible for soliciting public comment regarding site selection criteria.
3. By June 5, 1996, after incorporating appropriate public input, the Department will issue final criteria which it will use to evaluate the community and the proposed Up Country Inn site for a pre-release center.
4. From June 5 through June 21, 1996, the Department of Corrections, Community Corrections Division will evaluate the proposed site based on the final selection criteria and prepare a report to the Director summarizing the Division's findings.
5. The Director will, as soon as practicable thereafter, release the report to the public.
6. On June 27, 1996, the Department will conduct a town meeting regarding the proposed pre-release center. At this meeting, the Department will disseminate information and receive public comments. Comments may include those generally supporting or opposing Helena as a location for a pre-release center and supporting or opposing the Up Country Inn site. The Department proposes to hold the town meeting at 6:30 p.m. at the SRS auditorium. The following is a proposed meeting agenda:

- 6:30 p.m. - Introductions and procedure review.
- 6:40 p.m. - Corrections Informational Video produced by Montana State University.
- 7:20 p.m. - Presentation of facts regarding pre-release facilities in the State of Montana with particular emphasis on safety and security.
- 7:45 p.m. - CC & CS, Inc. presents the program it intends to operate in Helena and at the Up Country Inn.
- 8:15 p.m. - Department of Corrections presents its final site evaluation criteria and how it applied those criteria to Helena and the Up Country Inn site.

Memorandum to Mike Ferriter
May 22, 1996
Page three

- 8:30 p.m. - Department receives public comment generally in support of a pre-release center/community corrections facility, and/or the Up Country Inn site
- 9:00 p.m. - Department receives public comment in opposition.
- 9:30 p.m. - Meeting adjourns.

7. The Director will issue the Department's final decision on the matter on or before July 15, 1996.

This procedure is intended to provide an open and clear process to enable the Department to make the right decision for the right reasons. Please keep me informed regarding your progress and questions which may arise as we complete consideration of a Helena facility.

RD/lp

Attachment

cc: Judy Browning
Diana Leibinger
Fritzie Cole-Brown
Barb Charlton
Lynn Albright
Area Legislators

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**HELENA AREA PRE-RELEASE CENTER
REPORT IN RESPONSE TO MAY 22 MEMO
JULY 18, 1996**

May 23	Draft site selection criteria completed.
May 24	Draft site selection criteria made available to public - comments due by 5 p.m. on May 30. 45 responses were received by the deadline.
May 31 - June 2	My review of the responses.
June 3	Doug Barnes, Diana Leibinger, Meg Angell and I met to discuss details of the action plan for this project. [Minutes on file]
June 4	<p>Letter sent to all who submitted comments thanking them for their input and indicating a preliminary final draft would be available to the public at 4:30 p.m. on June 5.</p> <p>Committee meeting (a.m.): Mike Ferriter, Doug Barnes, Diana Leibinger, Ron Alsbury, Meg Angell, Candy West (UpCountry Inn area resident). Discussion of action plan, purpose of committee and beginning the review of public comments.</p> <p>Committee meeting (p.m.): Mike Ferriter, Doug Barnes, Diana Leibinger, Meg Angell, Tom Litterski (UpCountry Inn area resident). Further discussion of action plan, purpose of committee and completion of review of public comments. Ted Clack joined the group to provide input regarding the survey process. [Minutes on file]</p>
June 5	<p>Committee meeting: Mike Ferriter, Doug Barnes, Diana Leibinger, Sheryl Hoffarth, Meg Angell, Candy West, Tom Litterski. Review of the specific recommendations submitted by public as they related to each of the draft criteria. Development of final preliminary draft criteria. [Minutes on file]</p> <p>4:30 p.m. - Final Preliminary Draft site selection criteria made available to public, with comments due back by 5 p.m. June 10, 1996. 20 responses were received by the deadline.</p>
June 6	Committee meeting: Mike Ferriter, Doug Barnes, Diana Leibinger, Sheryl Hoffarth, Meg Angell. Discussion of media related issues and the June 27 public meeting. Review of committee task assignments designed to facilitate compliance with the final preliminary draft site selection criteria. Committee members

assigned to specific criteria for action/follow-up. [Minutes on file]

June 10 Agreement with Market Revelations to perform surveys:

- 1) Local government authorities
- 2) Area residents.

June 12 Committee meeting: Mike Ferriter, Doug Barnes, Diana Leibinger, Meg Angell. Review of public input, discussion of committee's response to each comment, development of final criteria. [Minutes on file]

June 13 Letter sent to all who submitted comments regarding the final preliminary draft criteria. Copy of final site selection criteria was attached to the letters.

June 14 Informational update letter to area legislators and invitation to attend the June 27 public meeting. Packet included copies of significant documentation pertaining to this project, a copy of the final site selection criteria and a copy of the June 27 agenda.

June 17 Conference regarding involvement of Chris Christiansen (Public Relations Officer) in preparations for the June 27 public meeting.

June 18 Various meetings involving Governor Racicot, Rick Day, Department legal staff and Market Revelations staff regarding the surveys.

June 19 Informational Update from Director sent to all who have submitted public comment.

June 20 Received Thomas G. Stevens' report regarding effect of existing Pre-Release Centers on property values (see attached report).

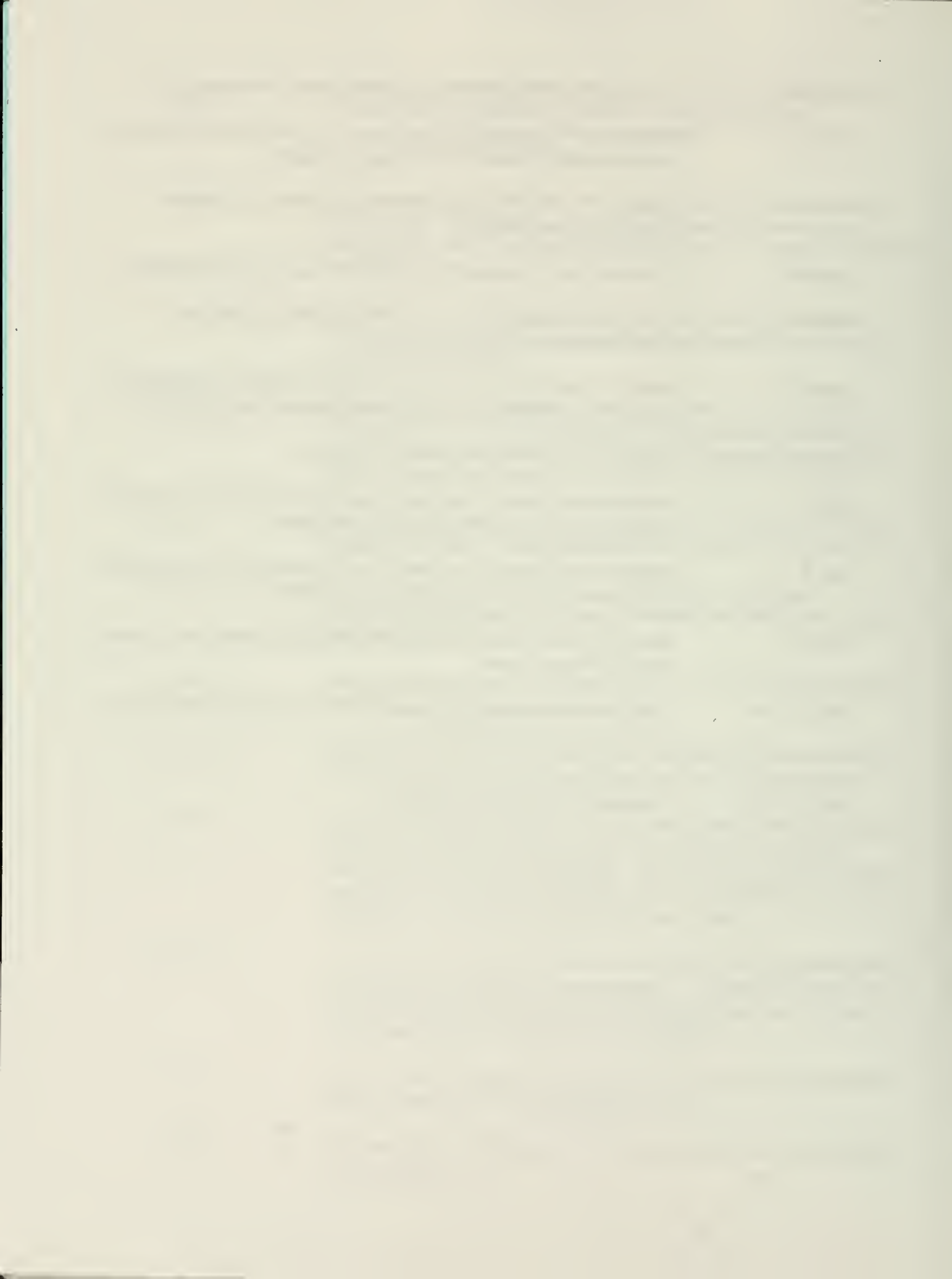
June 20 Committee meeting: Mike Ferriter, Doug Barnes, Diana Leibinger, Maggie Corbett, Ron Alsbury, Sheryl Hoffarth, Mary Craigle (Market Revelations), Meg Angell. Discussion of "Draft 4" of the agenda, Sheryl Hoffarth's proposed letter for the IR's Your Turn, specifics of June 27 meeting. [Minutes on file]

June 21 Collection of reports from committee members and results from the survey of area residents - see attached. (Governor Racicot and Director Day have requested the survey of government officials be postponed until after the 6/27 public meeting).

June 21 Informational Update from Director sent to all who have submitted public comment with Town Meeting Agenda.

June 21 Received Zoning Report and Transportation Report from CC&CSI (see attached).

June 24	Received Public Survey Results from Market Revelations, Inc.
June 24	Informational Update from Director sent to all who have submitted public comment releasing public survey results.
June 25	Received CC&CSI Policies on Inmate movement/Walkaway procedures (see attached).
June 26	Purchased ad in Independent Record for June 27 Town Meeting
June 27	Public Town Meeting held at the SRS/DPHHS Auditorium. Comments both pro and con heard.
June 28	Received copy of letter from Montana Power Company regarding their ability to handle a large load if necessary (see Exhibit F).
June 28-July 12	Received written comments from the public.
July 2	Informational Update from Director sent to all who have submitted public comment regarding new deadline dates.
July 5	Informational Update from Director sent to all who have submitted public comment regarding new deadline dates.
July 15	Doug Barnes and Mary Craigle (Market Revelations) met regarding Public Officials' survey.
July 17- 19	Doug Barnes reviewed written public comments received from June 27 through July 12 postmark.
July 19 - 25	Preparation of the final document.



PRE-RELEASE SITE SELECTION CRITERIA:

6/12/96

CRITERIA #1: DETERMINATION OF LEVEL OF SUPPORT FROM LOCAL GOVERNMENT AUTHORITIES.

There shall be a determination of the level of support from local government authorities.

The Department will contract with a reputable, private, consulting firm to survey the following:

Local County Sheriff

Local Chief of Police

Local Mayor

County Attorney

Chief Public Defender

District Court Judges residing in the judicial district of proposed site

All State Legislators who represent any portion of the county of the proposed site

City council, if applicable

County Commissioners

The survey will utilize an appropriate method of measurement.

The survey must include, but will not be limited to the following questions:

- A. Do you believe there should be a Pre-Release Center in Lewis and Clark County?**
- B. Do you believe the Pre-Release Center needs to be within the city limits?:**
- C. Would you find it acceptable to site a Pre-Release Center at the former UpCountry Inn?**

All potential respondents will be provided with a consistent, concise and factual outline of the goals of the survey, i.e., to gain an understanding of the level of support for a Pre-Release Center in the Helena area.

Standard to meet criteria: Should have the support of : Majority of County Commissioners, Majority of City Council, Both the Senator and Representative who serve the district in which the proposed site is located, and the Majority of those others listed above.

CRITERIA #2: DETERMINATION OF LEVEL OF SUPPORT OF AREA RESIDENTS.

There shall be a determination of the level of support from a minimum of 200, but not more than 500 residents of the Helena area. The Department will contract with a reputable, private consulting firm to survey: Adults who have resided for a minimum of 1 year within a 4-mile radius of the property known as the UpCountry Inn.

The interview will utilize an appropriate method of measurement. The survey must include, but will not be limited to the following question(s):

- A. Would you find it acceptable to site a Pre-Release Center at the UpCountry Inn site?

All potential respondents will be provided with a consistent, concise and factual outline of the goals of the survey, i.e., to gain an understanding of the level of support for a Pre-Release Center in the Helena area.

Standard to meet criteria - Should have the support of : Majority of respondents. — —

CRITERIA #3: EMERGENCY MEDICAL AND FIRE PROTECTION

Twenty four (24) hour emergency medical and fire protection services shall be available. Fire protection shall be provided by a professional fire protection service. Appropriate fire protection services and response time will be determined by the State Fire Marshall or the authority having jurisdiction. Medical transportation services shall be provided by a licensed ambulance service.

CRITERIA #4: LAW ENFORCEMENT AND SECURITY

The site shall be accessible to a certified law enforcement agency capable of emergency response within fifteen (15) minutes or less, and an acceptable security plan shall be in place to include specific procedures that describe:

- * A back-up plan in the event law enforcement response may be delayed
- * Conducting searches of residents and all areas of the facility in order to control contraband and locate missing or stolen property
- * The prevention, detection and pursuit of absconders
- * The movement of residents into and out of the facility
- * A system of accounting for the residents whereabouts at all times
- * Transportation of residents being returned to custody

CRITERIA #5: ZONING AND STATE ORDINANCES AND UTILITIES

- 1) The site must comply with all applicable laws, codes, ordinances and acts, etc. i.e.:
 - a) Zoning: Must have approval of local, county and/or state zoning officials.
 - b) Building: must meet codes for:
 - *Fire
 - *Safety
 - *Electrical
 - *Plumbing
 - c) Environmental; must comply with all environmental laws and regulations.
 - d) Disabled; must comply with Americans with Disabilities Act.
 - e) Sanitation and water; must comply with all laws and regulations including EPA standards. (Must show compliance for amount of beds sought.)
 - f) Flood plain and flood ways: Must have proof of compliance with all requirements of Title 76, Chapter 5, MCA; including part 4; Use of Flood Plains and Floodways.
- 2) Contractor must submit evidence of compliance or a written plan naming deficiencies and a plan for correcting them.
- 3) Site must show access to reliable utilities.
 - a) Contractor must submit evidence contemplated use of utilities will not negatively impact surrounding community.
 - b) Contractor must submit a plan for alternative phone and power in case of prolonged outages.

CRITERIA #6: TRANSPORTATION

- 1) Contractor must submit a written plan for transportation of offenders to and from:
 - a) Treatment; mental health and chemical dependency
 - b) Education; adult basic education, Vo-Tech, college
 - c) Jobs
 - d) Commercial ground transportation
 - e) Miscellaneous; shopping, medical and dental, passes, and recreation.
- 2) The Contractor's transportation plan must include assurances that:
 - a) If offenders are walking, they walk not more than 1 mile each way
 - b) If offenders are riding bikes, not more than ½ mile on unpaved roadway
 - c) There is some measure of independence for inmates (not solely provided by Center)
 - d) There is evidence of adequate snow removal plan (Site should be on or within 1/4 mile of an emergency snow removal route.)
- 3) Contractor must submit a plan for mitigating traffic problems as recommended by the County.

CRITERIA #7: AVAILABILITY TO SERVICES

There shall be available within a 20-mile radius:

- * Appropriate Mental Health and Chemical Dependency Services**
- * Adequate job opportunities for the resident population as determined by the State Employment Service and/or the Department of Commerce**
- * Opportunities for adult basic education, GED, technical training and college courses**
- * Opportunities for volunteer and public service.**

CRITERIA #8: PROPERTY VALUES AND TAX BASE

The potential impact on property values and tax base will be assessed in the local area of the proposed site.

The Department will contract with a certified property appraisal firm which operates its primary business outside of Lewis and Clark and Butte/SilverBow Counties. The firm will be asked to respond to the following:

- 1) Determine the total annual tax loss to the county or state if the UpCountry Inn property is converted to a private, non-profit Pre-Release Center.**
- 2) Determine what effect the tax loss will have on property owners in the immediate area, Lewis and Clark County and the State of Montana.**
- 3) Determine what impact there would be on property values within the local area of the UpCountry Inn if the property is occupied by a Pre-Release Center.**
- 4) Determine the impact (temporary and long-term) on property values in areas surrounding existing Pre-Release Centers.**

Standard: To meet this criteria there should be no loss in property value directly attributable to a Pre-Release Center in the area as determined by the appraiser, or a plan for mitigation of damage to property values will be developed jointly by the Contractor and the Department.

**DETERMINATION OF LEVEL OF SUPPORT OF AREA RESIDENTS
SUMMARY OF SURVEY AS REPORTED BY MARKET, REVELATIONS, LTD.
6-24-96**

The Department entered into an agreement with Market Revelations to conduct the survey. 300 area residents have been contacted.

Q1A Before placing an inmate in a pre-release center the following process occurs:

- 1) Only inmates who are within 24 months of release or parole and meet other criteria are considered for pre-release.
- 2) An inmate who meets this criteria must also be approved by the prison's staff as a candidate for pre-release.
- 3) The inmates's case is then examined by a prison pre-release screening committee and a second screening committee made up of members from the community where the pre-release center is located. If both screening committees approve, the inmate is selected and placed in the pre-release facility.

► **IN YOUR OPINION, IS THIS SELECTION PROCESS SUFFICIENT?**

YES:	69.9%
NO:	24.3%
DON'T KNOW/REFUSED:	5.7%

Q2 Rank the importance of the following factors in selecting a site for a pre-release center:

A. AREA EMPLOYMENT

VERY IMPORTANT:	58.7%
MODERATELY IMPORTANT:	33.7%
NOT AT ALL IMPORTANT:	7.6%

B. AVAILABLE TRANSPORTATION

VERY IMPORTANT:	43.6%
MODERATELY IMPORTANT:	39.4%
NOT AT ALL IMPORTANT:	17.0%

C. EDUCATIONAL AND TRAINING OPPORTUNITIES

VERY IMPORTANT:	56.4%
MODERATELY IMPORTANT:	34.7%
NOT AT ALL IMPORTANT:	8.9%

D. IMPACT ON PROPERTY VALUES

VERY IMPORTANT:	60.6%
MODERATELY IMPORTANT:	26.6%
NOT AT ALL IMPORTANT:	12.8%

E. AVAILABLE TREATMENT AND PROGRAMS

VERY IMPORTANT: 63.4%
MODERATELY IMPORTANT: 28.6%
NOT AT ALL IMPORTANT: 7.9%

F. PROXIMITY OF NEIGHBORS

VERY IMPORTANT: 65.9%
MODERATELY IMPORTANT: 26.6%
NOT AT ALL IMPORTANT: 7.6%

G. LAW ENFORCEMENT RESPONSE TIME

VERY IMPORTANT: 76.0%
MODERATELY IMPORTANT: 20.5%
NOT AT ALL IMPORTANT: 3.5%

H. RESIDENT CAPACITY OF THE FACILITY

VERY IMPORTANT: 58.7%
MODERATELY IMPORTANT: 33.7%
NOT AT ALL IMPORTANT: 7.6%

I. PERCENTAGE OF OFFENDERS FROM THE COUNTY

VERY IMPORTANT: 21.3%
MODERATELY IMPORTANT: 41.8%
NOT AT ALL IMPORTANT: 36.6%

▶ THE TOP 3 FACTORS WHICH RESPONDENTS RANKED AS MOST IMPORTANT IN SELECTING A PRE-RELEASE SITE WERE:

- 1) LAW ENFORCEMENT RESPONSE TIME (141)
- 2) PROXIMITY TO NEIGHBORS (120)
- 3) IMPACT ON PROPERTY VALUES (93)

Q3

LEWIS & CLARK COUNTY IS CURRENTLY UNDER CONSIDERATION AS A LOCATION FOR A PRE-RELEASE CENTER. THE PURPOSE OF THE CENTER WOULD BE FOR THE STRUCTURED TRANSITION IF INMATES BACK INTO THE COMMUNITY, A MAJORITY OF WHOM MAY BE RETURNING TO THE COUNTY UPON THEIR RELEASE.

ON A 1 TO 5 SCALE, WHERE 1 IS STRONGLY APPROVE, 5 IS DON'T APPROVE AT ALL AND 3 IS NEUTRAL, INDICATE YOUR OPINION ON LOCATING A PRE-RELEASE CENTER IN LEWIS AND CLARK COUNTY.

STRONGLY APPROVE: 17.3%
SOMEWHAT APPROVE: 17.7%
NEUTRAL: 34.7%
SOMEWHAT DISAPPROVE: 5.3%
DON'T APPROVE AT ALL: 25.0%

Q4 DO YOU BELIEVE PRE-RELEASE CENTERS SHOULD BE WITHIN CITY LIMITS?

YES:	45.1%
NO:	51.9%
DON'T KNOW/REFUSED:	3.1%

▶ **51.9% BELIEVE PRE-RELEASE CENTERS SHOULD NOT BE WITHIN CITY LIMITS.**

Q5 DO YOU BELIEVE PRE-RELEASE CENTERS SHOULD BE OUTSIDE CITY LIMITS?

YES:	58.9%
NO:	38.0%
DON'T KNOW/REFUSED:	3.1%

▶ **58.9% BELIEVE PRE-RELEASE CENTERS SHOULD BE OUTSIDE CITY LIMITS.**

Q6 ON A 1 TO 5 SCALE, WHERE 1 IS STRONGLY APPROVE, 5 IS DON'T APPROVE AT ALL, AND 3 IS NEUTRAL, INDICATE YOUR OPINION ON LOCATING A PRE-RELEASE CENTER IN THE HELENA AREA.

STRONGLY APPROVE:	17.2%
SOMEWHAT APPROVE:	13.5%
NEUTRAL:	31.3%
SOMEWHAT DISAPPROVE:	7.4%
DON'T APPROVE AT ALL:	30.6%

▶ **61.3% OF RESPONDENTS EITHER APPROVE OR ARE NEUTRAL TOWARDS LOCATING A PRE-RELEASE CENTER IN THE HELENA AREA.**

Q7 IS THE UPCOUNTRY INN ACCEPTABLE AS A PRE-RELEASE SITE?

YES:	49.2%
NO:	47.1%
DON'T KNOW/REFUSED:	3.7%

To: Mike Ferriter
From: Mary Craigle, Market Revelations
Re: Pre-Release Survey



The attached sheet shows where the completed calls came from for the Pre-Release Survey. There are a total of 300 addresses, groups of which came from the same street. I have sorted them in alphabetic order for ease of reading.

A couple of items to note. This list does not reflect calls made where: We did not get an answer, Got an answering machine, Got a wrong number, Got a busy signal, The person was not available, the person refused to participate, or it was a rental. We are also compiling this list and will have it to you on Thursday, June 27th.

Once again, the note at the top of each form must be stressed. Calls were made during the day and evening hours within a 4 mile radius of the Up Country Inn.

COMPLETED SURVEYS

NOTE: It is important to remember that calls were made during day and evening hours that the parameters for the survey were any residence within 4 mile radius from the Up Country Inn, and that there will be a higher frequency of response from areas of higher population density: ie a longer street has more residents than a shorter street.

Altalta Rd.	Empire Ct	Horseshoe Bend	Orange	Tumbleweed
Anderson	Euclid	Horseshoe Bend	Parrman	Valley
Anderson	Fairway	Horseshoe Bend	Parrman	Vigilante
Anderson	Fairway	Hudson	Paxson	Vigilante
Anderson	Fairway	Hudson	Peosta	Villard
Anderson	Fairway	Hudson	Peosta	Villard
Anderson	Fairway	Hudson	Peosta	W Custer
Anderson	Fairway	Hudson	Peosta	W Main
Anderson	Flowerree	Hudson	Peosta	Walnut
Anderson	Flowerree	Hudson	Peosta	Warehouse
Anderson	Forestville	Hudson	Peosta	Waukesha
Anderson	Franklin Mine	Hudson	Peosta	Waukesha
Benton	Franklin Mine	Hudson	Peosta	Waukesha
Benton	Franklin Mine	Hudson	Peosta	Waukesha
Birch	Franklin Mine	Joslyn	Peosta	Waukesha
Birch	Gartfield	Joslyn	Peosta	Waukesha
Birdseye	Georgia	Joslyn	Peosta	Waukesha
Birdseye	Goodwin Dr.	Joslyn	Peosta	Waukesha
Blaine	Green Acres	Joslyn	Peosta	Waukesha
Blue Grouse	Green Acres	Joslyn	Peosta	Waukesha
Bonanza Ct	Green Acres	Knight	Peosta	Waukesha
Brady	Green Acres	Knight	Peosta	Wedgewood
Brady	Green Meadow	Knight	Peosta	Wedgewood
Briarwood	Greenwood	Larson	Peosta	Wilder
Briarwood	Greenwood	Larson Rd	Phillips	Wilder
Briarwood	Greenwood	Laststraw	Phillips	Wilder
Briarwood	Greenwood	Laurel	Phillips	Wilder
Briarwood	Greenwood	Laurel	Phillips	Wilder
Briarwood	Greenwood Dr	Le Grande	Poplar	Wilder
Briarwood	Hartley	Leslie	Poplar	Wilder
Briarwood	Hartley	Leslie	Ray Rd	Wilder
Briarwood	Harwood	Leslie	Rebecca Ct.	Wilder
Broadwater Cir	Harwood	Leslie	Rebecca Ct.	Wilder
Broadwater Cir	Hauser	Leslie	Ridgewood	Wilder
Broadwater Cir	Hauser	Leslie	Ross Rd	Wood Ct
Broadwater Cir	Hauser	Leslie	Russell	Wood Ct.
Capital Court	Hauser	Leslie	Russell Ln	Woodbridge
Center	Hayes	Leslie	Sewell Rd	
Cloverview	Head Lane	Leslie	Shannon	
Cloverview	Head Lane	Leslie	Shannon	
Cloverview	Head Lane	Leslie	Shannon	
Cloverview	Head Lane	Leslie	Shannon	
Cloverview	Head Lane	Leslie	Shannon	
Cloverview	Head Lane	Leslie	Shannon	
Cloverview	Head Lane	Leslie	Short	
Cloverview	Hiawatha	Leslie	Sierra	
Cloverview	Hill Dr	Leslie	Sierra	
Cloverview	Hollins	Leslie	Spring	
Cloverview	Hollins	Lincoln	Spring	
Cloverview	Hollins	Madison	Spring	
Columbia	Hollins	Madison	Spring	
Colvery	Hollins	Madison	Spring	
Cooney	Hollins	Mauldin	Spring	
Corral	Hollins	Meadow	Spring	
Country Club	Hollins	Meadow	Spring	
Country Club	Hollins	Meadow	Stuart	
Country Club	Hollins	Micahel Ct	Sun Valley	
Country Club	Hollins	Micahel Ct	Sunhaven Ln	
Country Club	Hollins	Michael Ct	Sunhaven Ln	

COMPLETED SURVEYS

NOTE It is important to remember that calls were made during day and evening hours, that the parameters for the survey were any residence within 4 mile radius from the Up Country Inn, and that there will be a higher frequency of response from areas of higher population density: ie a longer street has more residents than a shorter street.

Custer W	Hollins	Mill	Sunny Vista
Custer W	Hollins	Mojave Ct	Teakwood
Dairy	Hollins	Mountain View	Teakwood
David Ct	Hollins	N. Benton	Treeline
Elmwood	Holter	N. Davis	Treeline
Elmwood	Holter	N. Montana	Treeline
Elmwood	Horseshoe Bend	National	Tumbleweed
	Horseshoe Bend	Oakwood	Tumbleweed

DEPARTMENT OF CORRECTIONS



MARC RACICOT, GOVERNOR

1539 11TH AVENUE

STATE OF MONTANA

(406) 444-3930
FAX: (406) 444-4920

PO BOX 201301
HELENA, MONTANA 59620-1301

MEMORANDUM

TO: Mike Ferriter, Administrator
Community Corrections Division

FROM: Meg Angell, Administrative Officer

DATE: June 27, 1996

RE: Address List #2

Attached is the second address list prepared by Market Revelations, Ltd.

This list shows the names of the streets, the number of calls made to residences on those streets and the reason the call was not completed:

NA = No answer, answering machine, residence owner not available, line busy.

W# = Wrong number.

NO = Person chose not to participate in survey.

RENT = Residence is rental property.

PLEASE NOTE: This list DOES NOT include the calls which were completed for the survey. Those calls are on the list we received yesterday.

I will fax this list to Jane Karas, Amy Glasscock and Carolyn Farley, as requested.

A:\survadd2.mem

STREET	CALL'S	NA'S	W#'S	NO'S	RENT'S
ALLISYN	1	1			
ANDERSON	26	25		1	
BENTON	21	13	1	7	
BIRCH	1	1			
BIRDSEYE	24	23		1	
BLUE GROUSE	14	13			1
BRADY	7	7			
BRIARWOOD	21	15	3	3	
BRIDGER	5	2		3	
BROADWATER	36	34		2	
CENTURY CT.	5	5			
CLEVELAND	2	2			
CLOVERVIEW	45	39	1	5	
COONEY	5	5			
CORRAL RD.	3	3			
COUNTRY CLUB	25	20	4	1	
CUSTER	9	9			
DAVID	3	3			
DEARBORN	1	1			
DEBORAH	5	5			
DRY GULCH	1	1			
DUNLOP	2	1		1	
ELDORADO CT.	1	1			
ELMWOOD	9	9			
EMPIRE	2	2			
EUCLID	5	4		1	
FAIRWAY	23	21		2	
FRANKLIN MINE	14	11	1	1	1
GARRISON	7	6		1	
GRANT	3	2		1	
GREEN ACRES	13	11		2	
GREENWOOD	20	16		4	
HARRISON	1	1			
HARTLEY	12	8	1	2	1
HAUSER	2	2			
HARWOOD	10	5		5	
HEAD LANE	14	8	1	4	1
HOLLINS	67	49		18	
HORSESHOE BND.	8	6		2	
HUDSON	36	27		9	
JOSLYN	28	20	1	7	
KEVIN CT.	6	4		2	
LARSON	1			1	
LAST STRAW	14	11		3	
LAUREL	9	6		3	
LESLIE	62	51		11	
LINCOLN	1	1			

LINDEN	2	1	1	
MADISON	6	5	1	
MEADOW	14	13	1	
MICHAEL	10	7	3	
MILL	3	1	2	
MOJAVE	1		1	
MOUNTAIN VIEW	4	3	1	
OAK CIRCLE	1	1		
OAKWOOD	18	4	4	
PARR CT.	2	2		
PARRIMAN	5	4	1	
PEOSTA	74	65	7	2
PHILLIPS	1	1		
PHOENIX	1	1		
PRIMROSE	3	3		
PUTTER	1	1		
REBECCA	2	1	1	
RIDGEWOOD	3	2	1	
SHANNON	9	8		1
SHARPTAIL	7	7		
SIERRA	54	33	7	11
SPRING ST.	19	18		3
STADLER	4	4		1
SUN HAVEN	1	1		
SUN ROAD	2	2		
SUNNY VISTA	12	9	3	
SUN VALLEY	4	4		
TEAKWOOD	6	5		1
TERRY	2	1	1	
TREELINE	7	4	3	
TUMBLEWEED	6	3	2	1
VALLEY	7	4	2	1
VILLARD	1	1		
WAREHOUSE	1	1		
WAUKESHA	65	55	10	
WEDGEWOOD	39	31	8	
WILDER	26	20	6	
WILLOW	6	2	2	2
WOOD	8	5	3	



Community, Counseling, and Correctional Services Inc.

62 West Broadway Butte, Montana 59701 (406) 782-2316 fax# (406) 782-6561

Butte Pre-Release Center

58 W. Broadway
Butte, MT. 59701
(406) 782-2317

Women's Transitional Center

68 W. Broadway
Butte, MT. 59701
(406) 782-6446

Officers

President

Joe Murphy

Vice-President

Connie Kenney

Secretary

Jim Graham

Treasurer

Fred Stradinger

February 27, 1996

Robert Rasmussen
County Planning Department
P.O. Box 1721
Helena, MT. 59624

**RE: UP COUNTRY INN
2245 Head Lane
Helena, MT. 59601**

Dear Robert:

I'm writing in reference to the above. The purpose of this communication is to follow up on the meeting I had with Mr. Tim Burton, Executive Assistant, and you regarding our non-profit corporation acquiring the aforementioned property.

During our discussion, I was left with the impression that because there are no zoning ordinances in this area, there were basically no reasons to prevent us from purchasing the property for the purpose of opening a 40 bed community-based residential facility for adult male felons. In the course of our conversation, it was my understanding that we would have to address the septic, water and well issues and the determination as to whether this property would have to be subdivided. However, I left with a strong impression that, other than making sure we were able to address the above, that there was nothing to preclude and/or prevent us from attempting to acquire this property.

I am formally requesting from you any and all additional information relative to concerns that those involved county officials may have as well as to give us any input or direction that you may see regarding our attempts to acquire this property. I have been negotiating with the current owner and before my Board of Directors authorizes the purchase, I just want to make sure we are on solid ground and that there are no underlying agendas and/or concerns that we may have failed to address.

Members

Don Peoples

Jack McCormick

Sen. Judy Jacobson

Don Ulrich

Pat Fleming

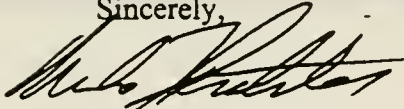
Executive

Director

Mike Thatcher

In closing, I would like to extend my belated appreciation to you and Mr. Burton for taking the time out of your busy schedules and any assistance that you can provide us with this endeavor will be greatly appreciated. I await your timely reply.

Sincerely,

A handwritten signature in black ink, appearing to read "Mike Thatcher", written in a cursive style.

Mike Thatcher
Executive Director
MT/aw



LEWIS AND CLARK COUNTY

Planning Department

City-County Building

316 North Park

P.O. Box 1725

Helena, Montana 59624

Phone 406/447-8374

DATE: March 14, 1996

FILE: 1520 UpCntry.Pre

Mike Thatcher
CCCSI
62 West Broadway
Butte, MT 59701

Subject: Use of Up Country Inn site for criminal pre-release center

Dear Mike:

I am responding to your letter of 2-27-96 regarding the use of the Up Country Inn property as a location for a criminal pre-release center. You have requested information relating to the proposed use of the property.

As noted in our previous discussion, a change in occupancy would require assessment of sewer and water facilities by the health agencies. The City-County Health Department has already responded to this portion of your inquiry.

As stated in our previous meeting, the property is not zoned and not subject to any zoning regulations in effect at this time. However, if any separation of an existing lot is proposed, the land division would be subject to review under the MT Subdivision and Platting Act.

It was also noted that although there might not be any regulatory review required through the Planning Department, the issues of neighborhood concerns should be addressed early in the process of site selection. It has since been discovered that a corrections review board may exist to address such facilities. More information on this process is available at the County Commission office.

If you have any further questions, or need additional information, please contact me at 447-8374.

Sincerely,

Robert Rasmussen, Planning Director
LEWIS AND CLARK COUNTY PLANNING DEPARTMENT

Sincerely,

S. Kilbreath
Steven P. Kilbreath, R.S.

Environmental Health Specialist

cc: Commissioners

County Planning

LEWIS AND CLARK
CITY-COUNTY HEALTH DEPARTMENT

City-County Building
315 North Park
Bozeman, Montana 59604
Telephone 400 / 447-8081

1996

atcher

ality, Counseling, and Correctional Services Inc.

Broadway

59601

Country Inn

5 Head Lane

Bozeman, MT 59601

Thatcher

en following the newspaper articles regarding the pre-release center planned for the Up
town on Head Lane. You will have to address water and sewer issues prior to construction.

posed facility is considered a public water supply and will have to be approved through
of Montana Department of Environmental Quality. Drinking Water Division. You will have to
contact them directly at 444-5311 and ask for Mark Smith.

posed facility is located in an area where there is no public sewer system available. You
have to have an on-site wastewater treatment system. This system is considered a
system by State definition, as such, it will have to be reviewed by our department and the
Water Quality Division. The system will have to be designed by a registered
Professional Engineer. The evaluation process begins in our office with an application
(included) for a site evaluation to determine the site conditions at your facility. The
evaluation process will look at the existing system and also evaluate the site/lot for
of a new system. Your property is located in an area of high groundwater and it is
likely that you will be required to have an engineered system requiring higher treatment
than a standard system. It will be best if you can have your Professional Engineer
at the start of this process to aid in communication. Funding of this process is quite
and depends on how much groundwater information is available in the immediate area.
water monitoring has to take place then it may be the end of July before the permit
levels are known. One of the items your engineer could start looking into is what
that flows to for this facility, do you have any other facilities that are similar that have
records that can be of help in determining this?

any questions or need any additional information please give me a call.

LAW ENFORCEMENT SERVICES DIVISION

DEPARTMENT OF JUSTICE

STATE OF MONTANA



Joseph P. Mazurek
Attorney General

Scott Hart Building
303 North Roberts, Third Floor
PO Box 201417
Helena, MT 59620-1417
FAX: (406) 444-2759

March 6, 1996

Administration
(406) 444-3874

Mike Thatcher, Executive Director
Butte Pre-Release Center Men's Program
62 West Broadway Street
Butte, MT 59701

Criminal
Investigation
Bureau
(406) 444-3875

Dear Mr. Thatcher:

Subject: Helena Pre-Release Center (Up Country Inn)

Fire
Prevention
and
Investigation
Bureau
(406) 444-2050

I read with interest the recent newspaper article concerning your efforts to establish a pre-release center in Helena. When you announced you had purchased the Up Country Inn, you caused me some grave concerns about your project. The following are some of the concerns that we would have at the State Fire Marshal's office:

Identification
Bureau
(406) 444-3625

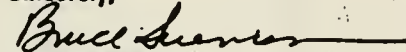
1. The change in use from a bed and breakfast to a pre-release center will result in a change of occupancy for the building to an I-3.
2. An automatic fire sprinkler system will be required throughout the building.
3. An fire alarm system will be required and smoke detectors will be required in all sleeping rooms.
4. The total occupant load will need to be calculated, including prisoners and staff.
5. Exiting and exit windows in the sleeping rooms will be a major issue.
6. Fire separations between living units and fully compliant exit corridors will need to be provided.
7. The kitchen will require a fire suppression system in the hood system.
8. Electrical wiring will need to be in compliance with the Electrical Code.
9. Water supply for fire protection will need to be considered.

Narcotics
Investigation
Bureau
(406) 444-3875

I would suggest that you contact a design professional and conduct an evaluation of the building for compliance with both the Uniform Fire Code and the Uniform Building Code, 1994 edition. In addition, since many of these requirements will require a building permit, I suggest that you contact the Building Codes Bureau, 1218 East 8th Avenue, Helena, Montana, for additional information regarding building permit applications and plan review procedures.

If have any questions concerning the Uniform Fire Code requirements for this facility, please do not hesitate to call.

Sincerely,



Bruce Suenram

State Fire Marshal

c: Jim Brown, Chief - Building Codes Bureau
Joel King, Deputy State Fire Marshal
Bill Fleiner, Lewis & Clark County Fire Department

SCHLENKER & MCKIMTRICK

ARCHITECTS

100 SOUTH GARDEN STREET
PO BOX 1000 • HELENA, MT. 59601 • (406) 261-1111

June 17, 1996

Community Counseling & Correctional Services, Inc.
62 West Broadway
Butte, Montana 59701

Attn: Mr. Mike Thatcher, Director

Re: Upcountry Inn Pre-release Center
Helena, Montana

Dear Mike,

I wanted to follow up on our meeting of last week concerning the use of the Upcountry Inn for your Helena based pre-release center. The enclosed 2 sheets from the 1994 Uniform Building Code (UBC) are for your reference with this letter.

As per our discussion last week, the key to our approach to this Issue is that the pre-release function per the UBC is an R-1 Occupancy and not an I-3 as per the attached Table 3-A. The I-3 is "where personal liberties of inmates are similarly restrained", meaning the doors are locked and they can't get out in an emergency or fire. The R-1 Occupancy is the occupancy that most closely fits the operation of the pre-release center. Incidentally, when we approached the City of Helena last year with the Helena Ave. property, we and the City both identified the pre-release center as an R-1 Occupancy. Also, the existing Upcountry Inn has to be classified as an R-1 Occupancy, as there is no other occupancy that it resembles in its present use.


The second enclosed sheet, Chapter 34 Existing Structures, outlines in Section 3401 that "Buildings in existence at the time of the adoption of this code may have their existing use or occupancy continued, if such use or occupancy was legal at the time of the adoption of this code, provided such continued use is not dangerous to life". Our position should be that we are not changing the use or occupancy of this building, it is presently safe, offices and other ancillary uses will not constitute more than 25% of the buildings area or use, so we are allowed by right to use this building in its present state for the use we are proposing.

This is a simplified approach, as there may be some fire separations required for the large First Floor meeting room, we may be limited to using only the Basement and lower 2 Floors, etc., but the basic premise is we are continuing the present Occupancy so we really don't have to make all the revisions as alluded to in the Fire Marshals letter of March 6, 1996.

I would again recommend your checking with the other pre-release centers in the State of Montana and determine if they are an R-1 Occupancy. We can certainly pursue this further, however, if this basic premise is accepted you can easily tell the State Department of Corrections that you have minimal problems in meeting the required UBC for the building only. I will await word from you before proceeding further. Until then, I am

Sincerely,

Schlenker & McKimrick Architects



E. Rick Schlenker, AIA, NCARB

Enclosures

Chapter 34

EXISTING STRUCTURES

SECTION 3401 — GENERAL

Buildings in existence at the time of the adoption of this code may have their existing use or occupancy continued, if such use or occupancy was legal at the time of the adoption of this code, provided such continued use is not dangerous to life.

Any change in the use or occupancy of any existing building or structure shall comply with the provisions of Sections 109 and 3405 of this code.

For existing buildings, see Appendix Chapter 34. See also Section 101.3.

For a comprehensive code and guidelines on the treatment of existing buildings, see *Uniform Code for Building Conservation*.

SECTION 3402 — MAINTENANCE

All buildings and structures, both existing and new, and all parts thereof, shall be maintained in a safe and sanitary condition. All devices or appliances which are required by this code shall be maintained in conformance with the code edition under which installed. The owner or the owner's designated agent shall be responsible for the maintenance of buildings and structures. To determine compliance with this subsection, the building official may cause a structure to be reinspected.

SECTION 3403 — ADDITIONS, ALTERATIONS OR REPAIRS

3403.1 General. Buildings and structures to which additions, alterations or repairs are made shall comply with all the requirements of this code for new facilities except as specifically provided in this section. See Section 310.9 for provisions requiring installation of smoke detectors in existing Group R, Division 3 Occupancies.

3403.2 When Allowed. Additions, alterations or repairs may be made to any building or structure without requiring the existing building or structure to comply with all the requirements of this code provided the addition, alteration or repair conforms to that required for a new building or structure. Additions or alterations shall not be made to an existing building or structure which will cause the existing building or structure to be in violation of any of the provisions of this code nor shall such additions or alterations cause the existing building or structure to become unsafe. An unsafe condition shall be deemed to have been created if an addition or alteration will cause the existing building or structure to become structurally unsafe or overloaded; will not provide adequate egress in conformance with the provisions of this code or will obstruct existing exits; will create a fire hazard; will reduce required fire resistance or will otherwise create conditions dangerous to human life. Any building so altered, which involves a change in use or occupancy, shall not exceed the height, number of stories and area permitted for new buildings. Any building plus new additions shall not exceed the height, number of stories and area specified for new buildings.

Additions or alterations shall not be made to an existing building or structure when such existing building or structure is not in full compliance with the provisions of this code except when such addition or alteration will result in the existing building or structure being no more hazardous than on life safety, fire safety and sanitation, than before such additions or alterations are undertaken (See also Section 307.11.3 for Group H, Division 6 Occupancies.)

EXCEPTION: Alterations of existing structural elements, or additions of new structural elements, which are not required by Section 3401 and which are limited for the purpose of increasing the lateral force-resisting

1. The capacity of existing structural elements required to resist forces is not reduced, and
2. The lateral loading to required existing structural elements is not increased beyond their capacity, and
3. New structural elements are detailed and connected to the existing structural elements as required by these regulations, and
4. New or relocated nonstructural elements are detailed and connected to existing or new structural elements as required by these regulations, and
5. An unsafe condition as defined above is not created.

3403.3 Nonstructural. Alterations or repairs to an existing building or structure which are non-structural and do not adversely affect any structural member or any part of the building or structure having required fire resistance may be made with the same materials of which the building or structure is constructed.

3403.4 Glass Replacement. The installation or replacement of glass shall be as required for new installations.

3403.5 Historic Buildings. Repairs, alterations and additions necessary for the preservation, restoration, rehabilitation or continued use of a building or structure may be made without conforming to all the requirements of this code when authorized by the building official, provided:

1. The building or structure has been designated by official action of the legally constituted authority of this jurisdiction as having special historical or architectural significance.
2. Any unsafe conditions as described in this code are corrected.
3. The restored building or structure will be no more hazardous based on life safety, fire safety and sanitation than the existing building.

SECTION 3404 — MOVED BUILDINGS

Buildings or structures moved into or within the jurisdiction shall comply with the provisions of this code for new buildings or structures.

SECTION 3405 — CHANGE IN USE

No change shall be made in the character of occupancies or use of any building which would place the building in a different division of the same group of occupancy or in a different group of occupancies, unless such building is made to comply with the requirements of this code for such division or group of occupancy.

EXCEPTION: The character of the occupancy of existing buildings may be changed subject to the approval of the building official, and the building may be occupied for purposes in other groups without conforming to all the requirements of this code for those groups, provided the new or proposed use is less hazardous, based on life and fire risk, than the existing use.

No change in the character of occupancy of a building shall be made without a certificate of occupancy, as required in Section 109 of this code. The building official may issue a certificate of occupancy pursuant to the intent of the above exception without certifying that the building complies with all provisions of this code.

TABLE 3-A—DESCRIPTION OF OCCUPANCIES BY GROUP AND DIVISION—(Continued)

GROUP AND DIVISION	SECTION	DESCRIPTION OF OCCUPANCY
I-1.1		Nurseries for the full-time care of children under the age of six (each accommodating more than five children), kindergartens, day-care centers, and similar buildings (each accommodating more than five children).
I-1.2	308.1	Health-care centers for ambulatory patients receiving outpatient medical care, which may render the patient incapable of unsupervised self-preservation (each treated space accommodating more than five such patients).
I-2		Nursing homes for ambulatory patients, homes for children six years of age or over (each accommodating more than five persons).
I-3		Mental hospitals, mental institutions, jails, prisons, reformatories and buildings where personal liberties of inmates are similarly restricted.
M	309.1	A building or structure, or a portion thereof, for the display and sale of merchandise, and involving stocks of goods, wares or merchandise, incidental to such purposes and accessible to the public.
R-1		Hotels and apartment houses, congested residences (each accommodating more than 10 persons).
R-3	310.1	Dwellings, lodging houses, congested residences (each accommodating 10 or fewer persons).
S-1		Medium-sized storage occupancies, include buildings or portions of buildings used for storage of combustible materials not classified as Group S, Division 2 or Group H Occupancies.
S-2		Low-hazard storage occupancies include buildings or portions of buildings used for storage of noncombustible materials.
S-3	311.1	Repair garages and parking garages not classified as Group S, Division 4 Occupancies.
S-4		Open parking garages.
S-5		Aircraft hangars and ballrooms.
U-1		Hydro garages, carpenter, stone and agricultural buildings.
U-2	312.1	Towers over 6 feet (182.9 mm) high, tanks and towers.

SCHLENKER & MCKITTRICK

ARCHITECTS

July 17, 1996

Montana Department of Commerce
Building Codes Bureau
1218 East 6th Ave.
P.O. Box 200517
Helena, Montana 59620-0517

Atten: Mr. Tim Lloyd, Plan Reviewer

Re: Pre-release Center
Upcountry Inn
Helena, Montana

Dear Tim,

I wanted to take this means of clarifying an issue that we spoke of very briefly last month concerning the above referenced project. We request an interpretation and the start of the codes investigation as it relates to this project. The 1994 UBC will form the basis of our assessment.

Mr. Bruce Suenrum, State Fire Marshal states in his March 6, 1996 letter regarding this project that "The change in use from a bed and breakfast to a pre-release center will result in a change in occupancy for the building to an I-3". We feel there are two issues that need to be discussed pursuant to this position.

First of all, we contend that the proposed Occupancy is not an I-3, but an R-1 Occupancy per Table 3-A. The I-3 is "where personal liberties of inmates are similarly restrained", meaning the doors are locked and they are restricted in existing during an emergency or fire, which is not the procedure proposed for this pre-release center. The R-1 Occupancy is the occupancy that most closely fits the operation of the pre-release center, which is basically congregate living. When we approached the City of Helena last year with a similar proposal, the City identified the pre-release center as an R-1 Occupancy. We have also checked with the other Montana cities where pre-release centers are located, and all of them identify the Occupancy as an R-1.

Secondly, we feel there is no change in Occupancy. The Existing Upcountry Inn has to be classified as an R-1 Occupancy, as there is no other occupancy that it resembles in its present use, therefore the new use is a continuance of the existing Occupancy. Chapter 34 Existing Structures, also outlines in Section 3401 that "Buildings in existence at the time of the adoption of this code may have their existing use or occupancy continued, if such use or occupancy was legal at the time of the adoption of this code, provided such continued use is not dangerous to life".

We would request that we begin the codes review process by mutually establishing an agreed upon Occupancy for the pre-release center. Please contact me on a time convenient to you and your staff so that this process may proceed in a timely manner. Until then, I am

Sincerely,

Schlenker & McKittrick Architects


E. Rick Schlenker, AIA, NCARB

cc: Mr. Mike Thatcher, Executive Director
Community, Counseling, and Correctional Services

50 S. LAST CHANCE GULCH • P.O. BOX 1004 • HELENA, MONTANA 59624 • (406)442-4933 • (406)442-4936 FAX

MIKE THATCHER
Butte Pre Release
Butte, MONTANA

IN REGARDS TO THE HOTEL LOCATED DOWN
TOWN HELENA.

THE ESTIMATED COST FOR NECESSARY
PLUMBING WORK TO MEET YOUR NEEDS COULD
APPROACH AS MUCH AS \$30,000⁰⁰. I HAVE TRIED
TO KEEP THIS FIGURE SOMEWHAT HIGH BECAUSE
UNTILL A PERSON CAN SEE JUST WHAT SHAPE
THE ACTUAL PIPING IS IN IT IS HARD TO
DETERMINE WHAT ACTUALLY HAS TO BE
REPLACED, REPAIRED ETC.

OF THE TWO SITES WE VISITED I THINK
THE HOTEL WOULD BE A BETTER SITE BECAUSE
THERE IS AMPLE ROOM FOR EXPANSION WITH
MINIMAL WORK ESPECIALLY ON THE PLUMBING
END.

IN REGARDS TO THE SITE OUT BY FORT
~~HARRISON~~

AT THIS SITE THE PLUMBING WOULD COST
ABOUT THE SAME POSSIBLY A LITTLE HIGHER
BECAUSE THE BATH AREAS WOULD BE IN FOUR
DIFFERENT AREAS. AND WOULD USE MORE PIPING
AND MAN HR.

SOME THINGS TO CONSIDER ~~AT~~ AT THE
SITE WOULD BE THE GALLONS PER MINUTE THAT

p1

THE WELL PRODUCES, IT MAY BE NECESSARY
TO DRILL ANOTHER WELL. ALSO THE
SYSTEM TANK AND DRAIN FIELD POSSIBLY
WOULD HAVE TO BE RESIZED AND THEN
EXPANDED.

AT THIS SITE THERE ALREADY IS IN
PLACE FIRE HOSES IN SIX DIFFERENT
LOCATIONS BUT I WAS NOT ABLE TO
DETERMINE IF THEY WERE IN WORKING
CONDITION, IF THEY WORK IT MAY SATISFY
SOME FIRE SUPPRESSION NECESSARY FOR
THIS SITE IF IT BECOMES A PRE-RELEASE
CENTER.

IF THERE IS ANY EXPANSION AT THIS SITE
IT WOULD HAVE TO BE ALL NEW CONSTRUCTION.

IN REGARDS TO BOTH SITES NO DOLLAR
VALUE IS INCLUDED FOR CARPENTRY NECESSARY
TO MOVE WALLS AND CONSTRUCTION NECESSARY
FOR LAYOUT AND DESIGN OF THE DIFFERENT BUILDING
AREAS.

THANK YOU FOR THE OPPORTUNITY
TO ASSIST YOU AND GOOD LUCK ON THIS
PROJECT. IF THERE IS ANY WAY I CAN
HELP IN THE FUTURE I AM AT YOUR SERVICE.

THANKS AGAIN
Bob Duffy Duffy PLY & SONS

**McCarthy Electric
P. O. Box 194
Butte, Montana 59703
December 11, 1995**

**To: Mike Thather, Pre Release Center
Re: Estimates of electrical on buildings in Helena**

This is a rough estimate of what was seen of the electrical on the two buildings in Helena on our walk through on December 5, 1995.

FIRST BUILDING DOWNTOWN

Electrical was updated in certain portions of the building but was inadequate in other parts. My main concern would be the service feeding the building and the fire system. It would require a 400 to 600 amp service installation. I would estimate the cost to be between \$12,000.00 to \$17,000.00 depending on the size and other variables. The fire system might be in acceptable working condition but that should be determined by the local authority or the fire marshal.

SECOND BUILDING LOCATED OUTSIDE OF HELENA BY FORT HARRISON

The electrical service was a 400 amp, three wire, single phase 120/240 v system. This service has enough capacity to serve the facility that is planned. There is no annunciator fire system in place at this time. A four zone fire system for this structure would be similar to the one that is in the Butte Pre Release and cost of that system was approximately \$14,000.00, as provided by Simplex of Helena. The system was installed by McCarthy Electric.

Both structures are habitable at this time and this work, except for the service and a shut down on the downtown structure , could be done with a minimal amount of inconvenience.

I hope that these estimates help in determining your investment plans.

Signed Edward A. M. Cully



MSE-HKM, Inc.
220 N. Alaska St.
P.O. Box 4078
Butte, Montana 59702
Phone (406) 723-8213
Fax (406) 723-8328

Other Offices:
Billings, MT (406) 656-6399
Boise, ID (208) 383-9506
Bozeman, MT (406) 586-8834
Helena, MT (406) 443-7335
Miles City, MT (406) 232-6666
Sheridan, WY (307) 672-9006

June 20, 1996

Mr. Mike Thatcher
Community, Counseling, and Correctional Services, Inc.
62 West Broadway
Butte, MT 59701

Subject: Engineering and Environmental Support Services

Dear Mr. Thatcher:

The purpose of this letter is to respond to your request to provide engineering and environmental services to support the development of the proposed pre-release center in Helena, Montana. MSE-HKM, a subsidiary of MSE, Inc., is a multi-disciplinary and geographically diverse engineering and technical services firm. MSE-HKM is the largest technical services firm in Montana. We have been providing engineering, environmental, infrastructure, industrial hygiene, and laboratory testing services to state and federal agencies, public entities, and private sector companies since 1955. MSE-HKM has offices in Butte, Helena, Bozeman, Billings, and Miles City, Montana; and Sheridan, Wyoming.

MSE-HKM currently employs over 140 professionals and staff. We employ a diverse staff of engineers and scientists, including:

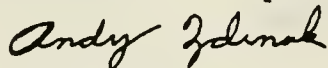
- *Chemical/Process engineers*
- *Civil engineers*
- *Construction administrators*
- *Electrical engineers*
- *Environmental engineers*
- *Industrial hygienists*
- *Land surveyors*
- *Mechanical engineers*
- *Sanitary engineers*
- *Soil scientists*
- *Structural engineers*
- *Transportation engineers*
- *Water resource engineers*

These engineers and scientists are readily available to meet the environmental and engineering specifications for development of this facility. Specially, MSE-HKM staff would provide technical support to address the engineering issues associated with Criteria #5: *Zoning and State Ordinances and Acts, etc.* and Criteria #6: *Transportation*.

MSE-HKM has vast experience in providing engineering support for facility development. Our experience ranges from design to construction oversight for water and wastewater utilities, roads and bike pathways, floodplain evaluations, environmental compliance and assessments, environmental remediation, and engineering structural analysis.

We welcome this opportunity to assist your organization. If you need additional information, please contact either me or Jim Kambich at (406) 723-8213.

Sincerely,

A handwritten signature in cursive script that reads "Andy Zdinak".

Andy Zdinak
Environmental Engineering Manager



LEWIS AND CLARK
CITY-COUNTY HEALTH DEPARTMENT

City-County Building
316 North Park
Box 1723
Helena, Montana 59624
Telephone 406 / 447-8351

March 8, 1996

Mike Thatcher
Community, Counseling, and Correctional Services Inc.
62 West Broadway
Butte, Mt 59601

Re: Up Country inn
2245 Head Lane
Helena, Mt 59601

Dear Mr. Thatcher:

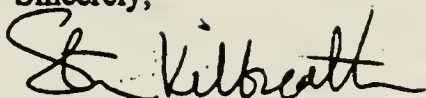
I have been following the newspaper articles regarding the pre-release center planned for the Up Country Inn on Head Lane. You will have to address water and sewer issues prior to opening your facility.

Your proposed facility is considered a public water supply and will have to be approved through the State of Montana, Department of Environmental Quality, Drinking Water Division. It is best if you contact them directly at 444-5311 and ask for Mark Smith.

Your proposed facility is located in an area where there is no public sewer system available so you will have to have an on-site wastewater treatment system. This system is considered a public system by State definition, as such, it will have to be reviewed by our department and the State DEQ Water Quality Division. The system will have to be designed by a registered Professional Engineer. The evaluation process begins in our office with an application (paperwork included) for a site evaluation to determine the site conditions at your facility. The site evaluation process will look at the existing system and also evaluate the site/soils for suitability of a new system. Your property is located in an area of high groundwater and it is very likely that you will be required to have an engineered system requiring higher treatment levels than a standard system. It will be best if you can have your Professional Engineer involved at the start of this process to aid in communication. Timing of this process is quite variable and depends on how much groundwater information is available in the immediate area. If groundwater monitoring has to take place then it may be the end of July before the peak groundwater levels are known. One of the items your engineer could start looking into is what will the actual flows be for this facility, do you have any other facilities that are similar that have water use records that can be of help in determining this?

If you have any questions or need any additional information please give me a call.

Sincerely,

A handwritten signature in dark ink, appearing to read "S. Kilbreath". The signature is fluid and cursive, with a large initial "S" and a stylized "Kilbreath".

Steven P. Kilbreath, R.S.

Environmental Health Specialist

cc: Commissioners
County Planning



HELENA DIVISION: P.O. BOX 5829, HELENA, MONTANA 59604

BLAIR C. RICKS
HELENA
MANAGER OF OPERATIONS

JUNE 27, 1996

TO WHOM IT MAY CONCERN,

IN REGARDS TO EXISTING UTILITY SERVICES IN HELENA AT 2245 HEAD LANE, THE MONTANA POWER COMPANY CURRENTLY HAS 3 PHASE ELECTRIC SERVICE AND NATURAL GAS, ENABLING MPC TO SERVICE A LARGE LOAD IF NECESSARY.

ROGER KEUNE

DIRECTOR OF OPERATIONS

EXHIBIT G**Community, Counseling, and Co**

62 West Broadway Butte, Montana 59701 (406) 782-2316 fax# (406) 782-6561

Butte Pre-Release Center58 W. Broadway
Butte, MT. 59701
(406) 782-2317**Women's Transitional Center**68 W. Broadway
Butte, MT. 59701
(406) 782-6446**Officers****President**

Joe Murphy

Vice-President

Connie Kenney

Secretary

Jim Graham

Treasurer

Fred Stradinger

July 24, 1996

Doug Barnes

Department of Corrections

1539 11th Avenue

Helena, MT. 59601

**RE: PROPOSED CRITERIA (ADDITIONAL INFORMATION)
HELENA PRE-RELEASE CENTER - UPCOUNTRY INN SITE**

Dear Doug:

Members

Don Peoples

Jack McCormick

Sen. Judy Jacobson

Don Ulrich

Pat Fleming

Wayne Harper

I'm writing in reference to the above. The purpose of this communication is to hopefully clarify and provide additional information regarding the proposed criteria. I feel that the information that I provided you with in my letter of June 20, 1996 adequately addressed the criteria; however, this information, I reiterate, will clarify some of your other concerns.

I feel that I need to emphasize to you that the basic premise for the use of the Upcountry Inn as a pre-release center can best be summarized by the fact that it would represent a continued use and not a change in occupancy.

Relative to zoning concerns, I would ask that you please again reference the letter that I had provided to you from the Lewis & Clark County Planning Department that indicates that this property is not zoned and, therefore, not subject to any zoning regulations in effect at this time.

Criteria 5.1.b:

- A. Occupancy Classification : R-1 Occupancy "hotels and apartment houses, congregate residents accommodating more than 10 persons".

The existing Upcountry Inn is presently classified as an R-1 occupancy. Chapter 34, Existing Structures outlined in Section 3401 that "buildings in

**Executive
Director**

Mike Thatcher

existence at the time of the adoption of this code may have their existing use or occupancy continued, if such use or occupancy was legal at the time of the adoption of this code, provided such continued use is not dangerous to life." There is no documentation that the present use is dangerous to life or safety.

I would strongly encourage you to review the attached letter from the architectural firm that we have retained that is addressed to the Building Codes Bureau that affirms our position regarding the classification concern of this facility. As of this date, we have not received a response and as I have indicated to you in previous correspondence, this determination is critical as an R-1 Classification and is certainly less restrictive in its use requirements in accordance with the building codes verses an I-3.

The R-1 Occupancy is supported by previous classifications for similar projects proposed for the city of Helena and the occupancy classification of pre-release centers in other Montana cities. The erroneous I-3 occupancy is "where personal liberties of inmates are similarly restrained", meaning the doors are locked and they are restricted in exiting during an emergency or fire, which is not the procedure proposed for this pre-release center.

It is also important that you know the type of construction, setbacks, allowable floor area, height and number of stories, etc. are allowed under the R-1 occupancy.

Criteria #5.2.b:

The existing building presently has stand-pipes located on each floor for fire fighting purposes. The existing fire fighting service is provided by several local volunteer fire fighting units, which presently provide services to the existing R-1 occupancy. The building has been constructed with brick masonry, but we will locate an enunciator panel that is a 4 zone fire protection system that is hard-wired electrically to each respective bedroom and throughout the facility that will be stationed at an office that is man-powered 24 hours per day. We also plan to pursue a contract with the Veterans' Administration who has their own fire department. If necessary, we will also purchase a used water-tank or truck that could be utilized. Also, the facility is staffed 24 hours per day with staff conducting mandatory walk-throughs of the facility throughout the course of the day/night.

I have been informed by City-County Health Department staff that the water availability in this area is very high and there is more than enough to supply staff and residents. We will construct a 6 or 8 inch well to allow for holding tanks for fire protection if necessary allowing additional fire safety. Because of the previous uses of this facility as a retirement home, orphanage, vo-tech dormitory, in-patient chemical dependency program, and most recently as a bed and breakfast that accommodates at times more than 20 people indicates that there will be no greater limitations placed on our proposed occupancy.

We feel we are in compliance with the state building codes in accordance with the requirements for Group R occupancies. As indicated, smoke detectors will be placed in existing sleeping rooms and there will be one hour fire resistant construction throughout.

Exiting:

- (A) Two remotely located exits exist, meeting Section 1003, and are connected to stairways, meeting Section 1006 and 1009.
- (B) Qualification of the Uniform Fire Code Section II may require replacement of the doors with 20 minute assemblies with smoke barriers, however, this is not structurally feasible or a major issue.

Criteria 5.1.c:

Environmental:

There are no apparent environmental problems.

Criteria 5.1.e:

Sanitation Water:

We have submitted a site review application to the Lewis & Clark City County Health Department. A new sanitary sewer system will be designed in accordance with Montana's Department of Environmental Quality Standards. The existing well is rated at 20 gallons per minute. The area aquifer is high yielding and obtaining additional water will not be difficult.

Criteria 5.1.f:

Flood Plain & Flood Ways:

We had previously provided you with correspondence and documentation that indicates the property is not located in the flood plain. If this information has inadvertently been lost or misplaced, please notify us and we will provide you with the necessary correspondence.

Criteria 5.2:

Deficiency Plan:

As outlined in 5.1.b, since the existing occupancy of the Upcountry Inn is classified as an R-1 occupancy and the proposed use is a pre-release congregate residence which will also be classified as an R-1 occupancy, no major deficiencies are foreseen.

It should be pointed out that proposed improvements at existing restrooms and bedrooms will be conducted to meet the current applicable codes. The majority of these improvements include communications, minor electrical revisions, bathroom fixture and accessory revisions, and finishes such as flooring and painting.

Provisions for minor code issues such as placing a barrier to prevent access to the basement from the stairwells, smoke detectors in rooms intended as bedrooms, providing finishes with low flame and smoke development, security enunciators at exterior doors, door hardware and railings meeting ADA, exit sign age will be attained without major structural revisions or cost. Per Chapter 34 , Existing Structures, the existing use of this facility can be continued.

Criteria 5.3:

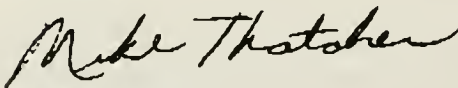
We have responded to these previously and I need to remind you that we can provide you with correspondence from the Montana Power Company that the contemplated use of the utilities can be handled with the existing system. An electrical inspection from a private contractor also supports this.

Road Access:

We do not perceive any mitigating traffic concerns or limitations regarding the road access for our proposed program.

In closing, I again need to remind you that the previous uses of this facility are in correlation with our proposed use. The existing bed and breakfast has housed over 20 people, has been licensed by the city and state as a restaurant and has hosted parties of more than several hundred people. Its use as a chemical dependency program during the last 20 years supports our position that our proposed use would be quite compatible with all previous uses dating back to the 1900's. We feel our numbers and use are comparable to the past group living situations. We remain confident that we can provide a transitional array of services for the Department within this facility and look forward to a positive conclusion to our proposal.

Sincerely,

A handwritten signature in cursive script that reads "Mike Thatcher".

Mike Thatcher
Executive Director
MTaw

SCHLENKER & MCKITTRICK

ARCHITECTS

July 17, 1996

Montana Department of Commerce
Building Codes Bureau
1218 East 6th Ave.
P.O. Box 200517
Helena, Montana 59620-0517

Attn: Mr. Tim Lloyd, Plan Reviewer

Re: Pre-release Center
Upcountry Inn
Helena, Montana

Dear Tim,

I wanted to take this means of clarifying an issue that we spoke of very briefly last month concerning the above referenced project. We request an interpretation and the start of the codes investigation as it relates to this project. The 1994 UBC will form the basis of our assessment.

Mr. Bruce Suenrum, State Fire Marshal states in his March 6, 1996 letter regarding this project that "The change in use from a bed and breakfast to a pre-release center will result in a change in occupancy for the building to an I-3". We feel there are two issues that need to be discussed pursuant to this position.

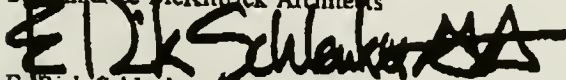
First of all, we contend that the proposed Occupancy is not an I-3, but an R-1 Occupancy per Table 3-A. The I-3 is "where personal liberties of inmates are similarly restrained", meaning the doors are locked and they are restricted in existing during an emergency or fire, which is not the procedure proposed for this pre-release center. The R-1 Occupancy is the occupancy that most closely fits the operation of the pre-release center, which is basically congregate living. When we approached the City of Helena last year with a similar proposal, the City identified the pre-release center as an R-1 Occupancy. We have also checked with the other Montana cities where pre-release centers are located, and all of them identify the Occupancy as an R-1.

Secondly, we feel there is no change in Occupancy. The Existing Upcountry Inn has to be classified as an R-1 Occupancy, as there is no other occupancy that it resembles in its present use, therefore the new use is a continuance of the existing Occupancy. Chapter 34 Existing Structures, also outlines in Section 3401 that "Buildings in existence at the time of the adoption of this code may have their existing use or occupancy continued, if such use or occupancy was legal at the time of the adoption of this code, provided such continued use is not dangerous to life".

We would request that we begin the codes review process by mutually establishing an agreed upon Occupancy for the pre-release center. Please contact me on a time convenient to you and your staff so that this process may proceed in a timely manner. Until then, I am

Sincerely,

Schlenker & McKittrick Architects


E. Rick Schlenker, AIA, NCARB


cc: Mr. Mike Thatcher, Executive Director
Community, Counseling, and Correctional Services

50 S. LAST CHANCE GULCH • P.O. BOX 1004 • HELENA, MONTANA 59624 • (406)442-4933 • (406)442-4936 FAX

MEMBER AMERICAN INSTITUTE OF ARCHITECTS

MEMORANDUM

TO: Mike Ferriter

FROM: Doug Barnes 

RE: Proposed Pre-Release Center at the Up-Country Inn Site/Comments from Helena Area Residents

DATE: 07/19/96

One-hundred thirty eight (138) responses were received from Helena area residents regarding the proposed Pre-Release Center Site at the Up-Country Inn. Six (6) persons were in favor of siting a correctional facility at the Inn. One-hundred thirty two (132) were in opposition. An analysis of the responses is as follows, including the percent (%) of opposition:

REASONS FOR OPPOSITION:

The location will have a negative impact on property values/tax base	101 (77%)
The Up-Country Inn does not have the support of local residents	97 (74%)
The Inn is in an area of limited law enforcement and slow response time	95 (72%)
There has been no meaningful public involvement to site the facility at the Up-Country Inn	92 (70%)
The location does not allow for adequate employment opportunities, mental health and chemical dependency services, educational and training opportunities, and volunteer services for offenders	86 (65%)
The location does not provide adequate opportunity for offenders to be independent and to mainstream themselves into the community	84 (64%)
I was not contacted during the public telephone survey	85 (64%)
It is not appropriate for taxpayers to pay extra to transport offenders long distances. Too far away for offenders to independently travel to jobs, services and other activities	78 (59%)

There are other more appropriate sites in Helena that must be considered ..	72 (55%)
The location is not on a paved road for easy access and travel during all types of weather	66 (50%)
Fire protection is not available and response time will be slow	62 (47%)
The septic, water systems and environmental impact have not been resolved ...	61 (46%)
A Pre-Release Center should not be located in the Helena area or Lewis and Clark County	57 (43%)
The building codes have not been appropriately assessed or resolved	53 (40%)
Proof of comppliance with all laws concerning flood plains and floodways have not been obtained	48 (36%)
Pre-Release Centers Programs do not work	44 (33%)
There are safety issues	36 (27%)

ADDITIONAL COMMENTS SUBMITTED:

There is no proof that Pre-Release Center programs are effective.....	2
This should be addressed through a voting ballot	2
We do not owe this service to criminals	1
The offenders should remain in jail	1
The man that murdered my brother is going to a PRC soon. They should not take people like that	1

More Preferable Sites Include:

Shodair Hospital	3
airport area	2
Placer Hotel	1
Eastern Montana	1
Twin Bridges	3
Glasgow Air Force Base	3
unoccupied areas	1
in a downtown facility	2

No neighborhood should have this forced upon them	2
Offenders will be forced to hang around town for long periods of time	2
The proposed site adversely affects the nature of the area	2
The proposed area is frequently flooded in the Spring	2
The Department developed no goals/objectives for siting the facility	3
The Department is ingnoring the resolution passed by the Community Corrections Board	3
Actions in choosing the site have not been “above board”	2
The public survey was not valid	3
More residents near the proposed site should have been surveyed	1
This action does not meet the Department’s mission or criteria	4
Inadequate notice was given to the public	1
The Department is not following legitimate standards	1
Petition with 623 signatures opposing the proposed site (Petition #1).....	1
Public Poll with 1,054 signatures opposing the proposed site (Petition #2)....	1
NOTE: There may be duplicate names on Petitions.	
NEPA/MEPA/MAPA impact has not been assessed	5
The proposed site will affect Kessler School children	3
There has not been enough input relative to rulemaking	1
Expand the Montana State Prison instead	2
This action requires Legislative input	3
There will be lawsuit potential against the State	3
The citizens do not want to be “re-educated”	1

Should you have comments/questions, please contact me.

cc: File

NOTE: Citizen Group and Local Official Groups Represent Different Populations. Therefore, they can not be used for statistically valid comparison testing. The use of these figures should be confined for contrasting the distribution of opinions from two separate population groups on the same questions.

TABULATED SURVEY RESULTS
Local Officials and General Public

Question: Do you support the use of pre-release centers

PUBLIC RESPONSE - NA (QUESTION WAS NOT ASKED OF THE PUBLIC)_

LOCAL OFFICIAL RESPONSE

Value Label	Value	Frequency	Percent	Valid Percent	Cum Percent
Yes	1	14	87.5	87.5	
No	2	0	0.0	0.0	87.5
Don't Know / Refused	3	2	12.5	12.5	100.0
		-----	-----	-----	
Total		16	100.0	100.0	

Question: In Your Opinion, Is Pre-release Selection Process Sufficient

PUBLIC RESPONSE

Value Label	Value	Frequency	Percent	Valid Percent	Cum Percent
Yes	1	209	69.7	69.9	69.9
No	2	73	24.3	24.4	94.3
Don't Know / Refused	3	17	5.7	5.7	100.0
	.	1	.3	Missing	
		-----	-----	-----	
Total		300	100.0	100.0	

LOCAL OFFICIALS RESPONSE

Value Label	Value	Frequency	Percent	Valid Percent	Cum Percent
Yes	1	16	100.0	100.0	100.0
No	2	0	0.0	0.0	100.0
Don't Know / Refused	3	0	0.0	0.0	100.0
		-----	-----	-----	
Total		16	100.0	100.0	

NOTE: Citizen Group and Local Official Groups Represent Different Populations. Therefore, they can not be used for statistically valid comparison testing. The use of these figures should be confined for contrasting the distribution of opinions from two separate population groups on the same questions.

CONCLUSION: Almost 70% (69.9%) of public respondents said they felt the pre-release selection process is sufficient. However all of the public officials surveyed said it was sufficient (100%) .

Q2A Rank the Importance of the Following Factor in Selecting A Site for a Pre-Release Center: Area Employment

PUBLIC RESPONSE

Value Label	Value	Frequency	Percent	Valid Percent	Cum Percent
Very Important	1	169	56.3	58.7	58.7
Moderately Important	3	97	32.3	33.7	92.4
Not At All Important	5	22	7.3	7.6	100.0
.		12	4.0	Missing	
		-----	-----	-----	
Total		300	100.0	100.0	

LOCAL OFFICIAL SURVEY

Value Label	Value	Frequency	Percent	Valid Percent	Cum Percent
Very Important	1	10	62.5	66.7	66.7
Moderately Important	3	5	31.3	33.3	100.0
Not At All Important	5	0	0.0	0.0	100.0
.		1	6.2	Missing	
		-----	-----	-----	
Total		16	100.0	100.0	

CONCLUSION: The majority of both survey public and local official respondents (58.37% and 62.5% respectively) Indicated Area Employment Opportunities are Very Important in Selecting a Pre-Release Site.

NOTE: Citizen Group and Local Official Groups Represent Different Populations. Therefore, they can not be used for statistically valid comparison testing. The use of these figures should be confined for contrasting the distribution of opinions from two separate population groups on the same questions.

Q2B Rank the Importance of the Following Factor in Selecting A Site for a Pre-Release Center: Available Transportation

PUBLIC RESPONSE

Value Label	Value	Frequency	Percent	Valid Percent	Cum Percent
VERY IMPORTANT	1	126	42.0	43.6	43.6
MODERATELY IMPORTANT	3	114	38.0	39.4	83.0
NOT AT ALL IMPORTANT	5	49	16.3	17.0	100.0
.	.	11	3.7	Missing	
Total		300	100.0	100.0	

LOCAL OFFICIAL RESPONSE

Value Label	Value	Frequency	Percent	Valid Percent	Cum Percent
VERY IMPORTANT	1	6	37.5	46.2	46.2
MODERATELY IMPORTANT	3	6	37.5	46.2	92.4
NOT AT ALL IMPORTANT	5	1	6.3	7.6	100.0
.	.	3	18.6	Missing	
Total		16	100.0	100.0	

CONCLUSION: Survey respondents were fairly divided on the importance of transportation for both population groups. 43.6% of the Public respondents said Transportation was Very Important and 39.4% indicated Transportation was only Moderately Important as a factor in Selecting a Pre-Release Site.

Local Officials were also split, with 37.5% ranking Transportation as Very Important and 37.5% as Moderately Important.

NOTE: Citizen Group and Local Official Groups Represent Different Populations. Therefore, they can not be used for statistically valid comparison testing. The use of these figures should be confined for contrasting the distribution of opinions from two separate population groups on the same questions.

Q2C Rank the Importance of the Following Factor in Selecting A Site for a Pre-Release Center: Educational and Training Opportunities

PUBLIC RESPONSE

Value Label	Value	Frequency	Percent	Valid Percent	Cum Percent
VERY IMPORTANT	1	164	54.7	56.4	56.4
MODERATELY IMPORTANT	3	101	33.7	34.7	91.1
NOT AT ALL IMPORTANT	5	26	8.7	8.9	100.0
.	.	9	3.0	Missing	
		-----	-----	-----	
Total		300	100.0	100.0	

LOCAL OFFICIAL RESPONSE

Value Label	Value	Frequency	Percent	Valid Percent	Cum Percent
VERY IMPORTANT	1	8	50.0	61.5	61.5
MODERATELY IMPORTANT	3	5	31.2	38.5	100.0
NOT AT ALL IMPORTANT	5	0	0.0	0.0	100.0
.	.	3	18.8	Missing	
		-----	-----	-----	
Total		16	100.0	100.0	

CONCLUSION: The majority of survey respondents from both groups (56.4% Public and 50% of Local Officials) Indicated Area Educational and Training Opportunities are Very Important in Selecting a Pre-Release Site.

NOTE: Citizen Group and Local Official Groups Represent Different Populations. Therefore, they can not be used for statistically valid comparison testing. The use of these figures should be confined for contrasting the distribution of opinions from two separate population groups on the same questions.

Q2D Rank the Importance of the Following Factor in Selecting A Site for a Pre-Release Center: Impact on Property Values

PUBLIC RESPONSE

Value Label	Value	Frequency	Percent	Valid Percent	Cum Percent
VERY IMPORTANT	1	175	58.3	60.6	60.6
MODERATELY IMPORTANT	3	77	25.7	26.6	87.2
NOT AT ALL IMPORTANT	5	37	12.3	12.8	100.0
.	.	11	3.7	Missing	
		-----	-----	-----	
Total		300	100.0	100.0	

LOCAL OFFICIAL RESPONSE

Value Label	Value	Frequency	Percent	Valid Percent	Cum Percent
VERY IMPORTANT	1	7	43.8	46.7	46.7
MODERATELY IMPORTANT	3	7	43.8	46.7	93.4
NOT AT ALL IMPORTANT	5	1	6.3	6.6	100.0
.	.	1	6.3	Missing	
		-----	-----	-----	
Total		16	100.0	100.0	

CONCLUSION: The majority of survey Public respondents (60.6%) Indicated the Impact on Property Values is Very Important in Selecting a Pre-Release Site.

Local Officials were evenly split on the level of importance, with 43.8% ranking it "Very Important" and 43.8% ranking the impact on property values as "Moderately Important."

NOTE: Citizen Group and Local Official Groups Represent Different Populations. Therefore, they can not be used for statistically valid comparison testing. The use of these figures should be confined for contrasting the distribution of opinions from two separate population groups on the same questions.

Q2E Rank the Importance of the Following Factor in Selecting A Site for a Pre-Release Center: Available Treatment Programs

PUBLIC RESPONSE

Value Label	Value	Frequency	Percent	Valid Percent	Cum Percent
VERY IMPORTANT	1	184	61.3	63.4	63.4
MODERATELY IMPORTANT	3	83	27.7	28.6	92.1
NOT AT ALL IMPORTANT	5	23	7.7	7.9	100.0
.	.	10	3.3	Missing	
		-----	-----	-----	
Total		300	100.0	100.0	

LOCAL OFFICIAL RESPONSE

Value Label	Value	Frequency	Percent	Valid Percent	Cum Percent
VERY IMPORTANT	1	8	50.0	61.5	61.5
MODERATELY IMPORTANT	3	4	25.0	31.0	92.5
NOT AT ALL IMPORTANT	5	1	6.3	7.5	100.0
.	.	3	18.7	Missing	
		-----	-----	-----	
Total		16	100.0	100.0	

CONCLUSION: The majority of both survey respondents (63.4% Public and 50% Local Officials) Indicated Area Treatment Opportunities are "Very Important" in Selecting a Pre-Release Site.

NOTE: Citizen Group and Local Official Groups Represent Different Populations. Therefore, they can not be used for statistically valid comparison testing. The use of these figures should be confined for contrasting the distribution of opinions from two separate population groups on the same questions.

Q2F Rank the Importance of the Following Factor in Selecting A Site for a Pre-Release Center: Proximity of Neighbors

PUBLIC RESPONSE

Value Label	Value	Frequency	Percent	Valid Percent	Cum Percent
VERY IMPORTANT	1	191	63.7	65.9	65.9
MODERATELY IMPORTANT	3	77	25.7	26.6	92.4
NOT AT ALL IMPORTANT	5	22	7.3	7.6	100.0
.	.	10	3.3	Missing	
		-----	-----	-----	
Total		300	100.0	100.0	

LOCAL OFFICIAL RESPONSE

Value Label	Value	Frequency	Percent	Valid Percent	Cum Percent
VERY IMPORTANT	1	5	31.2	35.7	35.7
MODERATELY IMPORTANT	3	8	50.0	57.2	92.9
NOT AT ALL IMPORTANT	5	1	6.3	7.1	100.0
.	.	2	12.5	Missing	
		-----	-----	-----	
Total		16	100.0	100.0	

CONCLUSION: The majority of survey Public respondents (65.9%) Indicated the Proximity of Neighbors is Very Important in Selecting a Pre-Release Site.

In contrast, the majority of Local Officials ranked Proximity as only a "Moderately Important" issue. (50%)

NOTE: Citizen Group and Local Official Groups Represent Different Populations. Therefore, they can not be used for statistically valid comparison testing. The use of these figures should be confined for contrasting the distribution of opinions from two separate population groups on the same questions.

Q2G Rank the Importance of the Following Factor in Selecting A Site for a Pre-Release Center: Law Enforcement Response Time

PUBLIC RESPONSE

Value Label	Value	Frequency	Percent	Valid Percent	Cum Percent
VERY IMPORTANT	1	219	73.0	76.0	76.0
MODERATELY IMPORTANT	3	59	19.7	20.5	96.5
NOT AT ALL IMPORTANT	5	10	3.3	3.5	100.0
.	.	12	4.0	Missing	
		-----	-----	-----	
Total		300	100.0	100.0	

LOCAL OFFICIAL RESPONSE

Value Label	Value	Frequency	Percent	Valid Percent	Cum Percent
VERY IMPORTANT	1	7	43.7	46.7	46.7
MODERATELY IMPORTANT	3	7	43.7	46.7	93.4
NOT AT ALL IMPORTANT	5	1	6.3	6.6	100.0
.	.	1	6.3	Missing	
		-----	-----	-----	
Total		16	100.0	100.0	

CONCLUSION: The majority of survey respondents (76.0%) Indicated the Response Time for Law Enforcement was Very Important in Selecting a Pre-Release Site. This factor received the highest percentage of Very Important ratings.

NOTE: Citizen Group and Local Official Groups Represent Different Populations. Therefore, they can not be used for statistically valid comparison testing. The use of these figures should be confined for contrasting the distribution of opinions from two separate population groups on the same questions.

Q2H Rank the Importance of the Following Factor in Selecting A Site for a Pre-Release Center: Resident Capacity of the Facility

PUBLIC RESPONSE

Value Label	Value	Frequency	Percent	Valid Percent	Cum Percent
VERY IMPORTANT	1	153	51.0	54.3	54.3
MODERATELY IMPORTANT	3	102	34.0	36.2	90.4
NOT AT ALL IMPORTANT	5	27	9.0	9.6	100.0
.	.	18	6.0	Missing	
		-----	-----	-----	
Total		300	100.0	100.0	

LOCAL OFFICIAL RESPONSE

Value Label	Value	Frequency	Percent	Valid Percent	Cum Percent
VERY IMPORTANT	1	4	25.0	26.7	26.7
MODERATELY IMPORTANT	3	8	50.0	53.3	80.0
NOT AT ALL IMPORTANT	5	3	18.8	20.0	100.0
.	.	1	6.2	Missing	
		-----	-----	-----	
Total		16	100.0	100.0	

CONCLUSION: The majority of survey respondents (54.3%) Indicated the Resident Capacity of The Facility was Very Important in Selecting a Pre-Release Site.

In contrast, the majority of Local Officials (50%) ranked resident capacity as "Moderately Important."

NOTE: Citizen Group and Local Official Groups Represent Different Populations. Therefore, they can not be used for statistically valid comparison testing. The use of these figures should be confined for contrasting the distribution of opinions from two separate population groups on the same questions.

Q2I Rank the Importance of the Following Factor in Selecting A Site for a Pre-Release Center: Percentage of Offenders from the County

PUBLIC RESPONSE

Value Label	Value	Frequency	Percent	Valid Percent	Cum Percent
VERY IMPORTANT	1	60	20.0	21.3	21.3
MODERATELY IMPORTANT	3	118	39.4	41.8	63.1
NOT AT ALL IMPORTANT	5	104	34.7	36.6	100.0
		18	6.0	Missing	
		-----	-----	-----	
Total		300	100.0	100.0	

LOCAL OFFICIAL RESPONSE

Value Label	Value	Frequency	Percent	Valid Percent	Cum Percent
VERY IMPORTANT	1	4	25.0	31.8	31.7
MODERATELY IMPORTANT	3	7	43.8	53.8	84.6
NOT AT ALL IMPORTANT	5	2	12.5	15.4	100.0
		3	18.7	Missing	
		-----	-----	-----	
Total		16	100.0	100.0	

CONCLUSION: Unlike the other factors, survey respondents from both groups did not see the number of offenders from a given County as important as the other factors in choosing a pre-release site. 41.8% of the Public respondents said the number of offenders was only Moderately Important and 36.6% of the Public said it was Not At All Important.

The majority (43.8%) of the Local Officials ranked the number of offenders from the County as a "Moderately Important" Issue. In contrast to the Public, the second largest group of Local Officials respondents (4) ranked it as "Very Important". The second largest group from the Public was "Not at All Important."

NOTE: Citizen Group and Local Official Groups Represent Different Populations. Therefore, they can not be used for statistically valid comparison testing. The use of these figures should be confined for contrasting the distribution of opinions from two separate population groups on the same questions.

Q2RANK1 Of the factors you said were Very Important which would you give a Rank of Number 1? NOTE NO MORE THAN 5 ISSUES WERE RANKED BY ANY RESPONDENT PUBLIC OR LOCAL OFFICIAL

PUBLIC RESPONSE

Value Label	Value	Frequency	Percent	Valid Percent	Cum Percent
Area Employment	1	32	10.7	13.4	13.4
Available Transportation	2	6	2.0	2.5	15.9
Area Education and Training	3	30	10.0	12.6	28.5
Impact on Property Values	4	21	7.0	8.8	37.2
Available Treatment	5	18	6.0	7.5	44.8
Proximity of Neighbors	6	72	24.0	30.1	74.9
Response Time by Law	7	53	17.7	22.2	97.1
Resident Capacity of Site	8	6	2.0	2.5	99.6
Percent of Offenders	9	1	.3	.4	100.0
.	.	61	20.3	Missing	
Total		300	100.0	100.0	

LOCAL OFFICIAL RESPONSE

Value Label	Value	Frequency	Percent	Valid Percent	Cum Percent
Area Employment	1	0	0.0	0.0	0.0
Available Transportation	2	0	0.0	0.0	0.0
Area Education and Training	3	2	12.5	16.7	16.7
Impact on Property Values	4	1	6.3	8.3	25.0
Available Treatment	5	1	6.3	8.3	33.3
Proximity of Neighbors	6	1	6.3	8.3	41.6
Response Time by Law	7	5	31.3	41.8	83.4
Resident Capacity of Site	8	1	6.3	8.3	91.7
Percent of Offenders	9	1	6.3	8.3	100.0
.	.	4	25.0	Missing	
Total		16	100.0	100.0	

NOTE: Citizen Group and Local Official Groups Represent Different Populations. Therefore, they can not be used for statistically valid comparison testing. The use of these figures should be confined for contrasting the distribution of opinions from two separate population groups on the same questions.

CONCLUSION: For the Public, Proximity of Neighbors received the highest ranking of the possible issues (72 responses). Response Time by Law was a distant second (53 responses).

The Local Officials ranked Response Time by Law as first (5 respondents). No Second Rank (Missing) was actual second (4 responses), and Area Education was third (2 respondents).

NOTE: Citizen Group and Local Official Groups Represent Different Populations. Therefore, they can not be used for statistically valid comparison testing. The use of these figures should be confined for contrasting the distribution of opinions from two separate population groups on the same questions.

Q2 Of the factors you said were Very Important which would you give a RANK of Number 2?

PUBLIC RESPONSE				Valid	Cum
Value Label	Value	Frequency	Percent	Percent	Percent
Area Employment	1	27	9.0	12.0	12.0
Available Transportation	2	18	6.0	8.0	20.0
Area Education and Training	3	25	8.3	11.1	31.1
Impact on Property Values	4	41	13.7	18.2	49.3
Available Treatment	5	20	6.7	8.9	58.2
Proximity of Neighbors	6	33	11.0	14.7	72.9
Response Time by Law	7	48	16.0	21.3	94.2
Resident Capacity of Site	8	11	3.7	4.9	99.1
Percent of Offenders	9	2	.7	.9	100.0
.	.	75	25.0	Missing	
Total		300	100.0	100.0	

LOCAL OFFICIAL RESPONSE				Valid	Cum
Value Label	Value	Frequency	Percent	Percent	Percent
Area Employment	1	5	31.2	41.8	41.8
Available Transportation	2	0	0.0	0.0	41.8
Area Education and Training	3	1	6.3	8.3	50.1
Impact on Property Values	4	1	6.3	8.3	58.4
Available Treatment	5	1	6.3	8.3	66.7
Proximity of Neighbors	6	3	18.7	25.0	91.7
Response Time by Law	7	0	0.0	0.0	91.7
Resident Capacity of Site	8	1	6.3	8.3	100.0
Percent of Offenders	9	0	0.0	0.0	100.0
.	.	4	25.0	Missing	
Total		16	100.0	100.0	

CONCLUSION: Response Time by Law received the highest number of second place rankings (48 responses) from Public respondents.

Area Employment received the highest number of second place ranking by Local Officials (5 responses)

NOTE: Citizen Group and Local Official Groups Represent Different Populations. Therefore, they can not be used for statistically valid comparison testing. The use of these figures should be confined for contrasting the distribution of opinions from two separate population groups on the same questions.

Q2 Of the factors you said were Very Important which would you give a RANK of Number 3?

PUBLIC RESPONSE

Value Label	Value	Frequency	Percent	Valid Percent	Cum Percent
Area Employment	1	25	8.3	12.7	12.7
Available Transportation	2	18	6.0	9.1	21.8
Area Education and Training	3	21	7.0	10.7	32.5
Impact on Property Values	4	31	10.3	15.7	48.2
Available Treatment	5	31	10.3	15.7	64.0
Proximity of Neighbors	6	15	5.0	7.6	71.6
Response Time by Law	7	40	13.3	20.3	91.9
Resident Capacity of Site	8	10	3.3	5.1	97.0
Percent of Offenders	9	6	2.0	3.0	100.0
.		103	34.3	Missing	
Total		300	100.0	100.0	

LOCAL OFFICIAL RESPONSE

Value Label	Value	Frequency	Percent	Valid Percent	Cum Percent
Area Employment	1	0	0.0	0.0	0.0
Available Transportation	2	3	18.7	33.3	33.3
Area Education and Training	3	1	6.3	11.1	44.4
Impact on Property Values	4	3	18.7	33.3	77.7
Available Treatment	5	1	6.3	11.1	88.8
Proximity of Neighbors	6	0	0.0	0.0	88.8
Response Time by Law	7	1	6.3	11.1	100.0
Resident Capacity of Site	8	0	0.0	0.0	100.0
Percent of Offenders	9	0	0.0	0.0	100.0
.		7	43.8	Missing	
Total		13	100.0	100.0	

NOTE: Citizen Group and Local Official Groups Represent Different Populations. Therefore, they can not be used for statistically valid comparison testing. The use of these figures should be confined for contrasting the distribution of opinions from two separate population groups on the same questions.

CONCLUSION: Response Time by Law received the highest number of third place rankings (40 responses) from the Public. No third ranking (Missing) was the highest for Local officials (7 responses).

□

NOTE: Citizen Group and Local Official Groups Represent Different Populations. Therefore, they can not be used for statistically valid comparison testing. The use of these figures should be confined for contrasting the distribution of opinions from two separate population groups on the same questions.

Q2 TOP THREE FACTORS (RANKING OF 1 or 2 or 3)

PUBLIC RESPONSE

Value Label	Value	Frequency
Area Employment	1	84
Available Transportation	2	42
Area Education and Training	3	76
Impact on Property Values	4	93
Available Treatment	5	69
Proximity of Neighbors	6	120
Response Time by Law	7	141
Resident Capacity of Site	8	27
Percent of Offenders	9	9

	Total	300

LOCAL OFFICIAL RESPONSE

Value Label	Value	Frequency
Area Employment	1	
Available Transportation	2	
Area Education and Training	3	
Impact on Property Values	4	
Available Treatment	5	
Proximity of Neighbors	6	
Response Time by Law	7	
Resident Capacity of Site	8	
Percent of Offenders	9	

	Total	300

CONCLUSION: The top three factors which respondents ranked as most important in selecting a pre-release site were: Response Time by Law Enforcement (141), Proximity to Neighbors (120) and Impact on Property Values (93).

NOTE: Citizen Group and Local Official Groups Represent Different Populations. Therefore, they can not be used for statistically valid comparison testing. The use of these figures should be confined for contrasting the distribution of opinions from two separate population groups on the same questions.

Q3 Opinion on site in Lewis and Clark

PUBLIC RESPONSE

Value Label	Value	Frequency	Percent	Valid Percent	Cum Percent
STRONGLY APPROVE	1	52	17.3	17.3	17.3
SOMEWHAT APPROVE	2	53	17.7	17.7	35.0
NEUTRAL	3	104	34.7	34.7	69.7
SOMEWHAT DISAPPROVE	4	16	5.3	5.3	75.0
DON'T APPROVE AT ALL	5	75	25.0	25.0	100.0
		-----	-----	-----	
Total		300	100.0	100.0	

LOCAL OFFICIAL RESPONSE

Value Label	Value	Frequency	Percent	Valid Percent	Cum Percent
STRONGLY APPROVE	1	6	37.5	37.5	37.5
SOMEWHAT APPROVE	2	6	37.5	37.5	75.0
NEUTRAL	3	4	25.0	25.0	100.0
SOMEWHAT DISAPPROVE	4	0	0.0	0.0	100.0
DON'T APPROVE AT ALL	5	0	0.0	0.0	100.0
		-----	-----	-----	
Total		16	100.0	100.0	

CONCLUSION: 209 public respondents or 2/3 of all respondents either approved or were neutral towards locating a pre-release center in Lewis and Clark County.

Local officials were evenly split on level of importance with 37.5% ranking it very important and 37.5% ranking it somewhat important.

NOTE: Citizen Group and Local Official Groups Represent Different Populations. Therefore, they can not be used for statistically valid comparison testing. The use of these figures should be confined for contrasting the distribution of opinions from two separate population groups on the same questions.

Q4 Should site be within city limits?

PUBLIC RESPONSE

Value Label	Value	Frequency	Percent	Valid Percent	Cum Percent
Yes	1	133	44.3	45.1	45.1
No	2	153	51.0	51.9	96.9
Don't Know / Refused	3	9	3.0	3.1	100.0
	.	5	1.7	Missing	
		-----	-----	-----	
Total		300	100.0	100.0	

LOCAL OFFICIAL RESPONSE

Value Label	Value	Frequency	Percent	Valid Percent	Cum Percent
Yes	1	5	31.2	31.2	31.2
No	2	1	6.3	6.3	37.5
Don't Know / Refused	3	10	62.5	62.5	100.0
	.	0	0.0	Missing	
		-----	-----	-----	
Total		16	100.0	100.0	

CONCLUSION: A majority of public respondents (51.9%) felt pre-release centers should not be within city limits.

The majority of local officials (62.5%) refused to comment concerning the site being located within city limits.

NOTE: Citizen Group and Local Official Groups Represent Different Populations. Therefore, they can not be used for statistically valid comparison testing. The use of these figures should be confined for contrasting the distribution of opinions from two separate population groups on the same questions.

Q5 Should site be outside city limits?

PUBLIC RESPONSE

Value Label	Value	Frequency	Percent	Valid Percent	Cum Percent
	1	169	56.3	58.9	58.9
	2	109	36.3	38.0	96.9
	3	9	3.0	3.1	100.0
	.	13	4.3	Missing	
		-----	-----	-----	
	Total	300	100.0	100.0	

LOCAL OFFICIAL RESPONSE

Value Label	Value	Frequency	Percent	Valid Percent	Cum Percent
	1	2	12.5	12.5	12.5
	2	3	18.7	18.7	31.2
	3	11	68.8	68.8	100.0
	.	0	0.0	Missing	
		-----	-----	-----	
	Total	16	100.0	100.0	

CONCLUSION: A majority of public respondents (58.9%) felt pre-release centers should be outside city limits.

The majority of local officials (68.8%) refused to comment concerning the site being located outside city limits.

□

NOTE: Citizen Group and Local Official Groups Represent Different Populations. Therefore, they can not be used for statistically valid comparison testing. The use of these figures should be confined for contrasting the distribution of opinions from two separate population groups on the same questions.

Q6 Opinion on having a pre-release site in Helena Area

PUBLIC RESPONSE

Value Label	Value	Frequency	Percent	Valid Percent	Cum Percent
STRONGLY APPROVE	1	51	17.0	17.2	17.2
SOMEWHAT APPROVE	2	40	13.3	13.5	30.6
NEUTRAL	3	93	31.0	31.3	62.0
SOMEWHAT DISAPPROVE	4	22	7.3	7.4	69.4
DON'T APPROVE AT ALL	5	91	30.3	30.6	100.0
.	.	3	1.0	Missing	
Total		300	100.0	100.0	

LOCAL OFFICIAL RESPONSE

Value Label	Value	Frequency	Percent	Valid Percent	Cum Percent
STRONGLY APPROVE	1	7	43.8	43.8	43.8
SOMEWHAT APPROVE	2	4	25.0	25.0	68.8
NEUTRAL	3	5	31.2	31.2	100.0
SOMEWHAT DISAPPROVE	4	0	0.0		
DON'T APPROVE AT ALL	5	0	0.0		
.	.	0	0.0	Missing	
Total		16	100.0	100.0	

CONCLUSION: 61.3% of local respondents either approve or are neutral towards locating a pre-release center in the Helena area.

68.8% of local officials either strongly approve or somewhat approve of locating a pre-release center in the Helena area.

NOTE: Citizen Group and Local Official Groups Represent Different Populations. Therefore, they can not be used for statistically valid comparison testing. The use of these figures should be confined for contrasting the distribution of opinions from two separate population groups on the same questions.

Q7 Is UpCountry Inn acceptable as a pre-release site?

PUBLIC RESPONSE

Value Label	Value	Frequency	Percent	Valid Percent	Cum Percent
Yes	1	146	48.7	49.2	49.2
No	2	140	46.7	47.1	96.3
Don't Know / Refused	3	11	3.7	3.7	100.0
	.	3	1.0	Missing	
		-----	-----	-----	
Total		300	100.0	100.0	

LOCAL OFFICIAL RESPONSE

Value Label	Value	Frequency	Percent	Valid Percent	Cum Percent
Yes	1	3	18.8	18.8	18.8
No	2	7	43.7	43.7	62.5
Don't Know / Refused	3	6	37.5	37.5	100.0
	.	0	0.0	Missing	
		-----	-----	-----	
Total		16	100.0	100.0	

Std dev .568

Valid cases 297 Missing cases 3

CONCLUSION: Public Respondents were fairly equally split as to having the former UpCountry Inn serve as a pre-release site. 49.2% of respondents were in favor of this site, and 47.1% were opposed.

43.7% of Local Official Repspondents were against the former UpCountry Inn serve as a pre-release site compared to 18.8% in favor. 37.5% refused to answer.

NOTE: Citizen Group and Local Official Groups Represent Different Populations. Therefore, they can not be used for statistically valid comparison testing. The use of these figures should be confined for contrasting the distribution of opinions from two separate population groups on the same questions.

PUBLIC DEMOGRAPHICS

Q8 Gender

Value Label	Value	Frequency	Percent	Valid Percent	Cum Percent
Male	1	125	41.7	43.0	43.0
Female	2	165	55.0	56.7	99.7
	3	1	.3	.3	100.0
	.	9	3.0	Missing	
		-----	-----	-----	
Total		300	100.0	100.0	

LOCAL OFFICIAL RESPONSE

Value Label	Value	Frequency	Percent	Valid Percent	Cum Percent
Male	1				
Female	2				
		-----	-----	-----	
Total		16	100.0	100.0	

□

DEPT. OF CORRECTIONS - PRE-RELEASE CENTER SURVEY
LOCAL OFFICIAL VERSION

TARGET MARKET: HELENA -Local Government Officials: County Sheriff, Chief of Police, Mayor, County Attorney, Chief Public Defender, District Court Judges who reside in the area, State Legislators who represent this county, City Council Members, and County Commissioners.

INTRO 1: Hello, my name is (FULL NAME) with Market Revelations, an independent market research firm. May I please speak with the (NAME OF OFFICIAL)?

Yes, This Is..... 1 CONTINUE INTRO
Yes, Please Hold..... 2 SKIP TO INTRO 2
No..... 3 TERMINATE

Not Available: Is there a good time to call back later today?

FILL OUT CALLBACK COMPLETELY

NO CALLS AFTER TUESDAY, JULY 23, 1996

Name _____
Phone _____
Time _____ (A.M / P.M)

CONTINUE On behalf of the MT Department of Corrections, we are conducting a survey of local public officials to assess their views on pre-release centers. Pre-release refers to a structured program for the transition of inmates back into a community. This call will take approximately five minutes of your time. Would now be a convenient time for you to give us your input?

Yes, This Is..... 1 GO TO SCREENER
No..... 3 THANK & TERMINATE
Not Now: When would be a good time to call back? RECORD ABOVE

INTRO 2: Hello, my name is (FULL NAME) with Market Revelations, an independent market research firm. On behalf of the MT Department of Corrections, we are conducting a survey of local public officials to assess their views on pre-release centers. Pre-release refers to a structured program for the transition of inmates back into a community. This call will take approximately five minutes of your time. Would now be a convenient time for you to give us your input?

Board of
County Comm

Yes, This Is..... 1 CONTINUE TO SCREENER
No..... 3 TERMINATE
Not Now: When would be a good time to call back? RECORD ABOVE

SCREENER 1 Before I get started, I want you to know that if you participate in this survey, your answers and those of other local official's surveyed will be made available to the public. Shall I continue?

Yes 1 CONTINUE
No..... 2 THANK&TERMINATE

DEPT. OF CORRECTIONS - PRE-RELEASE CENTER SURVEY

LOCAL OFFICIAL VERSION

Because Lewis and Clark County is a significant contributor to the State's prison population and offers a wide variety of support services, the County is under consideration as a site for a pre-release center. The purpose of this survey is to get your opinions on pre-release, then ask your opinions on a particular site under consideration. The goal of this survey is to get responses from local public officials regarding these issues, in order to improve the decision making process.

Q1: Do you support the use of pre-release centers?

Yes

1

Why Contribution, Inmate need Help Making Transition, Need to be able to transition the

No

2

Why Not _____

Q2. Before placing an inmate in a pre-release center the following process occurs:

1. Only inmates, who are within 24 months of release or parole and meet other criteria, are considered for pre-release.
2. An inmate who meets this criteria, must also be approved by the prison's staff as a candidate for pre-release.
3. The inmate's case is then examined by a prison pre-release screening committee, and a second screening committee made up of members from the community where the pre-release center is located. If both screening committees approve, the inmate is selected and placed in the pre-release facility.

In your opinion, is this screening selection process sufficient?

Yes

It Is..... 1

CONTINUE Q3

No, It Is Not..... 2

Ask Q2B

Q2B. What would you do to improve the process:

Screening process Griffith no recommendations would

Pichette insure all info is given to all screeners

Murray Comfortable with selection

Murray
Griffith yes
Pichette yes

DEPT. OF CORRECTIONS - PRE-RELEASE CENTER SURVEY
LOCAL OFFICIAL VERSION

Q3A. In order of priority, rank the importance of the following factors in determining the location of a pre-release center in the State where 1 is Very Important, 3 is Moderately Important, and 5 is Not Very Important. For example, you might think that Number of Law Enforcement Personnel in the area is Very Important and would give it a ranking of #1.

(ROTATE)

	Ranking		
Area Employment Opportunities	1 (1)	3	5
Available Transportation	2 (1)	3	5
Area Educational and Training Opportunities	1 (1)	3	5
Impact on Property Values	1 (3)	3	5
Available Treatment Facilities and Programs	1 (1)	3	5
The proximity of neighbors to a particular site	1 (3)	3	5
Response time to a potential site for area law enforcement	1 (5)	3	5
The resident capacity of a potential facility	2 (1)	3	5
The percentage of offenders who come from a given County	2 (1)	3	5

Q3B THEN RANK 1'S (ONES) IN RELATION TO ONE ANOTHER:

Of the factors you gave a "one" rating, which would you say is **most important** in your opinion? Which Next? Which Next?... RECORD UNDER RANKING UP TO FIVE

Q4. Lewis and Clark County is currently under consideration as a location for a pre-release center. The purpose of the Center would be for the structured transition of inmates back into the community, a majority of whom **may** be returning to the County upon their release.

On a 1 to 5 scale, where 1 is Strongly Approve, 5 is Don't Approve at all, and 3 is Neutral, indicate your opinion on locating a pre-release center in Lewis and Clark County.

Strongly Approve	Somewhat Approve	Neutral	Somewhat Disapprove	Don't Approve At All	
(1)	2	3	4	5	DK/RF

Q4B. What is the reason for your ranking:

Lewis & Clark County needs one
they are in our community now
should be given opportunity to return home

Q5. Do you believe pre-release centers should be **within** city limits?

Yes

1

Why

No

2

Why Not

Should be close to facilities treatment & programs

DEPT. OF CORRECTIONS - PRE-RELEASE CENTER SURVEY
LOCAL OFFICIAL VERSION

Q6. Do you believe pre-release centers should be outside city limits?

Yes

1

Why if services are available
or else

No

2

Why Not

Q7. On a 1 to 5 scale, where 1 is Strongly Approve, 5 is Don't Approve At All, and 3 is Neutral, indicate your opinion on locating a pre-release center in the Helena area.

Strongly
Approve

Somewhat
Approve

Neutral

Somewhat
Disapprove

Don't Approve
At All

1

2

3

4

5

DK/RF

Q7B. What is your reason for this ranking?

Same reasons as Lewis & Clark

Q8. A site, being considered for a pre-release center, is the UpCountry Inn, located at 2245 Head Lane, which is East of Fort Harrison, North of Spring Meadow Lake and West of Green Meadow Country Club.

Would you find it acceptable to site a Pre-Release Center at the UpCountry Inn site?

Yes.....1

No.....2

No
answer

Q8B. What is your reason for this ranking?

State problem state needs to address this
debt with in diss. process & citizens need to be involved

On behalf of the Montana Department of Corrections I would like to thank you for your help with our survey. We appreciate you sharing your views with us.

DEPT. OF CORRECTIONS - PRE-RELEASE CENTER SURVEY
LOCAL OFFICIAL VERSION

TARGET MARKET: HELENA -Local Government Officials: County Sheriff, Chief of Police, Mayor, County Attorney, Chief Public Defender, District Court Judges who reside in the area, State Legislators who represent this county, City Council Members, and County Commissioners.

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Yes, Please Hold..... 2 SKIP TO INTRO 2
No..... 3 TERMINATE
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Yes, This Is..... 1 GO TO SCREENER
No..... 3 THANK & TERMINATE
Not Now: When would be a good time to call back? RECORD ABOVE

INTRO 2: Hello, my name is (FULL NAME) with Market Revelations, an independent market research firm. On behalf of the MT Department of Corrections, we are conducting a survey of local public officials to assess their views on pre-release centers. Pre-release refers to a structured program for the transition of inmates back into a community. This call will take approximately five minutes of your time. Would now be a convenient time for you to give us your input?

Yes, This Is..... ① CONTINUE TO SCREENER
No..... 3 TERMINATE
Not Now: When would be a good time to call back? RECORD ABOVE

SCREENER 1 Before I get started, I want you to know that if you participate in this survey, your answers and those of other local official's surveyed will be made available to the public. Shall I continue?

Yes ① CONTINUE
No..... 2 THANK&TERMINATE

DEPT. OF CORRECTIONS - PRE-RELEASE CENTER SURVEY

LOCAL OFFICIAL VERSION

Because Lewis and Clark County is a significant contributor to the State's prison population and offers a wide variety of support services, the County is under consideration as a site for a pre-release center. The purpose of this survey is to get your opinions on pre-release, then ask your opinions on a particular site under consideration. The goal of this survey is to get responses from local public officials regarding these issues, in order to improve the decision making process.

Q1: Do you support the use of pre-release centers?

☒ Yes

1

Why Part of overall corrections systems
Need lower cost facilities & this transition
Program that will help transition inmates

No

2

Why Not _____

Q2. Before placing an inmate in a pre-release center the following process occurs:

1. Only inmates, who are within 24 months of release or parole and meet other criteria, are considered for pre-release.
2. An inmate who meets this criteria, must also be approved by the prison's staff as a candidate for pre-release.
3. The inmate's case is then examined by a prison pre-release screening committee, and a second screening committee made up of members from the community where the pre-release center is located. If both screening committees approve, the inmate is selected and placed in the pre-release facility.

In your opinion, is this screening selection process sufficient?

☒ Yes, It Is

1

CONTINUE Q3

No, It Is Not

2

Ask Q2B

Q2B. What would you do to improve the process:

Don't Need alot of improvement

DEPT. OF CORRECTIONS - PRE-RELEASE CENTER SURVEY
LOCAL OFFICIAL VERSION

Q3A. In order of priority, rank the importance of the following factors in determining the location of a pre-release center in the State where 1 is Very Important, 3 is Moderately Important, and 5 is Not Very Important. For example, you might think that Number of Law Enforcement Personnel in the area is Very Important and would give it a ranking of #1.

(ROTATE)

	Ranking		
Area Employment Opportunities	<u>2</u> (1)	3	5
Available Transportation	<u>3</u> (1)	3	5
Area Educational and Training Opportunities	<u>1</u>	(3)	5
Impact on Property Values	<u>1</u> (1)	3	5
Available Treatment Facilities and Programs	<u>1</u>	(3)	5
The proximity of neighbors to a particular site	<u>1</u>	(3)	5
Response time to a potential site for area law enforcement	<u>1</u>	3	(5)
The resident capacity of a potential facility	<u>1</u>	(3)	5
The percentage of offenders who come from a given County	<u>1</u>	3	5

Q3B THEN RANK 1'S (ONES) IN RELATION TO ONE ANOTHER:

Of the factors you gave a "one" rating, which would you say is **most important** in your opinion? Which Next? Which Next?... RECORD UNDER RANKING UP TO FIVE

Q4. Lewis and Clark County is currently under consideration as a location for a pre-release center. The purpose of the Center would be for the structured transition of inmates back into the community, a majority of whom may be returning to the County upon their release.

On a 1 to 5 scale, where 1 is Strongly Approve, 5 is Don't Approve at all, and 3 is Neutral, indicate your opinion on locating a pre-release center in Lewis and Clark County.

Strongly Approve	Somewhat Approve	Neutral	Somewhat Disapprove	Don't Approve At All	
(1)	2	3	4	5	DK/RF

Q4B. What is the reason for your ranking:

Think each county needs to address their criminal and L & C county needs to do their share in getting these people back into society

Q5. Do you believe pre-release centers should be within city limits?

Yes 1 Why _____

No 2 Why Not _____

Do not really

Not really an issue

DEPT. OF CORRECTIONS - PRE-RELEASE CENTER SURVEY
LOCAL OFFICIAL VERSION

Q6. Do you believe pre-release centers should be outside city limits?

Yes 1 Why _____
Don't think
is still No 2 Why Not _____
Same as previous answer

Q7. On a 1 to 5 scale, where 1 is Strongly Approve, 5 is Don't Approve At All, and 3 is Neutral, indicate your opinion on locating a pre-release center in the Helena area.

Strongly Approve	Somewhat Approve	Neutral	Somewhat Disapprove	Don't Approve At All	
1	2	3	4	5	DK/RF

Q7B. What is your reason for this ranking?

Same as question 4 would be around
a fairly large area because of facilities program.
I agree with the training & job

Q8. A site, being considered for a pre-release center, is the UpCountry Inn, located at 2245 Head Lane, which is East of Fort Harrison, North of Spring Meadow Lake and West of Green Meadow Country Club.

Would you find it acceptable to site a Pre-Release Center at the UpCountry Inn site?

Yes.....1

No.....2

Q8B. What is your reason for this ranking?

not an area where we want to start
and will have negative impact on property
values.

On behalf of the Montana Department of Corrections I would like to thank you for your help with our survey. We appreciate you sharing your views with us.

Tom Beck

DEPT. OF CORRECTIONS - PRE-RELEASE CENTER SURVEY
LOCAL OFFICIAL VERSION

TARGET MARKET: HELENA -Local Government Officials: County Sheriff, Chief of Police, Mayor, County Attorney, Chief Public Defender, District Court Judges who reside in the area, State Legislators who represent this county, City Council Members, and County Commissioners.

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Yes, This Is..... 1 CONTINUE TO SCREENER
No..... 3 TERMINATE
Not Now: When would be a good time to call back? RECORD ABOVE

SCREENER 1 Before I get started, I want you to know that if you participate in this survey, your answers and those of other local official's surveyed will be made available to the public. Shall I continue?

Yes..... 1 CONTINUE
No..... 2 THANK&TERMINATE

DEPT. OF CORRECTIONS - PRE-RELEASE CENTER SURVEY

LOCAL OFFICIAL VERSION

Because Lewis and Clark County is a significant contributor to the State's prison population and offers a wide variety of support services, the County is under consideration as a site for a pre-release center. The purpose of this survey is to get your opinions on pre-release, then ask your opinions on a particular site under consideration. The goal of this survey is to get responses from local public officials regarding these issues, in order to improve the decision making process.

Q1: Do you support the use of pre-release centers?

Yes

1

Why

No

2

Why Not

Q2. Before placing an inmate in a pre-release center the following process occurs:

1. Only inmates, who are within 24 months of release or parole and meet other criteria, are considered for pre-release.
2. An inmate who meets this criteria, must also be approved by the prison's staff as a candidate for pre-release.
3. The inmate's case is then examined by a prison pre-release screening committee, and a second screening committee made up of members from the community where the pre-release center is located. If both screening committees approve, the inmate is selected and placed in the pre-release facility.

In your opinion, is this screening selection process sufficient?

Yes, It Is

1

CONTINUE Q3

No, It Is Not

2

Ask Q2B

Q2B. What would you do to improve the process:

**DEPT. OF CORRECTIONS - PRE-RELEASE CENTER SURVEY
LOCAL OFFICIAL VERSION**

Q3A. In order of priority, rank the importance of the following factors in determining the location of a pre-release center in the State where 1 is Very Important, 3 is Moderately Important, and 5 is Not Very Important. For example, you might think that Number of Law Enforcement Personnel in the area is Very Important and would give it a ranking of #1.

(ROTATE)

	Ranking		
Area Employment Opportunities	_____ 1	(3)	5
Available Transportation	_____ 1	(3)	5
Area Educational and Training Opportunities	_____ 1	(3)	5
Impact on Property Values	_____ 1	3	5
Available Treatment Facilities and Programs	_____ 1	3	5
The proximity of neighbors to a particular site	_____ 1	3	5
Response time to a potential site for area law enforcement	_____ 1	3	5
The resident capacity of a potential facility	_____ 1	3	5
The percentage of offenders who come from a given County	_____ 1	3	5

Q3B **THEN RANK 1'S (ONES) IN RELATION TO ONE ANOTHER:**

Of the factors you gave a "one" rating, which would you say is **most important** in your opinion? Which Next? Which Next?... **RECORD UNDER RANKING UP TO FIVE**

Q4. Lewis and Clark County is currently under consideration as a location for a pre-release center. The purpose of the Center would be for the structured transition of inmates back into the community, a majority of whom **may** be returning to the County upon their release.

On a 1 to 5 scale, where 1 is Strongly Approve, 5 is Don't Approve at all, and 3 is Neutral, indicate your opinion on locating a pre-release center in Lewis and Clark County.

Strongly Approve	Somewhat Approve	Neutral	Somewhat Disapprove	Don't Approve At All	
1.....	2.....	3.....	4.....	5.....	DK/RF

Q4B. What is the reason for your ranking:

Q5. Do you ~~believe~~ pre-release centers should be **within** city limits?

Yes

1

Why _____

No

2

Why Not _____

DEPT. OF CORRECTIONS - PRE-RELEASE CENTER SURVEY
LOCAL OFFICIAL VERSION

Q6. Do you believe pre-release centers should be outside city limits?

Yes 1 Why _____

No 2 Why Not _____

Q7. On a 1 to 5 scale, where 1 is Strongly Approve, 5 is Don't Approve At All, and 3 is Neutral, indicate your opinion on locating a pre-release center in the Helena area.

Strongly Approve	Somewhat Approve	Neutral	Somewhat Disapprove	Don't Approve At All	
1.....	2.....	3.....	4.....	5	DK/RF

Q7B. What is your reason for this ranking?

Q8. A site, being considered for a pre-release center, is the UpCountry Inn, located at 2245 Head Lane, which is East of Fort Harrison, North of Spring Meadow Lake and West of Green Meadow Country Club.

Would you find it acceptable to site a Pre-Release Center at the UpCountry Inn site?

Yes.....1

No.....2

Q8B. What is your reason for this ranking?

On behalf of the Montana Department of Corrections I would like to thank you for your help with our survey. We appreciate you sharing your views with us.

Terry McCreary

DEPT. OF CORRECTIONS - PRE-RELEASE CENTER SURVEY
LOCAL OFFICIAL VERSION

TARGET MARKET: HELENA -Local Government Officials: County Sheriff, Chief of Police, Mayor, County Attorney, Chief Public Defender, District Court Judges who reside in the area, State Legislators who represent this county, City Council Members, and County Commissioners.

INTRO 1: Hello, my name is (FULL NAME) with Market Revelations, an independent market research firm. May I please speak with the (NAME OF OFFICIAL)?

Yes, This Is..... 1 CONTINUE INTRO

Yes, Please Hold..... 2 SKIP TO INTRO 2

No..... 3 TERMINATE

Not Available: Is there a good time to call back later today?

FILL OUT CALLBACK COMPLETELY

NO CALLS AFTER TUESDAY, JULY 23, 1996

Name _____

Phone _____

Time _____ (A.M / P.M)

CONTINUE On behalf of the MT Department of Corrections, we are conducting a survey of local public officials to assess their views on pre-release centers. Pre-release refers to a structured program for the transition of inmates back into a community. This call will take approximately five minutes of your time. Would now be a convenient time for you to give us your input?

Yes, This Is..... 1 GO TO SCREENER

No..... 3 THANK & TERMINATE

Not Now: When would be a good time to call back? RECORD ABOVE

INTRO 2: Hello, my name is (FULL NAME) with Market Revelations, an independent market research firm. On behalf of the MT Department of Corrections, we are conducting a survey of local public officials to assess their views on pre-release centers. Pre-release refers to a structured program for the transition of inmates back into a community. This call will take approximately five minutes of your time. Would now be a convenient time for you to give us your input?

Yes, This Is..... ① CONTINUE TO SCREENER

No..... 3 TERMINATE

Not Now: When would be a good time to call back? RECORD ABOVE

SCREENER 1 Before I get started, I want you to know that if you participate in this survey, your answers and those of other local official's surveyed will be made available to the public. Shall I continue?

Yes ① CONTINUE

No 2 THANK&TERMINATE

DEPT. OF CORRECTIONS - PRE-RELEASE CENTER SURVEY

LOCAL OFFICIAL VERSION

Because Lewis and Clark County is a significant contributor to the State's prison population and offers a wide variety of support services, the County is under consideration as a site for a pre-release center. The purpose of this survey is to get your opinions on pre-release, then ask your opinions on a particular site under consideration. The goal of this survey is to get responses from local public officials regarding these issues, in order to improve the decision making process.

Q1: Do you support the use of pre-release centers?

☒ Yes

1

Why

because it is a good idea

No

2

Why Not

Q2. Before placing an inmate in a pre-release center the following process occurs:

1. Only inmates, who are within 24 months of release or parole and meet other criteria, are considered for pre-release.
2. An inmate who meets this criteria, must also be approved by the prison's staff as a candidate for pre-release.
3. The inmate's case is then examined by a prison pre-release screening committee, and a second screening committee made up of members from the community where the pre-release center is located. If both screening committees approve, the inmate is selected and placed in the pre-release facility.

In your opinion, is this screening selection process sufficient?

☒ Yes

It Is 1

CONTINUE Q3

No, It Is Not 2

Ask Q2B

Q2B. What would you do to improve the process:

No

Community is involved in the process

**DEPT. OF CORRECTIONS - PRE-RELEASE CENTER SURVEY
LOCAL OFFICIAL VERSION**

Q3A. In order of priority, rank the importance of the following factors in determining the location of a pre-release center in the State where 1 is Very Important, 3 is Moderately Important, and 5 is Not Very Important. For example, you might think that Number of Law Enforcement Personnel in the area is Very Important and would give it a ranking of #1.

(ROTATE)

	Ranking		
Area Employment Opportunities	_____ 1	(3)	5
Available Transportation	_____ 1	(3)	5
Area Educational and Training Opportunities	_____ 1	(3)	5
Impact on Property Values	(3) _____ 1	(3)	5
Available Treatment Facilities and Programs	_____ 1	(3)	5
The proximity of neighbors to a particular site	(2) _____ 1	(3)	5
Response time to a potential site for area law enforcement	_____ 1	(3)	5
The resident capacity of a potential facility	_____ (1)	(3)	5
The percentage of offenders who come from a given County	_____ 1	(3)	5

Q3B **THEN RANK 1'S (ONES) IN RELATION TO ONE ANOTHER:**

Of the factors you gave a "one" rating, which would you say is most important in your opinion? Which Next? Which Next?... RECORD UNDER RANKING UP TO FIVE

Q4. Lewis and Clark County is currently under consideration as a location for a pre-release center. The purpose of the Center would be for the structured transition of inmates back into the community, a majority of whom may be returning to the County upon their release.

On a 1 to 5 scale, where 1 is Strongly Approve, 5 is Don't Approve at all, and 3 is Neutral, indicate your opinion on locating a pre-release center in Lewis and Clark County.

Strongly Approve	Somewhat Approve	Neutral	Somewhat Disapprove	Don't Approve At All	
1.....	2.....	(3).....	4.....	5	DK/RF

Q4B. What is the reason for your ranking:

Q5. Do you believe pre-release centers should be **within** city limits?

Yes 1 Why _____

No 2 Why Not _____

DEPT. OF CORRECTIONS - PRE-RELEASE CENTER SURVEY
LOCAL OFFICIAL VERSION

Q6. Do you believe pre-release centers should be outside city limits?

Yes

1

Why _____

No

2

Why Not _____

Q7. On a 1 to 5 scale, where 1 is Strongly Approve, 5 is Don't Approve At All, and 3 is Neutral, indicate your opinion on locating a pre-release center in the Helena area.

Strongly
Approve

Somewhat
Approve

Neutral

Somewhat
Disapprove

Don't Approve
At All

1.....2.....3.....4.....5 DK/RF

Q7B. What is your reason for this ranking?

Q8. A site, being considered for a pre-release center, is the UpCountry Inn, located at 2245 Head Lane, which is East of Fort Harrison, North of Spring Meadow Lake and West of Green Meadow Country Club.

Would you find it acceptable to site a Pre-Release Center at the UpCountry Inn site?

Yes.....1

No.....2

Q8B. What is your reason for this ranking?

On behalf of the Montana Department of Corrections I would like to thank you for your help with our survey. We appreciate you sharing your views with us.

Annabell Richard

DEPT. OF CORRECTIONS - PRE-RELEASE CENTER SURVEY
LOCAL OFFICIAL VERSION

TARGET MARKET: HELENA -Local Government Officials: County Sheriff, Chief of Police, Mayor, County Attorney, Chief Public Defender, District Court Judges who reside in the area, State Legislators who represent this county, City Council Members, and County Commissioners.

INTRO 1: Hello, my name is (FULL NAME) with Market Revelations, an independent market research firm. May I please speak with the (NAME OF OFFICIAL)?

Yes, This Is..... 1 CONTINUE INTRO
Yes, Please Hold..... 2 SKIP TO INTRO 2
No..... 3 TERMINATE

Not Available: Is there a good time to call back later today?

FILL OUT CALLBACK COMPLETELY

NO CALLS AFTER TUESDAY, JULY 23, 1996

Name _____
Phone _____
Time _____ (A.M / P.M)

CONTINUE On behalf of the MT Department of Corrections, we are conducting a survey of local public officials to assess their views on pre-release centers. Pre-release refers to a structured program for the transition of inmates back into a community. This call will take approximately five minutes of your time. Would now be a convenient time for you to give us your input?

Yes, This Is..... 1 GO TO SCREENER
No..... 3 THANK & TERMINATE
Not Now: When would be a good time to call back? RECORD ABOVE

INTRO 2: Hello, my name is (FULL NAME) with Market Revelations, an independent market research firm. On behalf of the MT Department of Corrections, we are conducting a survey of local public officials to assess their views on pre-release centers. Pre-release refers to a structured program for the transition of inmates back into a community. This call will take approximately five minutes of your time. Would now be a convenient time for you to give us your input?

Yes, This Is..... ① CONTINUE TO SCREENER
No..... 3 TERMINATE
Not Now: When would be a good time to call back? RECORD ABOVE

SCREENER 1 Before I get started, I want you to know that if you participate in this survey, your answers and those of other local official's surveyed will be made available to the public. Shall I continue?

Yes ① CONTINUE
No..... 2 THANK&TERMINATE

DEPT. OF CORRECTIONS - PRE-RELEASE CENTER SURVEY

LOCAL OFFICIAL VERSION

Because Lewis and Clark County is a significant contributor to the State's prison population and offers a wide variety of support services, the County is under consideration as a site for a pre-release center. The purpose of this survey is to get your opinions on pre-release, then ask your opinions on a particular site under consideration. The goal of this survey is to get responses from local public officials regarding these issues, in order to improve the decision making process.

Q1: Do you support the use of pre-release centers?

☒ Yes

1

Why Good service

☐ No

2

Why Not _____

Q2. Before placing an inmate in a pre-release center the following process occurs:

1. Only inmates, who are within 24 months of release or parole and meet other criteria, are considered for pre-release.
2. An inmate who meets this criteria, must also be approved by the prison's staff as a candidate for pre-release.
3. The inmate's case is then examined by a prison pre-release screening committee, and a second screening committee made up of members from the community where the pre-release center is located. If both screening committees approve, the inmate is selected and placed in the pre-release facility.

In your opinion, is this screening selection process sufficient?

☒ Yes

It Is 1

CONTINUE Q3

No, It Is Not 2

Ask Q2B

Q2B. What would you do to improve the process:

More screening committees
to be formed
in the community
to be formed

Q3A. In order of priority, rank the importance of the following factors in determining the location of a pre-release center in the State where 1 is Very Important, 3 is Moderately Important, and 5 is Not Very Important. For example, you might think that Number of Law Enforcement Personnel in the area is Very Important and would give it a ranking of #1.

The percentage of offenders who come from a given County.

y_____1 (3) 5

Of the factors you gave a "one" rating, which would you say is **most important** in your opinion? Which Next? Which Next?... **RECORD UNDER RANKING UP TO FIVE**

On a 1 to 5 scale, where 1 is Strongly Approve, 5 is Don't Approve at all, and 3 is Neutral, indicate your opinion on locating a pre-release center in Lewis and Clark County.

DK/RF

I believe in the power of the human mind to create a better world. I believe in the power of love to overcome all obstacles. I believe in the power of hope to light the way forward. I believe in the power of faith to sustain us through the darkest of times. I believe in the power of the human spirit to rise above all adversity.

No. 2 Why Not _____

DEPT. OF CORRECTIONS - PRE-RELEASE CENTER SURVEY
LOCAL OFFICIAL VERSION

Q6. Do you believe pre-release centers should be outside city limits?

Yes 1 Why _____
No 2 Why Not _____

Q7. On a 1 to 5 scale, where 1 is Strongly Approve, 5 is Don't Approve At All, and 3 is Neutral, indicate your opinion on locating a pre-release center in the Helena area.

Strongly Approve	Somewhat Approve	Neutral	Somewhat Disapprove	Don't Approve At All	
1.....	2.....	3.....	4.....	5	DK/RF

Q7B. What is your reason for this ranking?

Q8. A site, being considered for a pre-release center, is the UpCountry Inn, located at 2245 Head Lane, which is East of Fort Harrison, North of Spring Meadow Lake and West of Green Meadow Country Club.

Would you find it acceptable to site a Pre-Release Center at the UpCountry Inn site?

Yes.....1
No.....2

Q8B. What is your reason for this ranking?

On behalf of the Montana Department of Corrections I would like to thank you for your help with our survey. We appreciate you sharing your views with us.

Patty White

DEPT. OF CORRECTIONS - PRE-RELEASE CENTER SURVEY
LOCAL OFFICIAL VERSION

TARGET MARKET: HELENA -Local Government Officials: County Sheriff, Chief of Police, Mayor, County Attorney, Chief Public Defender, District Court Judges who reside in the area, State Legislators who represent this county, City Council Members, and County Commissioners.

INTRO 1: Hello, my name is (FULL NAME) with Market Revelations, an independent market research firm. May I please speak with the (NAME OF OFFICIAL)?

Yes, This Is..... 1 CONTINUE INTRO
Yes, Please Hold..... 2 SKIP TO INTRO 2
No..... 3 TERMINATE

Not Available: Is there a good time to call back later today?

FILL OUT CALLBACK COMPLETELY

NO CALLS AFTER TUESDAY, JULY 23, 1996

Name _____
Phone _____
Time _____ (A.M / P.M)

CONTINUE On behalf of the MT Department of Corrections, we are conducting a survey of local public officials to assess their views on pre-release centers. Pre-release refers to a structured program for the transition of inmates back into a community. This call will take approximately five minutes of your time. Would now be a convenient time for you to give us your input?

Yes, This Is..... 1 GO TO SCREENER
No..... 3 THANK & TERMINATE
Not Now: When would be a good time to call back? RECORD ABOVE

INTRO 2: Hello, my name is (FULL NAME) with Market Revelations, an independent market research firm. On behalf of the MT Department of Corrections, we are conducting a survey of local public officials to assess their views on pre-release centers. Pre-release refers to a structured program for the transition of inmates back into a community. This call will take approximately five minutes of your time. Would now be a convenient time for you to give us your input?

Yes, This Is..... 1 CONTINUE TO SCREENER
No..... 3 TERMINATE
Not Now: When would be a good time to call back? RECORD ABOVE

SCREENER 1 Before I get started, I want you to know that if you participate in this survey, your answers and those of other local official's surveyed will be made available to the public. Shall I continue?

Yes 1 CONTINUE
No..... 2 THANK&TERMINATE

DEPT. OF CORRECTIONS - PRE-RELEASE CENTER SURVEY

LOCAL OFFICIAL VERSION

Because Lewis and Clark County is a significant contributor to the State's prison population and offers a wide variety of support services, the County is under consideration as a site for a pre-release center. The purpose of this survey is to get your opinions on pre-release, then ask your opinions on a particular site under consideration. The goal of this survey is to get responses from local public officials regarding these issues, in order to improve the decision making process.

Q1: Do you support the use of pre-release centers?

Yes 1 Why _____

No 2 Why Not _____

Q2. Before placing an inmate in a pre-release center the following process occurs:

1. Only inmates, who are within 24 months of release or parole and meet other criteria, are considered for pre-release.
2. An inmate who meets this criteria, must also be approved by the prison's staff as a candidate for pre-release.
3. The inmate's case is then examined by a prison pre-release screening committee, and a second screening committee made up of members from the community where the pre-release center is located. If both screening committees approve, the inmate is selected and placed in the pre-release facility.

In your opinion, is this screening selection process sufficient?

Yes, It Is 1 CONTINUE Q3
No, It Is Not 2 Ask Q2B

Q2B. What would you do to improve the process:

**DEPT. OF CORRECTIONS - PRE-RELEASE CENTER SURVEY
LOCAL OFFICIAL VERSION**

Q3A. In order of priority, rank the importance of the following factors in determining the location of a pre-release center in the State where 1 is Very Important, 3 is Moderately Important, and 5 is Not Very Important. For example, you might think that Number of Law Enforcement Personnel in the area is Very Important and would give it a ranking of #1.

(ROTATE)

	Ranking		
Area Employment Opportunities	<u>1</u>	3	5
Available Transportation	<u>1</u>	3	5
Area Educational and Training Opportunities	<u>1</u>	3	5
Impact on Property Values	<u>1</u>	3	5
Available Treatment Facilities and Programs	<u>1</u>	3	5
The proximity of neighbors to a particular site	<u>1</u>	3	5
Response time to a potential site for area law enforcement	<u>1</u>	3	5
The resident capacity of a potential facility	<u>1</u>	3	5
The percentage of offenders who come from a given County	<u>1</u>	3	5

Q3B **THEN RANK 1'S (ONES) IN RELATION TO ONE ANOTHER:**

Of the factors you gave a "one" rating, which would you say is most important in your opinion? Which Next? Which Next?... RECORD UNDER RANKING UP TO FIVE

Q4. Lewis and Clark County is currently under consideration as a location for a pre-release center. The purpose of the Center would be for the structured transition of inmates back into the community, a majority of whom may be returning to the County upon their release.

On a 1 to 5 scale, where 1 is Strongly Approve, 5 is Don't Approve at all, and 3 is Neutral, indicate your opinion on locating a pre-release center in Lewis and Clark County.

Strongly Approve	Somewhat Approve	Neutral	Somewhat Disapprove	Don't Approve At All	
1.....	2.....	<u>3</u>	4.....	5	DK/RF

Q4B. What is the reason for your ranking:

Q5. Do you believe pre-release centers should be **within** city limits?

Yes 1 Why _____

No 2 Why Not _____

DEPT. OF CORRECTIONS - PRE-RELEASE CENTER SURVEY
LOCAL OFFICIAL VERSION

Q6. Do you believe pre-release centers should be outside city limits?

Yes

1

Why

No

2

Why Not

Q7. On a 1 to 5 scale, where 1 is Strongly Approve, 5 is Don't Approve At All, and 3 is Neutral, indicate your opinion on locating a pre-release center in the Helena area.

Strongly
Approve

Somewhat
Approve

Neutral

Somewhat
Disapprove

Don't Approve
At All

1.....2.....3.....4.....5 DK/RF

Q7B. What is your reason for this ranking?

Q8. A site, being considered for a pre-release center, is the UpCountry Inn, located at 2245 Head Lane, which is East of Fort Harrison, North of Spring Meadow Lake and West of Green Meadow Country Club.

Would you find it acceptable to site a Pre-Release Center at the UpCountry Inn site?

Yes.....1

No.....2

Q8B. What is your reason for this ranking?

On behalf of the Montana Department of Corrections I would like to thank you for your help with our survey. We appreciate you sharing your views with us.

DEPT. OF CORRECTIONS - PRE-RELEASE CENTER SURVEY
LOCAL OFFICIAL VERSION

TARGET MARKET: HELENA -Local Government Officials: County Sheriff, Chief of Police, Mayor, County Attorney, Chief Public Defender, District Court Judges who reside in the area, State Legislators who represent this county, City Council Members, and County Commissioners.

INTRO 1: Hello, my name is (FULL NAME) with Market Revelations, an independent market research firm. May I please speak with the (NAME OF OFFICIAL)?

Yes, This Is..... 1 CONTINUE INTRO
Yes, Please Hold..... 2 SKIP TO INTRO 2
No..... 3 TERMINATE
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FILL OUT CALLBACK COMPLETELY
NO CALLS AFTER TUESDAY, JULY 23, 1996

Name _____
Phone _____
Time _____ (A.M / P.M)

CONTINUE On behalf of the MT Department of Corrections, we are conducting a survey of local public officials to assess their views on pre-release centers. Pre-release refers to a structured program for the transition of inmates back into a community. This call will take approximately five minutes of your time. Would now be a convenient time for you to give us your input?

Yes, This Is..... 1 GO TO SCREENER
No..... 3 THANK & TERMINATE
Not Now: When would be a good time to call back? RECORD ABOVE

INTRO 2: Hello, my name is (FULL NAME) with Market Revelations, an independent market research firm. On behalf of the MT Department of Corrections, we are conducting a survey of local public officials to assess their views on pre-release centers. Pre-release refers to a structured program for the transition of inmates back into a community. This call will take approximately five minutes of your time. Would now be a convenient time for you to give us your input?

Yes, This Is..... ① CONTINUE TO SCREENER
No..... 3 TERMINATE
Not Now: When would be a good time to call back? RECORD ABOVE

SCREENER 1 Before I get started, I want you to know that if you participate in this survey, your answers and those of other local official's surveyed will be made available to the public. Shall I continue?

Yes ① CONTINUE
No..... 2 THANK&TERMINATE

DEPT. OF CORRECTIONS - PRE-RELEASE CENTER SURVEY

LOCAL OFFICIAL VERSION

Because Lewis and Clark County is a significant contributor to the State's prison population and offers a wide variety of support services, the County is under consideration as a site for a pre-release center. The purpose of this survey is to get your opinions on pre-release, then ask your opinions on a particular site under consideration. The goal of this survey is to get responses from local public officials regarding these issues, in order to improve the decision making process.

Q1: Do you support the use of pre-release centers?

☒ Yes

1

Why

☐ No

2

Why Not

Q2. Before placing an inmate in a pre-release center the following process occurs:

1. Only inmates, who are within 24 months of release or parole and meet other criteria, are considered for pre-release.
2. An inmate who meets this criteria, must also be approved by the prison's staff as a candidate for pre-release.
3. The inmate's case is then examined by a prison pre-release screening committee, and a second screening committee made up of members from the community where the pre-release center is located. If both screening committees approve, the inmate is selected and placed in the pre-release facility.

In your opinion, is this screening selection process sufficient?

☒ Yes, It Is 1

CONTINUE Q3

☐ No, It Is Not 2

Ask Q2B

Q2B. What would you do to improve the process:

**DEPT. OF CORRECTIONS - PRE-RELEASE CENTER SURVEY
LOCAL OFFICIAL VERSION**

Q3A. In order of priority, rank the importance of the following factors in determining the location of a pre-release center in the State where 1 is Very Important, 3 is Moderately Important, and 5 is Not Very Important. For example, you might think that Number of Law Enforcement Personnel in the area is Very Important and would give it a ranking of #1.

(ROTATE)	Ranking		
Area Employment Opportunities	_____ 1	3	5
Available Transportation	_____ 1	3	5
Area Educational and Training Opportunities	_____ 1	3	5
Impact on Property Values	_____ 1	3	5
Available Treatment Facilities and Programs	_____ 1	3	5
The proximity of neighbors to a particular site	_____ 1	3	5
Response time to a potential site for area law enforcement	_____ 1	3	5
The resident capacity of a potential facility	_____ 1	3	5
The percentage of offenders who come from a given County	_____ 1	3	5

Q3B. **THEN RANK 1'S (ONES) IN RELATION TO ONE ANOTHER:**

Of the factors you gave a "one" rating, which would you say is most important in your opinion? Which Next? Which Next?... RECORD UNDER RANKING UP TO FIVE

Q4. Lewis and Clark County is currently under consideration as a location for a pre-release center. The purpose of the Center would be for the structured transition of inmates back into the community, a majority of whom may be returning to the County upon their release.

On a 1 to 5 scale, where 1 is Strongly Approve, 5 is Don't Approve at all, and 3 is Neutral, indicate your opinion on locating a pre-release center in Lewis and Clark County.

Strongly Approve	Somewhat Approve	Neutral	Somewhat Disapprove	Don't Approve At All	
1.....	2.....	3.....	4.....	5	DK/RF

Q4B. What is the reason for your ranking:

Q5. Do you believe pre-release centers should be within city limits?

Yes 1 Why _____

No 2 Why Not _____

DEPT. OF CORRECTIONS - PRE-RELEASE CENTER SURVEY
LOCAL OFFICIAL VERSION

Q6. Do you believe pre-release centers should be outside city limits?

Yes 1 Why _____
No 2 Why Not _____
None of them

Q7. On a 1 to 5 scale, where 1 is Strongly Approve, 5 is Don't Approve At All, and 3 is Neutral, indicate your opinion on locating a pre-release center in the Helena area.

Strongly Approve	Somewhat Approve	Neutral	Somewhat Disapprove	Don't Approve At All	
1	2	3	4	5	DK/RF

Q7B. What is your reason for this ranking?

None of them B

Q8. A site, being considered for a pre-release center, is the UpCountry Inn, located at 2245 Head Lane, which is East of Fort Harrison, North of Spring Meadow Lake and West of Green Meadow Country Club.

Would you find it acceptable to site a Pre-Release Center at the UpCountry Inn site?

Yes.....1
No.....2 *No*

Q8B. What is your reason for this ranking?

because it is not a prison

On behalf of the Montana Department of Corrections I would like to thank you for your help with our survey. We appreciate you sharing your views with us.

DEPT. OF CORRECTIONS - PRE-RELEASE CENTER SURVEY
LOCAL OFFICIAL VERSION

Shuck O. Rieley

TARGET MARKET: HELENA -Local Government Officials: County Sheriff, Chief of Police, Mayor, County Attorney, Chief Public Defender, District Court Judges who reside in the area, State Legislators who represent this county, City Council Members, and County Commissioners.

INTRO 1: Hello, my name is (FULL NAME) with Market Revelations, an independent market research firm. May I please speak with the (NAME OF OFFICIAL)?

Yes, This Is.....1 CONTINUE INTRO
Yes, Please Hold.....2 SKIP TO INTRO 2
No.....3 TERMINATE
Not Available: Is there a good time to call back later today?

FILL OUT CALLBACK COMPLETELY
NO CALLS AFTER TUESDAY, JULY 23, 1996

Name Shuck O. Rieley
Phone 447-8235
Time 11:45 (A.M / P.M)

CONTINUE On behalf of the MT Department of Corrections, we are conducting a survey of local public officials to assess their views on pre-release centers. Pre-release refers to a structured program for the transition of inmates back into a community. This call will take approximately five minutes of your time. Would now be a convenient time for you to give us your input?

Yes, This Is.....1 GO TO SCREENER
No.....3 THANK & TERMINATE
Not Now: When would be a good time to call back? RECORD ABOVE

INTRO 2: Hello, my name is (FULL NAME) with Market Revelations, an independent market research firm. On behalf of the MT Department of Corrections, we are conducting a survey of local public officials to assess their views on pre-release centers. Pre-release refers to a structured program for the transition of inmates back into a community. This call will take approximately five minutes of your time. Would now be a convenient time for you to give us your input?

Yes, This Is.....1 CONTINUE TO SCREENER
No.....3 TERMINATE
Not Now: When would be a good time to call back? RECORD ABOVE

SCREENER 1 Before I get started, I want you to know that if you participate in this survey, your answers and those of other local official's surveyed will be made available to the public. Shall I continue?

Yes1 CONTINUE
No.....2 THANK&TERMINATE

DEPT. OF CORRECTIONS - PRE-RELEASE CENTER SURVEY

LOCAL OFFICIAL VERSION

Because Lewis and Clark County is a significant contributor to the State's prison population and offers a wide variety of support services, the County is under consideration as a site for a pre-release center. The purpose of this survey is to get your opinions on pre-release, then ask your opinions on a particular site under consideration. The goal of this survey is to get responses from local public officials regarding these issues, in order to improve the decision making process.

Q1: Do you support the use of pre-release centers?

Yes

1

Why out in center with no supervision
to be seen & locked in
with no stop

No

2

Why Not _____

Q2. Before placing an inmate in a pre-release center the following process occurs:

1. Only inmates, who are within 24 months of release or parole and meet other criteria, are considered for pre-release.
2. An inmate who meets this criteria, must also be approved by the prison's staff as a candidate for pre-release.
3. The inmate's case is then examined by a prison pre-release screening committee, and a second screening committee made up of members from the community where the pre-release center is located. If both screening committees approve, the inmate is selected and placed in the pre-release facility.

In your opinion, is this screening selection process sufficient?

Yes, It Is 1

CONTINUE Q3

No, It Is Not 2

Ask Q2B

Q2B. What would you do to improve the process:

**DEPT. OF CORRECTIONS - PRE-RELEASE CENTER SURVEY
LOCAL OFFICIAL VERSION**

Q3A. In order of priority, rank the importance of the following factors in determining the location of a pre-release center in the State where 1 is Very Important, 3 is Moderately Important, and 5 is Not Very Important. For example, you might think that Number of Law Enforcement Personnel in the area is Very Important and would give it a ranking of #1.

(ROTATE)	Ranking		
Area Employment Opportunities	<u>3</u> 1	<u>3</u>	5
Available Transportation	<u>1</u> 1	<u>3</u>	5
Area Educational and Training Opportunities	<u>1</u> 1	<u>3</u>	5
Impact on Property Values	<u>1</u> 1	<u>3</u>	5
Available Treatment Facilities and Programs	<u>3</u> 1	<u>3</u>	5
The proximity of neighbors to a particular site	<u>1</u> 1	<u>3</u>	5
Response time to a potential site for area law enforcement	<u>1</u> 1	<u>3</u>	5
The resident capacity of a potential facility	<u>3</u> 1	<u>3</u>	5
The percentage of offenders who come from a given County	<u>1</u> 1	<u>3</u>	5

Q3B. THEN RANK 1'S (ONES) IN RELATION TO ONE ANOTHER:

Of the factors you gave a "one" rating, which would you say is **most important** in your opinion? Which Next? Which Next?... RECORD UNDER RANKING UP TO FIVE

Q4. Lewis and Clark County is currently under consideration as a location for a pre-release center. The purpose of the Center would be for the structured transition of inmates back into the community, a majority of whom may be returning to the County upon their release.

On a 1 to 5 scale, where 1 is Strongly Approve, 5 is Don't Approve at all, and 3 is Neutral, indicate your opinion on locating a pre-release center in Lewis and Clark County.

Strongly Approve	Somewhat Approve	Neutral	Somewhat Disapprove	Don't Approve At All	
1.....	<u>2</u>	3.....	4.....	5	DK/RF

Q4B. What is the reason for your ranking:

Think personment - 3 modified

Q5. Do you believe pre-release centers should be **within** city limits?

Yes	1	Why	_____

No	2	Why Not	<u>Not</u> _____

DEPT. OF CORRECTIONS - PRE-RELEASE CENTER SURVEY
LOCAL OFFICIAL VERSION

Q6. Do you believe pre-release centers should be **outside** city limits?

Yes 1 Why _____
No 2 Why Not _____

Q7. On a 1 to 5 scale, where 1 is Strongly Approve, 5 is Don't Approve At All, and 3 is Neutral, indicate your opinion on locating a pre-release center in the Helena area.

Strongly Approve	Somewhat Approve	Neutral	Somewhat Disapprove	Don't Approve At All	
1.....	2.....	3.....	4.....	5	DK/RF

Q7B. What is your reason for this ranking?

Q8. A site, being considered for a pre-release center, is the UpCountry Inn, located at 2245 Head Lane, which is East of Fort Harrison, North of Spring Meadow Lake and West of Green Meadow Country Club.

Would you find it acceptable to site a Pre-Release Center at the UpCountry Inn site?

Yes.....1
No.....2

Q8B. What is your reason for this ranking?

On behalf of the Montana Department of Corrections I would like to thank you for your help with our survey. We appreciate you sharing your views with us.

DEPT. OF CORRECTIONS - PRE-RELEASE CENTER SURVEY
LOCAL OFFICIAL VERSION

TARGET MARKET: HELENA -Local Government Officials: County Sheriff, Chief of Police, Mayor, County Attorney, Chief Public Defender, District Court Judges who reside in the area, State Legislators who represent this county, City Council Members, and County Commissioners.

INTRO 1: Hello, my name is (FULL NAME) with Market Revelations, an independent market research firm. May I please speak with the (NAME OF OFFICIAL)?

Yes, This Is..... 1 CONTINUE INTRO
Yes, Please Hold..... 2 SKIP TO INTRO 2
No..... 3 TERMINATE
Not Available: Is there a good time to call back later today?

**FILL OUT CALLBACK COMPLETELY
NO CALLS AFTER TUESDAY, JULY 23, 1996**

Name _____
Phone _____
Time _____ (A.M / P.M)

CONTINUE On behalf of the MT Department of Corrections, we are conducting a survey of local public officials to assess their views on pre-release centers. Pre-release refers to a structured program for the transition of inmates back into a community. This call will take approximately five minutes of your time. Would now be a convenient time for you to give us your input?

Yes, This Is..... 1 GO TO SCREENER
No..... 3 THANK & TERMINATE
Not Now: When would be a good time to call back? RECORD ABOVE

INTRO 2: Hello, my name is (FULL NAME) with Market Revelations, an independent market research firm. On behalf of the MT Department of Corrections, we are conducting a survey of local public officials to assess their views on pre-release centers. Pre-release refers to a structured program for the transition of inmates back into a community. This call will take approximately five minutes of your time. Would now be a convenient time for you to give us your input?

Yes, This Is..... ① CONTINUE TO SCREENER
No..... 3 TERMINATE
Not Now: When would be a good time to call back? RECORD ABOVE

SCREENER 1 Before I get started, I want you to know that if you participate in this survey, your answers and those of other local official's surveyed will be made available to the public. Shall I continue?

Yes ① CONTINUE
No..... 2 THANK&TERMINATE

DEPT. OF CORRECTIONS - PRE-RELEASE CENTER SURVEY

LOCAL OFFICIAL VERSION

Because Lewis and Clark County is a significant contributor to the State's prison population and offers a wide variety of support services, the County is under consideration as a site for a pre-release center. The purpose of this survey is to get your opinions on pre-release, then ask your opinions on a particular site under consideration. The goal of this survey is to get responses from local public officials regarding these issues, in order to improve the decision making process.

Q1: Do you support the use of pre-release centers?

☒ Yes

1

Why

because of large # of criminals who need pre-release services & then provide a high degree of supervision while there a

No

2

Why Not

prisoners to live in community

Q2. Before placing an inmate in a pre-release center the following process occurs:

1. Only inmates, who are within 24 months of release or parole and meet other criteria, are considered for pre-release.
2. An inmate who meets this criteria, must also be approved by the prison's staff as a candidate for pre-release.
3. The inmate's case is then examined by a prison pre-release screening committee, and a second screening committee made up of members from the community where the pre-release center is located. If both screening committees approve, the inmate is selected and placed in the pre-release facility.

In your opinion, is this screening selection process sufficient?

☒ Yes, It Is

1

CONTINUE Q3

No, It Is Not

2

Ask Q2B

Q2B. What would you do to improve the process:

No comment

**DEPT. OF CORRECTIONS - PRE-RELEASE CENTER SURVEY
LOCAL OFFICIAL VERSION**

Q3A. In order of priority, rank the importance of the following factors in determining the location of a pre-release center in the State where 1 is Very Important, 3 is Moderately Important, and 5 is Not Very Important. For example, you might think that Number of Law Enforcement Personnel in the area is Very Important and would give it a ranking of #1.

(ROTATE)

	Ranking		
Area Employment Opportunities	<u>2</u> ①	3	5
Available Transportation	<u>1</u>	③	5
Area Educational and Training Opportunities	<u>3</u> ①	3	5
Impact on Property Values	<u>1</u>	3	⑤
Available Treatment Facilities and Programs	<u>1</u> ①	3	5
The proximity of neighbors to a particular site	<u>1</u>	③	5
Response time to a potential site for area law enforcement	<u>1</u>	③	5
The resident capacity of a potential facility	<u>1</u>	③	5
The percentage of offenders who come from a given County	<u>1</u>	③	5

Q3B **THEN RANK 1'S (ONES) IN RELATION TO ONE ANOTHER:**

Of the factors you gave a "one" rating, which would you say is most important in your opinion? Which Next? Which Next?... RECORD UNDER RANKING UP TO FIVE

Q4. Lewis and Clark County is currently under consideration as a location for a pre-release center. The purpose of the Center would be for the structured transition of inmates back into the community, a majority of whom may be returning to the County upon their release.

On a 1 to 5 scale, where 1 is Strongly Approve, 5 is Don't Approve at all, and 3 is Neutral, indicate your opinion on locating a pre-release center in Lewis and Clark County.

Strongly Approve	Somewhat Approve	Neutral	Somewhat Disapprove	Don't Approve At All	
①.....	2.....	3.....	4.....	5	DK/RF.

Q4B. What is the reason for your ranking:

There are here some pre-release facilities
structured transition into community

Q5. Do you believe pre-release centers should be **within** city limits?

Yes	1	Why _____
No	2	Why Not _____

Don't Care

DEPT. OF CORRECTIONS - PRE-RELEASE CENTER SURVEY
LOCAL OFFICIAL VERSION

Q6. Do you believe pre-release centers should be outside city limits?

Yes 1 Why _____
Don't care
No 2 Why Not _____

Q7. On a 1 to 5 scale, where 1 is Strongly Approve, 5 is Don't Approve At All, and 3 is Neutral, indicate your opinion on locating a pre-release center in the Helena area.

Strongly Approve	Somewhat Approve	Neutral	Somewhat Disapprove	Don't Approve At All	
1.....	2.....	3.....	4.....	5	DK/RF

Q7B. What is your reason for this ranking?

*because need is there to serve community
folks come through criminal system in Helena
and going to remain in community*

Q8. A site, being considered for a pre-release center, is the UpCountry Inn, located at 2245 Head Lane, which is East of Fort Harrison, North of Spring Meadow Lake and West of Green Meadow Country Club.

Would you find it acceptable to site a Pre-Release Center at the UpCountry Inn site?

Yes.....1
No.....2

Q8B. What is your reason for this ranking?

*close enough to community seems
like it would work.*

On behalf of the Montana Department of Corrections I would like to thank you for your help with our survey. We appreciate you sharing your views with us.

DEPT. OF CORRECTIONS - PRE-RELEASE CENTER SURVEY
LOCAL OFFICIAL VERSION

Don't know
Complete

TARGET MARKET: HELENA -Local Government Officials: County Sheriff, Chief of Police, Mayor, County Attorney, Chief Public Defender, District Court Judges who reside in the area, State Legislators who represent this county, City Council Members, and County Commissioners.

INTRO 1: Hello, my name is (FULL NAME) with Market Revelations, an independent market research firm. May I please speak with the (NAME OF OFFICIAL)?

Yes, This Is..... 1 CONTINUE INTRO
Yes, Please Hold..... 2 SKIP TO INTRO 2
No..... 3 TERMINATE

Not Available: Is there a good time to call back later today?

FILL OUT CALLBACK COMPLETELY

NO CALLS AFTER TUESDAY, JULY 23, 1996

Name Shirley
Phone 419-222-1111
Time 6:10 (A.M./P.M.)

CONTINUE On behalf of the MT Department of Corrections, we are conducting a survey of local public officials to assess their views on pre-release centers. Pre-release refers to a structured program for the transition of inmates back into a community. This call will take approximately five minutes of your time. Would now be a convenient time for you to give us your input?

Yes, This Is..... 1 GO TO SCREENER
No..... 3 THANK & TERMINATE
Not Now: When would be a good time to call back? RECORD ABOVE

INTRO 2: Hello, my name is (FULL NAME) with Market Revelations, an independent market research firm. On behalf of the MT Department of Corrections, we are conducting a survey of local public officials to assess their views on pre-release centers. Pre-release refers to a structured program for the transition of inmates back into a community. This call will take approximately five minutes of your time. Would now be a convenient time for you to give us your input?

Yes, This Is..... 1 CONTINUE TO SCREENER
No..... 3 TERMINATE
Not Now: When would be a good time to call back? RECORD ABOVE

SCREENER 1 Before I get started, I want you to know that if you participate in this survey, your answers and those of other local official's surveyed will be made available to the public. Shall I continue?

Yes..... 1 CONTINUE
No..... 2 THANK&TERMINATE

DEPT. OF CORRECTIONS - PRE-RELEASE CENTER SURVEY

LOCAL OFFICIAL VERSION

Because Lewis and Clark County is a significant contributor to the State's prison population and offers a wide variety of support services, the County is under consideration as a site for a pre-release center. The purpose of this survey is to get your opinions on pre-release, then ask your opinions on a particular site under consideration. The goal of this survey is to get responses from local public officials regarding these issues, in order to improve the decision making process.

Q1: Do you support the use of pre-release centers?

Yes 1 Why _____

No 2 Why Not I Don't Know yet

Q2. Before placing an inmate in a pre-release center the following process occurs:

1. Only inmates, who are within 24 months of release or parole and meet other criteria, are considered for pre-release.
2. An inmate who meets this criteria, must also be approved by the prison's staff as a candidate for pre-release.
3. The inmate's case is then examined by a prison pre-release screening committee, and a second screening committee made up of members from the community where the pre-release center is located. If both screening committees approve, the inmate is selected and placed in the pre-release facility.

In your opinion, is this screening selection process sufficient?

Yes, It Is 1 CONTINUE Q3

No, It Is Not 2 Ask Q2B

Q2B. What would you do to improve the process:

Lighten up on it

**DEPT. OF CORRECTIONS - PRE-RELEASE CENTER SURVEY
LOCAL OFFICIAL VERSION**

Q3A. In order of priority, rank the importance of the following factors in determining the location of a pre-release center in the State where 1 is Very Important, 3 is Moderately Important, and 5 is Not Very Important. For example, you might think that Number of Law Enforcement Personnel in the area is Very Important and would give it a ranking of #1.

(ROTATE)

	Ranking		
Area Employment Opportunities	<u>1</u>	3	5
Available Transportation	<u>1</u>	3	5
Area Educational and Training Opportunities	<u>1</u>	3	5
Impact on Property Values	<u>3</u>	<u>1</u>	5
Available Treatment Facilities and Programs	<u>1</u>	<u>2</u>	5
The proximity of neighbors to a particular site	<u>2</u>	<u>1</u>	5
Response time to a potential site for area law enforcement	<u>1</u>	<u>1</u>	5
The resident capacity of a potential facility	<u>1</u>	<u>2</u>	5
The percentage of offenders who come from a given County	<u>1</u>	3	5

Q3B **THEN RANK 1'S (ONES) IN RELATION TO ONE ANOTHER:**

Of the factors you gave a "one" rating, which would you say is most important in your opinion? Which Next? Which Next?... RECORD UNDER RANKING UP TO FIVE

Q4. Lewis and Clark County is currently under consideration as a location for a pre-release center. The purpose of the Center would be for the structured transition of inmates back into the community, a majority of whom may be returning to the County upon their release.

On a 1 to 5 scale, where 1 is Strongly Approve, 5 is Don't Approve at all, and 3 is Neutral, indicate your opinion on locating a pre-release center in Lewis and Clark County.

Strongly Approve	Somewhat Approve	Neutral	Somewhat Disapprove	Don't Approve At All	
1.....	2.....	<u>3</u>	4.....	5	DK/RF

Q4B. What is the reason for your ranking:

more input from community

Q5. Do you believe pre-release centers should be **within** city limits?

Yes	1	Why	
No			
No	2	Why Not	<u>Depends on the city</u>

DEPT. OF CORRECTIONS - PRE-RELEASE CENTER SURVEY
LOCAL OFFICIAL VERSION

Q6. Do you believe pre-release centers should be outside city limits?

Yes

1

Why

No

2

Why Not

Q7. On a 1 to 5 scale, where 1 is Strongly Approve, 5 is Don't Approve At All, and 3 is Neutral, indicate your opinion on locating a pre-release center in the Helena area.

Strongly
Approve

Somewhat
Approve

Neutral

Somewhat
Disapprove

Don't Approve
At All

1.....

2.....

3.....

4.....

5

DK/RF

Q7B. What is your reason for this ranking?

Same as 4B

Q8. A site, being considered for a pre-release center, is the UpCountry Inn, located at 2245 Head Lane, which is East of Fort Harrison, North of Spring Meadow Lake and West of Green Meadow Country Club.

Would you find it acceptable to site a Pre-Release Center at the UpCountry Inn site?

Yes.....

1

No.....

2

Q8B. What is your reason for this ranking?

Because it is causing a lot of
problems in the area.

On behalf of the Montana Department of Corrections I would like to thank you for your help with our survey. We appreciate you sharing your views with us.

DEPT. OF CORRECTIONS - PRE-RELEASE CENTER SURVEY
LOCAL OFFICIAL VERSION

TARGET MARKET: HELENA -Local Government Officials: County Sheriff, Chief of Police, Mayor, County Attorney, Chief Public Defender, District Court Judges who reside in the area, State Legislators who represent this county, City Council Members, and County Commissioners.

INTRO 1: Hello, my name is (FULL NAME) with Market Revelations, an independent market research firm. May I please speak with the (NAME OF OFFICIAL)?

Yes, This Is..... 1 CONTINUE INTRO
Yes, Please Hold..... 2 SKIP TO INTRO 2
No..... 3 TERMINATE

Not Available: Is there a good time to call back later today?

FILL OUT CALLBACK COMPLETELY

NO CALLS AFTER TUESDAY, JULY 23, 1996

Name _____
Phone _____
Time _____ (A.M / P.M)

CONTINUE On behalf of the MT Department of Corrections, we are conducting a survey of local public officials to assess their views on pre-release centers. Pre-release refers to a structured program for the transition of inmates back into a community. This call will take approximately five minutes of your time. Would now be a convenient time for you to give us your input?

Yes, This Is..... 1 GO TO SCREENER
No..... 3 THANK & TERMINATE
Not Now: When would be a good time to call back? RECORD ABOVE

INTRO 2: Hello, my name is (FULL NAME) with Market Revelations, an independent market research firm. On behalf of the MT Department of Corrections, we are conducting a survey of local public officials to assess their views on pre-release centers. Pre-release refers to a structured program for the transition of inmates back into a community. This call will take approximately five minutes of your time. Would now be a convenient time for you to give us your input?

Yes, This Is..... ① CONTINUE TO SCREENER
No..... 3 TERMINATE
Not Now: When would be a good time to call back? RECORD ABOVE

SCREENER 1 Before I get started, I want you to know that if you participate in this survey, your answers and those of other local official's surveyed will be made available to the public. Shall I continue?

Yes..... ① CONTINUE
No..... 2 THANK&TERMINATE

DEPT. OF CORRECTIONS - PRE-RELEASE CENTER SURVEY

LOCAL OFFICIAL VERSION

Because Lewis and Clark County is a significant contributor to the State's prison population and offers a wide variety of support services, the County is under consideration as a site for a pre-release center. The purpose of this survey is to get your opinions on pre-release, then ask your opinions on a particular site under consideration. The goal of this survey is to get responses from local public officials regarding these issues, in order to improve the decision making process.

Q1: Do you support the use of pre-release centers?

☒ Yes

1

Why Provide Transition for Prisoners
given better chance for success

No

2

Why Not _____

Q2. Before placing an inmate in a pre-release center the following process occurs:

1. Only inmates, who are within 24 months of release or parole and meet other criteria, are considered for pre-release.
2. An inmate who meets this criteria, must also be approved by the prison's staff as a candidate for pre-release.
3. The inmate's case is then examined by a prison pre-release screening committee, and a second screening committee made up of members from the community where the pre-release center is located. If both screening committees approve, the inmate is selected and placed in the pre-release facility.

In your opinion, is this screening selection process sufficient?

☒ Yes

It Is.....1

CONTINUE Q3

No, It Is Not.....2

Ask Q2B

Q2B. What would you do to improve the process:

Works well comfortable

DEPT. OF CORRECTIONS - PRE-RELEASE CENTER SURVEY
LOCAL OFFICIAL VERSION

Q3A. In order of priority, rank the importance of the following factors in determining the location of a pre-release center in the State where 1 is Very Important, 3 is Moderately Important, and 5 is Not Very Important. For example, you might think that Number of Law Enforcement Personnel in the area is Very Important and would give it a ranking of #1.

(ROTATE)

	Ranking		
Area Employment Opportunities	1 (1)	3	5
Available Transportation	1	3	(5)
Area Educational and Training Opportunities	1 (1)	3	5
Impact on Property Values	1	(3)	5
Available Treatment Facilities and Programs	1 (1)	3	5
The proximity of neighbors to a particular site	1	3	(5)
Response time to a potential site for area law enforcement	1	(3)	5
The resident capacity of a potential facility	2 (1)	3	5
The percentage of offenders who come from a given County	1	(3)	5

Q3B. THEN RANK 1'S (ONES) IN RELATION TO ONE ANOTHER:

Of the factors you gave a "one" rating, which would you say is most important in your opinion? Which Next? Which Next?... RECORD UNDER RANKING UP TO FIVE

Q4. Lewis and Clark County is currently under consideration as a location for a pre-release center. The purpose of the Center would be for the structured transition of inmates back into the community, a majority of whom may be returning to the County upon their release.

On a 1 to 5 scale, where 1 is Strongly Approve, 5 is Don't Approve at all, and 3 is Neutral, indicate your opinion on locating a pre-release center in Lewis and Clark County.

Strongly Approve	Somewhat Approve	Neutral	Somewhat Disapprove	Don't Approve At All	
1	(2)	3	4	5	DK/RF

Q4B. What is the reason for your ranking:

Pre-release center good transition & improve
inmate integration into community

Q5. Do you believe pre-release centers should be within city limits?

Yes 1 Why _____

No 2 Why Not _____

Did not answer (Should be close to employment treat
& education of inmates)

DEPT. OF CORRECTIONS - PRE-RELEASE CENTER SURVEY
LOCAL OFFICIAL VERSION

Q6. Do you believe pre-release centers should be outside city limits?

Yes 1 Why _____
No 2 Why Not _____
didn't answer
Some as last Question

Q7. On a 1 to 5 scale, where 1 is Strongly Approve, 5 is Don't Approve At All, and 3 is Neutral, indicate your opinion on locating a pre-release center in the Helena area.

Strongly Approve	Somewhat Approve	Neutral	Somewhat Disapprove	Don't Approve At All	
1	2	3	4	5	DK/RF

Q7B. What is your reason for this ranking?

*We sent inmates from this community they will
be returning soon - we need it
for a smooth transition*

Q8. A site, being considered for a pre-release center, is the UpCountry Inn, located at 2245 Head Lane, which is East of Fort Harrison, North of Spring Meadow Lake and West of Green Meadow Country Club.

Would you find it acceptable to site a Pre-Release Center at the UpCountry Inn site?

Yes.....1
No.....2

Q8B. What is your reason for this ranking?

*Does not meet my criteria Facility is
not close to these proximity to these*

On behalf of the Montana Department of Corrections I would like to thank you for your help with our survey. We appreciate you sharing your views with us.

DEPT. OF CORRECTIONS - PRE-RELEASE CENTER SURVEY
LOCAL OFFICIAL VERSION

*Target Market
Complete*

TARGET MARKET: HELENA -Local Government Officials: County Sheriff, Chief of Police, Mayor, County Attorney, Chief Public Defender, District Court Judges who reside in the area, State Legislators who represent this county, City Council Members, and County Commissioners.

INTRO 1: Hello, my name is (FULL NAME) with Market Revelations, an independent market research firm. May I please speak with the (NAME OF OFFICIAL)?

Yes, This Is.....1 CONTINUE INTRO
Yes, Please Hold.....2 SKIP TO INTRO 2
No.....3 TERMINATE
Not Available: Is there a good time to call back later today?

**FILL OUT CALLBACK COMPLETELY
NO CALLS AFTER TUESDAY, JULY 23, 1996**

Name *Quentin Franklin*
Phone *202-4361*
Time *6:25* (A.M./P.M.)

*Call in
15 min.*

CONTINUE On behalf of the MT Department of Corrections, we are conducting a survey of local public officials to assess their views on pre-release centers. Pre-release refers to a structured program for the transition of inmates back into a community. This call will take approximately five minutes of your time. Would now be a convenient time for you to give us your input?

Yes, This Is.....1 GO TO SCREENER
No.....3 THANK & TERMINATE
Not Now: When would be a good time to call back? RECORD ABOVE

INTRO 2: Hello, my name is (FULL NAME) with Market Revelations, an independent market research firm. On behalf of the MT Department of Corrections, we are conducting a survey of local public officials to assess their views on pre-release centers. Pre-release refers to a structured program for the transition of inmates back into a community. This call will take approximately five minutes of your time. Would now be a convenient time for you to give us your input?

Yes, This Is.....1 CONTINUE TO SCREENER
No.....3 TERMINATE
Not Now: When would be a good time to call back? RECORD ABOVE

SCREENER 1 Before I get started, I want you to know that if you participate in this survey, your answers and those of other local official's surveyed will be made available to the public. Shall I continue?

Yes.....1 CONTINUE
No.....2 THANK&TERMINATE

DEPT. OF CORRECTIONS - PRE-RELEASE CENTER SURVEY

LOCAL OFFICIAL VERSION

Because Lewis and Clark County is a significant contributor to the State's prison population and offers a wide variety of support services, the County is under consideration as a site for a pre-release center. The purpose of this survey is to get your opinions on pre-release, then ask your opinions on a particular site under consideration. The goal of this survey is to get responses from local public officials regarding these issues, in order to improve the decision making process.

Q1: Do you support the use of pre-release centers?

Yes

1

Why

Let's have a jail + prison.
again - prison is bad

No

2

Why Not

Q2. Before placing an inmate in a pre-release center the following process occurs:

1. Only inmates, who are within 24 months of release or parole and meet other criteria, are considered for pre-release.
2. An inmate who meets this criteria, must also be approved by the prison's staff as a candidate for pre-release.
3. The inmate's case is then examined by a prison pre-release screening committee, and a second screening committee made up of members from the community where the pre-release center is located. If both screening committees approve, the inmate is selected and placed in the pre-release facility.

In your opinion, is this screening selection process sufficient?

Yes, It Is

1

CONTINUE Q3

No, It Is Not

2

Ask Q2B

Q2B. What would you do to improve the process:

**DEPT. OF CORRECTIONS - PRE-RELEASE CENTER SURVEY
LOCAL OFFICIAL VERSION**

Q3A. In order of priority, rank the importance of the following factors in determining the location of a pre-release center in the State where 1 is Very Important, 3 is Moderately Important, and 5 is Not Very Important. For example, you might think that Number of Law Enforcement Personnel in the area is Very Important and would give it a ranking of #1.

(ROTATE)

	Ranking				
Area Employment Opportunities	1	2	3	4	5
Available Transportation	1	2	3	4	5
Area Educational and Training Opportunities	1	2	3	4	5
Impact on Property Values	1	2	3	4	5
Available Treatment Facilities and Programs	1	2	3	4	5
The proximity of neighbors to a particular site	1	2	3	4	5
Response time to a potential site for area law enforcement	1	2	3	4	5
The resident capacity of a potential facility	1	2	3	4	5
The percentage of offenders who come from a given County	1	2	3	4	5

Q3B **THEN RANK 1'S (ONES) IN RELATION TO ONE ANOTHER:**

Of the factors you gave a "one" rating, which would you say is most important in your opinion? Which Next? Which Next?... RECORD UNDER RANKING UP TO FIVE

Q4. Lewis and Clark County is currently under consideration as a location for a pre-release center. The purpose of the Center would be for the structured transition of inmates back into the community, a majority of whom may be returning to the County upon their release.

On a 1 to 5 scale, where 1 is Strongly Approve, 5 is Don't Approve at all, and 3 is Neutral, indicate your opinion on locating a pre-release center in Lewis and Clark County.

Strongly Approve	Somewhat Approve	Neutral	Somewhat Disapprove	Don't Approve At All	
1.....	(2).....	3.....	4.....	5.....	DK/RF

Q4B. What is the reason for your ranking:

not real important where they
go we need to know

Q5. Do you believe pre-release centers should be within city limits?

Yes	1	Why	_____
			<u>lessen # matter</u>
No	2	Why Not	_____

DEPT. OF CORRECTIONS - PRE-RELEASE CENTER SURVEY
LOCAL OFFICIAL VERSION

Q6. Do you believe pre-release centers should be outside city limits?

Yes 1 Why Doesn't location
No 2 Why Not _____

Q7. On a 1 to 5 scale, where 1 is Strongly Approve, 5 is Don't Approve At All, and 3 is Neutral, indicate your opinion on locating a pre-release center in the Helena area.

Strongly Approve	Somewhat Approve	Neutral	Somewhat Disapprove	Don't Approve At All	
1	2	3	4	5	DK/RF

Q7B. What is your reason for this ranking?

Same as 4 B - keep in zone

Q8. A site, being considered for a pre-release center, is the UpCountry Inn, located at 2245 Head Lane, which is East of Fort Harrison, North of Spring Meadow Lake and West of Green Meadow Country Club.

Would you find it acceptable to site a Pre-Release Center at the UpCountry Inn site?

Yes.....1
No.....2

Q8B. What is your reason for this ranking?

it is a ~~un~~ betw

On behalf of the Montana Department of Corrections I would like to thank you for your help with our survey. We appreciate you sharing your views with us.

This location can
be used across the
street from a pre-
release center and feels
the concerns are just
hand and can't be
the use

DEPT. OF CORRECTIONS - PRE-RELEASE CENTER SURVEY
LOCAL OFFICIAL VERSION

Hal Harper

TARGET MARKET: HELENA -Local Government Officials: County Sheriff, Chief of Police, Mayor, County Attorney, Chief Public Defender, District Court Judges who reside in the area, State Legislators who represent this county, City Council Members, and County Commissioners.

INTRO 1: Hello, my name is (FULL NAME) with Market Revelations, an independent market research firm. May I please speak with the (NAME OF OFFICIAL)?

Yes, This Is..... 1 CONTINUE INTRO
Yes, Please Hold..... 2 SKIP TO INTRO 2
No..... 3 TERMINATE
Not Available: Is there a good time to call back later today?

**FILL OUT CALLBACK COMPLETELY
NO CALLS AFTER TUESDAY, JULY 23, 1996**

Name _____
Phone _____
Time _____ (A.M / P.M)

CONTINUE On behalf of the MT Department of Corrections, we are conducting a survey of local public officials to assess their views on pre-release centers. Pre-release refers to a structured program for the transition of inmates back into a community. This call will take approximately five minutes of your time. Would now be a convenient time for you to give us your input?

Yes, This Is..... 1 GO TO SCREENER
No..... 3 THANK & TERMINATE
Not Now: When would be a good time to call back? RECORD ABOVE

INTRO 2: Hello, my name is (FULL NAME) with Market Revelations, an independent market research firm. On behalf of the MT Department of Corrections, we are conducting a survey of local public officials to assess their views on pre-release centers. Pre-release refers to a structured program for the transition of inmates back into a community. This call will take approximately five minutes of your time. Would now be a convenient time for you to give us your input?

Yes, This Is..... ① CONTINUE TO SCREENER
No..... 3 TERMINATE
Not Now: When would be a good time to call back? RECORD ABOVE

SCREENER 1 Before I get started, I want you to know that if you participate in this survey, your answers and those of other local official's surveyed will be made available to the public. Shall I continue?

Yes ① CONTINUE
No..... 2 THANK&TERMINATE

DEPT. OF CORRECTIONS - PRE-RELEASE CENTER SURVEY

LOCAL OFFICIAL VERSION

Because Lewis and Clark County is a significant contributor to the State's prison population and offers a wide variety of support services, the County is under consideration as a site for a pre-release center. The purpose of this survey is to get your opinions on pre-release, then ask your opinions on a particular site under consideration. The goal of this survey is to get responses from local public officials regarding these issues, in order to improve the decision making process.

Q1: Do you support the use of pre-release centers?

☒ Yes

1

Why we have to no other alternative
prayer to work choices are limited

No

2

Why Not _____

Q2. Before placing an inmate in a pre-release center the following process occurs:

1. Only inmates, who are within 24 months of release or parole and meet other criteria, are considered for pre-release.
2. An inmate who meets this criteria, must also be approved by the prison's staff as a candidate for pre-release.
3. The inmate's case is then examined by a prison pre-release screening committee, and a second screening committee made up of members from the community where the pre-release center is located. If both screening committees approve, the inmate is selected and placed in the pre-release facility.

In your opinion, is this screening selection process sufficient?

☒ Yes

It Is 1

CONTINUE Q3

No, It Is Not 2

Ask Q2B

Q2B. What would you do to improve the process:

assure the community that their representative
have veto power

**DEPT. OF CORRECTIONS - PRE-RELEASE CENTER SURVEY
LOCAL OFFICIAL VERSION**

Q3A. In order of priority, rank the importance of the following factors in determining the location of a pre-release center in the State where 1 is Very Important, 3 is Moderately Important, and 5 is Not Very Important. For example, you might think that Number of Law Enforcement Personnel in the area is Very Important and would give it a ranking of #1.

(ROTATE)

	Ranking		
Area Employment Opportunities	<u>2</u> (1)	3	5
Available Transportation	<u>1</u>	(3)	5
Area Educational and Training Opportunities	<u>1</u> (1)	3	5
Impact on Property Values	<u>1</u>	(3)	5
Available Treatment Facilities and Programs	<u>3</u> (1)	3	5
The proximity of neighbors to a particular site	<u>1</u>	(3)	5
Response time to a potential site for area law enforcement	<u>1</u>	(3)	5
The resident capacity of a potential facility	<u>1</u>	3	(5)
The percentage of offenders who come from a given County	<u>1</u>	(3)	5

Q3B **THEN RANK 1'S (ONES) IN RELATION TO ONE ANOTHER:**

Of the factors you gave a "one" rating, which would you say is most important in your opinion? Which Next? Which Next?... RECORD UNDER RANKING UP TO FIVE

Q4. Lewis and Clark County is currently under consideration as a location for a pre-release center. The purpose of the Center would be for the structured transition of inmates back into the community, a majority of whom may be returning to the County upon their release.

On a 1 to 5 scale, where 1 is Strongly Approve, 5 is Don't Approve at all, and 3 is Neutral, indicate your opinion on locating a pre-release center in Lewis and Clark County.

Strongly Approve	Somewhat Approve	Neutral	Somewhat Disapprove	Don't Approve At All	
(1)	2	3	4	5	DK/RF

Q4B. What is the reason for your ranking:

a necessity for safe transition of inmates back into community with safety of citizens being pers

Q5. Do you believe pre-release centers should be within city limits?

Yes

1

Why depends on area and where limits are

No

2

Why Not _____

DEPT. OF CORRECTIONS - PRE-RELEASE CENTER SURVEY
LOCAL OFFICIAL VERSION

Q6. Do you believe pre-release centers should be outside city limits?

Yes 1 Why _____

No 2 Why Not _____

Q7. On a 1 to 5 scale, where 1 is Strongly Approve, 5 is Don't Approve At All, and 3 is Neutral, indicate your opinion on locating a pre-release center in the Helena area. *Location is important whether it in or out of city should be determined by city's site base.*

Strongly Approve	Somewhat Approve	Neutral	Somewhat Disapprove	Don't Approve At All	
1.....	2.....	3.....	4.....	5	DK/RF

Q7B. What is your reason for this ranking?

improve correctional system of safety this is a proven way where inmates can be returned safely to civilian life.

Q8. A site, being considered for a pre-release center, is the UpCountry Inn, located at 2245 Head Lane, which is East of Fort Harrison, North of Spring Meadow Lake and West of Green Meadow Country Club.

Would you find it acceptable to site a Pre-Release Center at the UpCountry Inn site?

Yes.....1

☒ No.....2

Q8B. What is your reason for this ranking?

There is better site available.

On behalf of the Montana Department of Corrections I would like to thank you for your help with our survey. We appreciate you sharing your views with us.

Sue Bartlett

DEPT. OF CORRECTIONS - PRE-RELEASE CENTER SURVEY
LOCAL OFFICIAL VERSION

TARGET MARKET: HELENA -Local Government Officials: County Sheriff, Chief of Police, Mayor, County Attorney, Chief Public Defender, District Court Judges who reside in the area, State Legislators who represent this county, City Council Members, and County Commissioners.

INTRO 1: Hello, my name is (FULL NAME) with Market Revelations, an independent market research firm. May I please speak with the (NAME OF OFFICIAL)?

Yes, This Is..... 1 CONTINUE INTRO
Yes, Please Hold..... 2 SKIP TO INTRO 2
No..... 3 TERMINATE

Not Available: Is there a good time to call back later today?

**FILL OUT CALLBACK COMPLETELY
NO CALLS AFTER TUESDAY, JULY 23, 1996**

Name _____
Phone _____
Time _____ (A.M / P.M)

CONTINUE On behalf of the MT Department of Corrections, we are conducting a survey of local public officials to assess their views on pre-release centers. Pre-release refers to a structured program for the transition of inmates back into a community. This call will take approximately five minutes of your time. Would now be a convenient time for you to give us your input?

Yes, This Is..... 1 GO TO SCREENER
No..... 3 THANK & TERMINATE
Not Now: When would be a good time to call back? RECORD ABOVE

INTRO 2: Hello, my name is (FULL NAME) with Market Revelations, an independent market research firm. On behalf of the MT Department of Corrections, we are conducting a survey of local public officials to assess their views on pre-release centers. Pre-release refers to a structured program for the transition of inmates back into a community. This call will take approximately five minutes of your time. Would now be a convenient time for you to give us your input?

Yes, This Is..... ① CONTINUE TO SCREENER
No..... 3 TERMINATE
Not Now: When would be a good time to call back? RECORD ABOVE

SCREENER 1 Before I get started, I want you to know that if you participate in this survey, your answers and those of other local official's surveyed will be made available to the public. Shall I continue?

Yes..... ① CONTINUE
No..... 2 THANK&TERMINATE

DEPT. OF CORRECTIONS - PRE-RELEASE CENTER SURVEY

LOCAL OFFICIAL VERSION

Because Lewis and Clark County is a significant contributor to the State's prison population and offers a wide variety of support services, the County is under consideration as a site for a pre-release center. The purpose of this survey is to get your opinions on pre-release, then ask your opinions on a particular site under consideration. The goal of this survey is to get responses from local public officials regarding these issues, in order to improve the decision making process.

Q1: Do you support the use of pre-release centers?

☒ Yes

1

Why Transition for people out of prison and
Means of diverting from prison. Provide a
Number of benefits we need to see in our

No

2

Why Not overall correction system

Q2. Before placing an inmate in a pre-release center the following process occurs:

1. Only inmates, who are within 24 months of release or parole and meet other criteria, are considered for pre-release.
2. An inmate who meets this criteria, must also be approved by the prison's staff as a candidate for pre-release.
3. The inmate's case is then examined by a prison pre-release screening committee, and a second screening committee made up of members from the community where the pre-release center is located. If both screening committees approve, the inmate is selected and placed in the pre-release facility.

In your opinion, is this screening selection process sufficient?

☒ Yes

It Is.....1

CONTINUE Q3

No, It Is Not.....2

Ask Q2B

Q2B. What would you do to improve the process:

if it is followed for every prisoner or
inmate (local screening committee has to
have veto power)

DEPT. OF CORRECTIONS - PRE-RELEASE CENTER SURVEY
LOCAL OFFICIAL VERSION

Q3A. In order of priority, rank the importance of the following factors in determining the location of a pre-release center in the State where 1 is Very Important, 3 is Moderately Important, and 5 is Not Very Important. For example, you might think that Number of Law Enforcement Personnel in the area is Very Important and would give it a ranking of #1.

(ROTATE)

	Ranking		
Area Employment Opportunities	<u>1</u>	3	5
Available Transportation	<u>1</u>	3	5
Area Educational and Training Opportunities	<u>2</u>	3	5
Impact on Property Values	<u>3</u>	3	5
Available Treatment Facilities and Programs	<u>1</u>	3	5
The proximity of neighbors to a particular site	<u>1</u>	<u>3</u>	5
Response time to a potential site for area law enforcement	<u>1</u>	<u>3</u>	<u>5</u>
The resident capacity of a potential facility	<u>1</u>	3	<u>5</u>
The percentage of offenders who come from a given County	<u>1</u>	3	5

Q3B THEN RANK 1'S (ONES) IN RELATION TO ONE ANOTHER:

Of the factors you gave a "one" rating, which would you say is most important in your opinion? Which Next? Which Next?... RECORD UNDER RANKING UP TO FIVE

Q4. Lewis and Clark County is currently under consideration as a location for a pre-release center. The purpose of the Center would be for the structured transition of inmates back into the community, a majority of whom may be returning to the County upon their release.

On a 1 to 5 scale, where 1 is Strongly Approve, 5 is Don't Approve at all, and 3 is Neutral, indicate your opinion on locating a pre-release center in Lewis and Clark County.

Strongly Approve	Somewhat Approve	Neutral	Somewhat Disapprove	Don't Approve At All	
<u>1</u>	2	3	4	5	DK/RF

Q4B. What is the reason for your ranking:

1) because of # of offenders from County and will most return to County

Q5. Do you believe pre-release centers should be within city limits?

Yes 1 Why _____

No 2 Why Not _____

Didn't answer

the limits are just lines should be the same for the location location.

DEPT. OF CORRECTIONS - PRE-RELEASE CENTER SURVEY
LOCAL OFFICIAL VERSION

Q6. Do you believe pre-release centers should be outside city limits?

Yes 1 Why _____

No 2 Why Not _____

*Didn't
Answer
same as question before*

Q7. On a 1 to 5 scale, where 1 is Strongly Approve, 5 is Don't Approve At All, and 3 is Neutral, indicate your opinion on locating a pre-release center in the Helena area.

Strongly Approve	Somewhat Approve	Neutral	Somewhat Disapprove	Don't Approve At All	
1.....	2.....	3.....	4.....	5	DK/RF

Q7B. What is your reason for this ranking?

(same as Lewis & Clark County comments)

Q8. A site, being considered for a pre-release center, is the UpCountry Inn, located at 2245 Head Lane, which is East of Fort Harrison, North of Spring Meadow Lake and West of Green Meadow Country Club.

Would you find it acceptable to site a Pre-Release Center at the UpCountry Inn site?

Yes.....1

No.....2

Q8B. What is your reason for this ranking?

*Think should be closer to treatment & education
employment etc. (it is a more rural part of town)*

On behalf of the Montana Department of Corrections I would like to thank you for your help with our survey. We appreciate you sharing your views with us.

DEPT. OF CORRECTIONS - PRE-RELEASE CENTER SURVEY
LOCAL OFFICIAL VERSION

David Limer
Complete

TARGET MARKET: HELENA -Local Government Officials: County Sheriff, Chief of Police, Mayor, County Attorney, Chief Public Defender, District Court Judges who reside in the area, State Legislators who represent this county, City Council Members, and County Commissioners.

INTRO 1: Hello, my name is (FULL NAME) with Market Revelations, an independent market research firm. May I please speak with the (NAME OF OFFICIAL)?

Yes, This Is.....1 CONTINUE INTRO
Yes, Please Hold.....2 SKIP TO INTRO 2
No.....3 TERMINATE

Not Available: Is there a good time to call back later today?

FILL OUT CALLBACK COMPLETELY

NO CALLS AFTER TUESDAY, JULY 23, 1996

Name *David Limer*
Phone *443-4599*
Time *6:45* (A.M./P.M.)

CONTINUE On behalf of the MT Department of Corrections, we are conducting a survey of local public officials to assess their views on pre-release centers. Pre-release refers to a structured program for the transition of inmates back into a community. This call will take approximately five minutes of your time. Would now be a convenient time for you to give us your input?

Yes, This Is.....1 GO TO SCREENER
No.....3 THANK & TERMINATE
Not Now: When would be a good time to call back? RECORD ABOVE

INTRO 2: Hello, my name is (FULL NAME) with Market Revelations, an independent market research firm. On behalf of the MT Department of Corrections, we are conducting a survey of local public officials to assess their views on pre-release centers. Pre-release refers to a structured program for the transition of inmates back into a community. This call will take approximately five minutes of your time. Would now be a convenient time for you to give us your input?

Yes, This Is.....1 CONTINUE TO SCREENER
No.....3 TERMINATE
Not Now: When would be a good time to call back? RECORD ABOVE

SCREENER 1 Before I get started, I want you to know that if you participate in this survey, your answers and those of other local official's surveyed will be made available to the public. Shall I continue?

Yes.....1 CONTINUE
No.....2 THANK&TERMINATE

DEPT. OF CORRECTIONS - PRE-RELEASE CENTER SURVEY

LOCAL OFFICIAL VERSION

Because Lewis and Clark County is a significant contributor to the State's prison population and offers a wide variety of support services, the County is under consideration as a site for a pre-release center. The purpose of this survey is to get your opinions on pre-release, then ask your opinions on a particular site under consideration. The goal of this survey is to get responses from local public officials regarding these issues, in order to improve the decision making process.

Q1: Do you support the use of pre-release centers?

Yes

1

Why it is a reasonable alternative

to the current situation in

the community - to help in the fight

No

2

Why Not _____

Q2. Before placing an inmate in a pre-release center the following process occurs:

1. Only inmates, who are within 24 months of release or parole and meet other criteria, are considered for pre-release.
2. An inmate who meets this criteria, must also be approved by the prison's staff as a candidate for pre-release.
3. The inmate's case is then examined by a prison pre-release screening committee, and a second screening committee made up of members from the community where the pre-release center is located. If both screening committees approve, the inmate is selected and placed in the pre-release facility.

In your opinion, is this screening selection process sufficient?

Yes, It Is 1

CONTINUE Q3

No, It Is Not 2

Ask Q2B

Q2B. What would you do to improve the process:

it proved a res - allen to provide
release back into society

DEPT. OF CORRECTIONS - PRE-RELEASE CENTER SURVEY
LOCAL OFFICIAL VERSION

Q3A. In order of priority, rank the importance of the following factors in determining the location of a pre-release center in the State where 1 is Very Important, 3 is Moderately Important, and 5 is Not Very Important. For example, you might think that Number of Law Enforcement Personnel in the area is Very Important and would give it a ranking of #1.

(ROTATE)

	Ranking		
Area Employment Opportunities	<u>1</u>	3	5
Available Transportation	<u>1</u> 2	3	5
Area Educational and Training Opportunities	<u>1</u> 2	3	5
Impact on Property Values	<u>1</u>	3	4 5
Available Treatment Facilities and Programs	<u>1</u>	3	5
The proximity of neighbors to a particular site	<u>1</u> 2	3	5
Response time to a potential site for area law enforcement	<u>1</u>	<u>3</u>	5
The resident capacity of a potential facility	<u>1</u>	<u>3</u>	5
The percentage of offenders who come from a given County	<u>1</u>	<u>3</u>	5

Q3B THEN RANK 1'S (ONES) IN RELATION TO ONE ANOTHER:

Of the factors you gave a "one" rating, which would you say is **most important** in your opinion? Which Next? Which Next?... RECORD UNDER RANKING UP TO FIVE

Q4. Lewis and Clark County is currently under consideration as a location for a pre-release center. The purpose of the Center would be for the structured transition of inmates back into the community, a majority of whom may be returning to the County upon their release.

On a 1 to 5 scale, where 1 is Strongly Approve, 5 is Don't Approve at all, and 3 is Neutral, indicate your opinion on locating a pre-release center in Lewis and Clark County.

Strongly Approve	Somewhat Approve	Neutral	Somewhat Disapprove	Don't Approve At All	
1.....	<u>2</u>	3.....	4.....	5.....	DK/RF

Q4B. What is the reason for your ranking:

Seems like a good idea - but
the capital area seems to have
the best location for a pre-release center

Q5. Do you believe pre-release centers should be **within** city limits?

Yes 1 Why _____

No 2 Why Not _____

DEPT. OF CORRECTIONS - PRE-RELEASE CENTER SURVEY
LOCAL OFFICIAL VERSION

Q6. Do you believe pre-release centers should be outside city limits?

Yes 1 Why not necessarily
No 2 Why Not _____

Q7. On a 1 to 5 scale, where 1 is Strongly Approve, 5 is Don't Approve At All, and 3 is Neutral, indicate your opinion on locating a pre-release center in the Helena area.

Strongly Approve	Somewhat Approve	Neutral	Somewhat Disapprove	Don't Approve At All	
1	2	3	4	5	DK/RF

Q7B. What is your reason for this ranking?

may not be the best area right in
city center

Q8. A site, being considered for a pre-release center, is the UpCountry Inn, located at 2245 Head Lane, which is East of Fort Harrison, North of Spring Meadow Lake and West of Green Meadow Country Club.

Would you find it acceptable to site a Pre-Release Center at the UpCountry Inn site?

Yes.....1
No.....2 Pass Neutral

Q8B. What is your reason for this ranking?

admin - job to decide

On behalf of the Montana Department of Corrections I would like to thank you for your help with our survey. We appreciate you sharing your views with us.

DEPT. OF CORRECTIONS - PRE-RELEASE CENTER SURVEY
LOCAL OFFICIAL VERSION

TARGET MARKET: HELENA -Local Government Officials: County Sheriff, Chief of Police, Mayor, County Attorney, Chief Public Defender, District Court Judges who reside in the area, State Legislators who represent this county, City Council Members, and County Commissioners.

INTRO 1: Hello, my name is (FULL NAME) with Market Revelations, an independent market research firm. May I please speak with the (NAME OF OFFICIAL)?

Yes, This Is.....1 CONTINUE INTRO
Yes, Please Hold.....2 SKIP TO INTRO 2
No.....3 TERMINATE

Not Available: Is there a good time to call back later today?

FILL OUT CALLBACK COMPLETELY

NO CALLS AFTER TUESDAY, JULY 23, 1996

Name Ken Mearns
Phone 866-3718
Time 6:00 (A.M./P.M.)

CONTINUE On behalf of the MT Department of Corrections, we are conducting a survey of local public officials to assess their views on pre-release centers. Pre-release refers to a structured program for the transition of inmates back into a community. This call will take approximately five minutes of your time. Would now be a convenient time for you to give us your input?

Yes, This Is.....1 GO TO SCREENER
No.....3 THANK & TERMINATE
Not Now: When would be a good time to call back? RECORD ABOVE

INTRO 2: Hello, my name is (FULL NAME) with Market Revelations, an independent market research firm. On behalf of the MT Department of Corrections, we are conducting a survey of local public officials to assess their views on pre-release centers. Pre-release refers to a structured program for the transition of inmates back into a community. This call will take approximately five minutes of your time. Would now be a convenient time for you to give us your input?

Yes, This Is.....1 CONTINUE TO SCREENER
No.....3 TERMINATE
Not Now: When would be a good time to call back? RECORD ABOVE

SCREENER 1 Before I get started, I want you to know that if you participate in this survey, your answers and those of other local official's surveyed will be made available to the public. Shall I continue?

Yes.....1 CONTINUE
No.....2 THANK&TERMINATE

DEPT. OF CORRECTIONS - PRE-RELEASE CENTER SURVEY

LOCAL OFFICIAL VERSION

Because Lewis and Clark County is a significant contributor to the State's prison population and offers a wide variety of support services, the County is under consideration as a site for a pre-release center. The purpose of this survey is to get your opinions on pre-release, then ask your opinions on a particular site under consideration. The goal of this survey is to get responses from local public officials regarding these issues, in order to improve the decision making process.

Q1: Do you support the use of pre-release centers?

Yes

1

Why it is a part of the system

and it is a part of the system - I am not sure

No

2

Why Not _____

Q2. Before placing an inmate in a pre-release center the following process occurs:

1. Only inmates, who are within 24 months of release or parole and meet other criteria, are considered for pre-release.
2. An inmate who meets this criteria, must also be approved by the prison's staff as a candidate for pre-release.
3. The inmate's case is then examined by a prison pre-release screening committee, and a second screening committee made up of members from the community where the pre-release center is located. If both screening committees approve, the inmate is selected and placed in the pre-release facility.

In your opinion, is this screening selection process sufficient?

Yes, It Is 1

No, It Is Not 2

CONTINUE Q3

Ask Q2B

Q2B. What would you do to improve the process:

DEPT. OF CORRECTIONS - PRE-RELEASE CENTER SURVEY
LOCAL OFFICIAL VERSION

Q3A. In order of priority, rank the importance of the following factors in determining the location of a pre-release center in the State where 1 is Very Important, 3 is Moderately Important, and 5 is Not Very Important. For example, you might think that Number of Law Enforcement Personnel in the area is Very Important and would give it a ranking of #1.

(ROTATE)

	Ranking				
Area Employment Opportunities	_____ 1	_____ 2	_____ 3	_____ 4	_____ 5
Available Transportation	_____ 1	_____ 2	_____ 3	_____ 4	_____ 5
Area Educational and Training Opportunities	_____ 1	_____ 2	_____ 3	_____ 4	_____ 5
Impact on Property Values	_____ 1	_____ 2	_____ 3	_____ 4	_____ 5
Available Treatment Facilities and Programs	_____ 1	_____ 2	_____ 3	_____ 4	_____ 5
The proximity of neighbors to a particular site	_____ 1	_____ 2	_____ 3	_____ 4	_____ 5
Response time to a potential site for area law enforcement	_____ 1	_____ 2	_____ 3	_____ 4	_____ 5
The resident capacity of a potential facility	_____ 1	_____ 2	_____ 3	_____ 4	_____ 5
The percentage of offenders who come from a given County	_____ 1	_____ 2	_____ 3	_____ 4	_____ 5

Q3B THEN RANK 1'S (ONES) IN RELATION TO ONE ANOTHER:

Of the factors you gave a "one" rating, which would you say is most important in your opinion? Which Next? Which Next?... RECORD UNDER RANKING UP TO FIVE

Q4. Lewis and Clark County is currently under consideration as a location for a pre-release center. The purpose of the Center would be for the structured transition of inmates back into the community, a majority of whom may be returning to the County upon their release.

On a 1 to 5 scale, where 1 is Strongly Approve, 5 is Don't Approve at all, and 3 is Neutral, indicate your opinion on locating a pre-release center in Lewis and Clark County.

Strongly Approve	Somewhat Approve	Neutral	Somewhat Disapprove	Don't Approve At All	
1.....	2.....	3.....	4.....	5.....	DK/RF

Q4B. What is the reason for your ranking:

small need of one doesn't seem
needed enough for a ranking

Q5. Do you believe pre-release centers should be within city limits?

Yes

1

Why prox of enforcement

No

2

Why Not _____

DEPT. OF CORRECTIONS - PRE-RELEASE CENTER SURVEY
LOCAL OFFICIAL VERSION

Q6. Do you believe pre-release centers should be outside city limits?

Yes

1

Why _____

No

2

Why Not

need to be in area
of enforcement

Q7. On a 1 to 5 scale, where 1 is Strongly Approve, 5 is Don't Approve At All, and 3 is Neutral, indicate your opinion on locating a pre-release center in the Helena area.

Strongly
Approve

Somewhat
Approve

Neutral

Somewhat
Disapprove

Don't Approve
At All

1

2

3

4

5

DK/RF

Q7B. What is your reason for this ranking?

Same as 4B.

Q8. A site, being considered for a pre-release center, is the UpCountry Inn, located at 2245 Head Lane, which is East of Fort Harrison, North of Spring Meadow Lake and West of Green Meadow Country Club.

Would you find it acceptable to site a Pre-Release Center at the UpCountry Inn site?

Yes.....1

No.....2

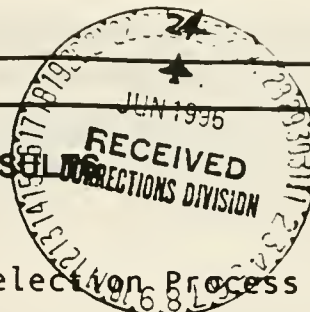
Q8B. What is your reason for this ranking?

Would like to see and know
right before would approve

On behalf of the Montana Department of Corrections I would like to thank you for your help with our survey. We appreciate you sharing your views with us.

FILE COPY

TABULATED SURVEY RESULTS



Q1A In Your Opinion, Is Pre-release Selection Process Sufficient

Value Label	Value	Frequency	Percent	Valid Percent	Cum Percent
Yes	1	209	69.7	69.9	69.9
No	2	73	24.3	24.4	94.3
Don't Know / Refused	3	17	5.7	5.7	100.0
	.	1	.3	Missing	
Total		300	100.0	100.0	

Std dev .587

Valid cases 299 Missing cases 1

CONCLUSION: Almost 70% (69.9%) of respondents said they felt the pre-release selection process is sufficient

Q2A Rank the Importance of the Following Factor in Selecting A Site for a Pre-Release Center: Area Employment

Value Label	Value	Frequency	Percent	Valid Percent	Cum Percent
Very Important	1	169	56.3	58.7	58.7
Moderately Important	3	97	32.3	33.7	92.4
Not At All Important	5	22	7.3	7.6	100.0
	.	12	4.0	Missing	
Total		300	100.0	100.0	

Std dev 1.271

Valid cases 288 Missing cases 12

CONCLUSION: The majority of survey respondents (58.37%) Indicated Area Employment Opportunities are "Very Important" in Selecting a Pre-Release Site.

Q2B Rank the Importance of the Following Factor in Selecting A Site for a Pre-Release Center: Available Transportation

Value Label	Value	Frequency	Percent	Valid Percent	Cum Percent
VERY IMPORTANT	1	126	42.0	43.6	43.6
MODERATELY IMPORTANT	3	114	38.0	39.4	83.0
NOT AT ALL IMPORTANT	5	49	16.3	17.0	100.0
	.	11	3.7	Missing	
		-----	-----	-----	
	Total	300	100.0	100.0	

Std dev 1.465

Valid cases 289 Missing cases 11

CONCLUSION: Survey respondents were fairly divided on the importance of transportation. 43.6% of respondents said Transportation was "Very Important" and 39.4% indicated Transportation was only "Moderately Important" as a factor in Selecting a Pre-Release Site.

Q2C Rank the Importance of the Following Factor in Selecting A Site for a Pre-Release Center: Educational and Training Opportunities

Value Label	Value	Frequency	Percent	Valid Percent	Cum Percent
VERY IMPORTANT	1	164	54.7	56.4	56.4
MODERATELY IMPORTANT	3	101	33.7	34.7	91.1
NOT AT ALL IMPORTANT	5	26	8.7	8.9	100.0
	.	9	3.0	Missing	
		-----	-----	-----	
	Total	300	100.0	100.0	

Std dev 1.311

Valid cases 291 Missing cases 9

CONCLUSION: The majority of survey respondents (56.4%) Indicated Area Educational and Training Opportunities are "Very Important "in Selecting a Pre-Release Site.

Q2D Rank the Importance of the Following Factor in Selecting A Site for a Pre-Release Center: Impact on Property Values

Value Label	Value	Frequency	Percent	Valid Percent	Cum Percent
VERY IMPORTANT	1	175	58.3	60.6	60.6
MODERATELY IMPORTANT	3	77	25.7	26.6	87.2
NOT AT ALL IMPORTANT	5	37	12.3	12.8	100.0
.	.	11	3.7	Missing	
		-----	-----	-----	
	Total	300	100.0	100.0	

Std dev 1.425

Valid cases 289 Missing cases 11

CONCLUSION: The majority of survey respondents (60.6%) Indicated the Impact on Property Values is "Very Important" in Selecting a Pre-Release Site.

Q2E Rank the Importance of the Following Factor in Selecting A Site for a Pre-Release Center: Available Treatment and Programs

Value Label	Value	Frequency	Percent	Valid Percent	Cum Percent
VERY IMPORTANT	1	184	61.3	63.4	63.4
MODERATELY IMPORTANT	3	83	27.7	28.6	92.1
NOT AT ALL IMPORTANT	5	23	7.7	7.9	100.0
.	.	10	3.3	Missing	
		-----	-----	-----	
	Total	300	100.0	100.0	

Std dev 1.276

Valid cases 290 Missing cases 10

CONCLUSION: The majority of survey respondents (63.4%) Indicated Area Treatment Opportunities are "Very Important" in Selecting a Pre-Release Site.

Q2F Rank the Importance of the Following Factor in Selecting A Site for a Pre-Release Center: Proximity of Neighbors

Value Label	Value	Frequency	Percent	Valid Percent	Cum Percent
VERY IMPORTANT	1	191	63.7	65.9	65.9
MODERATELY IMPORTANT	3	77	25.7	26.6	92.4
NOT AT ALL IMPORTANT	5	22	7.3	7.6	100.0
	.	10	3.3	Missing	
		-----	-----	-----	
	Total	300	100.0	100.0	

Std dev 1.259

Valid cases 290 Missing cases 10

CONCLUSION: The majority of survey respondents (65.9%) Indicated the Proximity of Neighbors is "Very Important" in Selecting a Pre-Release Site.

Q2G Rank the Importance of the Following Factor in Selecting A Site for a Pre-Release Center: Law Enforcement Response Time

Value Label	Value	Frequency	Percent	Valid Percent	Cum Percent
VERY IMPORTANT	1	219	73.0	76.0	76.0
MODERATELY IMPORTANT	3	59	19.7	20.5	96.5
NOT AT ALL IMPORTANT	5	10	3.3	3.5	100.0
	.	12	4.0	Missing	
		-----	-----	-----	
	Total	300	100.0	100.0	

Std dev 1.038

Valid cases 288 Missing cases 12

CONCLUSION: The majority of survey respondents (76.0%) Indicated the Response Time for Law Enforcement was "Very Important" in Selecting a Pre-Release Site. This factor received the highest percentage of "Very Important" ratings.

Q2H Rank the Importance of the Following Factor in Selecting A Site for a Pre-Release Center: Resident Capacity of the Facility

Value Label	Value	Frequency	Percent	Valid Percent	Cum Percent
VERY IMPORTANT	1	153	51.0	54.3	54.3
MODERATELY IMPORTANT	3	102	34.0	36.2	90.4
NOT AT ALL IMPORTANT	5	27	9.0	9.6	100.0
	.	18	6.0	Missing	
		-----	-----	-----	
	Total	300	100.0	100.0	

Std dev 1.321

Valid cases 282 Missing cases 18

CONCLUSION: The majority of survey respondents (54.3%) Indicated the Resident Capacity of The Facility was "Very Important" in Selecting a Pre-Release Site.

Q2I Rank the Importance of the Following Factor in Selecting A Site for a Pre-Release Center: Percentage of Offenders from the County

Value Label	Value	Frequency	Percent	Valid Percent	Cum Percent
VERY IMPORTANT	1	60	20.0	21.3	21.3
MODERATELY IMPORTANT	3	118	39.4	41.8	63.1
NOT AT ALL IMPORTANT	5	104	34.7	36.6	100.0
	.	18	6.0	Missing	
		-----	-----	-----	
	Total	300	100.0	100.0	

Std dev 1.502

Valid cases 282 Missing cases 18

CONCLUSION: Unlike the other factors, survey respondents did not see the number of offenders from a given County as important as the other factors in choosing a pre-release site. 41.8% said the number of offenders was only "Moderately Important" and 36.6% said it was "Not At All Important".

Q2RANK1 Of the factors you said were "Very Important" which would you give a Rank of Number 1?

Value Label	Value	Frequency	Percent	Valid Percent	Cum Percent
Area Employment	1	32	10.7	13.4	13.4
Available Transportation	2	6	2.0	2.5	15.9
Area Education and Training	3	30	10.0	12.6	28.5
Impact on Property Values	4	21	7.0	8.8	37.2
Available Treatment	5	18	6.0	7.5	44.8
Proximity of Neighbors	6	72	24.0	30.1	74.9
Response Time by Law	7	53	17.7	22.2	97.1
Resident Capacity of Site	8	6	2.0	2.5	99.6
Percent of Offenders	9	1	.3	.4	100.0
	.	61	20.3	Missing	
Total		300	100.0	100.0	

Std dev 2.108

Valid cases 239 Missing cases 61

CONCLUSION: Proximity of Neighbors received the highest ranking of the nine factors ranked (72 responses). Response Time by Law was a distant second (53 responses).

Q2 Of the factors you said were "Very Important" which would you give a RANK of Number 2?

Value Label	Value	Frequency	Percent	Valid Percent	Cum Percent
Area Employment	1	27	9.0	12.0	12.0
Available Transportation	2	18	6.0	8.0	20.0
Area Education and Training	3	25	8.3	11.1	31.1
Impact on Property Values	4	41	13.7	18.2	49.3
Available Treatment	5	20	6.7	8.9	58.2
Proximity of Neighbors	6	33	11.0	14.7	72.9
Response Time by Law	7	48	16.0	21.3	94.2
Resident Capacity of Site	8	11	3.7	4.9	99.1
Percent of Offenders	9	2	.7	.9	100.0
	.	75	25.0	Missing	
Total		300	100.0	100.0	

Std dev 2.176

Valid cases 225 Missing cases 75

CONCLUSION: Response Time by Law received the highest number of second place rankings (48 responses).

Q2 Of the factors you said were "Very Important" which would you give a RANK of Number 3?

Value Label	Value	Frequency	Percent	Valid Percent	Cum Percent
Area Employment	1	25	8.3	12.7	12.7
Available Transportation	2	18	6.0	9.1	21.8
Area Education and Training	3	21	7.0	10.7	32.5
Impact on Property Values	4	31	10.3	15.7	48.2
Available Treatment	5	31	10.3	15.7	64.0
Proximity of Neighbors	6	15	5.0	7.6	71.6
Response Time by Law	7	40	13.3	20.3	91.9
Resident Capacity of Site	8	10	3.3	5.1	97.0
Percent of Offenders	9	6	2.0	3.0	100.0
	.	103	34.3	Missing	
	Total	300	100.0	100.0	
Std dev	2.267				
Valid cases	197	Missing cases	103		

CONCLUSION: Response Time by Law received the highest number of third place rankings (40 responses).

Q2 Of the factors you said were "Very Important" which would you give a RANK of Number 4?

Value Label	Value	Frequency	Percent	Valid Percent	Cum Percent
Area Employment	1	10	3.3	8.0	8.0
Available Transportation	2	16	5.3	12.8	20.8
Area Education and Training	3	14	4.7	11.2	32.0
Impact on Property Values	4	17	5.7	13.6	45.6
Available Treatment	5	17	5.7	13.6	59.2
Proximity of Neighbors	6	11	3.7	8.8	68.0
Response Time by Law	7	12	4.0	9.6	77.6
Resident Capacity of Site	8	23	7.7	18.4	96.0
Percent of Offenders	9	5	1.7	4.0	100.0
	.	175	58.3	Missing	
	Total	300	100.0	100.0	
Std dev	2.414				
Valid cases	125	Missing cases	175		

CONCLUSION: Resident Capacity of the Site received the highest number of fourth place rankings (23 responses). Note 175 individuals did not have a fourth place factor.

Q2 Of the factors you said were "Very Important" which would you give a RANK of Number 5?

Value Label	Value	Frequency	Percent	Valid Percent	Cum Percent
Area Employment	1	9	3.0	10.2	10.2
Available Transportation	2	7	2.3	8.0	18.2
Area Education and Training	3	13	4.3	14.8	33.0
Impact on Property Values	4	10	3.3	11.4	44.3
Available Treatment	5	13	4.3	14.8	59.1
Proximity of Neighbors	6	8	2.7	9.1	68.2
Response Time by Law	7	6	2.0	6.8	75.0
Resident Capacity of Site	8	17	5.7	19.3	94.3
Percent of Offenders	9	5	1.7	5.7	100.0
		212	70.7	Missing	
	Total	300	100.0	100.0	

Std dev 2.477

Valid cases 88 Missing cases 212

CONCLUSION: Resident Capacity received the highest number of fifth place rankings (17 responses). Note 212 individuals did not have a fifth place factor.

Q2 TOP THREE FACTORS (RANKING OF 1 or 2 or 3)

Value Label	Value	Frequency
Area Employment	1	84
Available Transportation	2	42
Area Education and Training	3	76
Impact on Property Values	4	93
Available Treatment	5	69
Proximity of Neighbors	6	120
Response Time by Law	7	141
Resident Capacity of Site	8	27
Percent of Offenders	9	9

	Total	300

Std dev 2.477

Valid cases 88 Missing cases 212

CONCLUSION: The top three factors which respondents ranked as most important in selecting a pre-release site were: Response Time by Law Enforcement (141), Proximity to Neighbors (120) and Impact on Property Values (93).

Q3 Opinion on site in Lewis and Clark

Value Label	Value	Frequency	Percent	Valid Percent	Cum Percent
STRONGLY APPROVE	1	52	17.3	17.3	17.3
SOMEWHAT APPROVE	2	53	17.7	17.7	35.0
NEUTRAL	3	104	34.7	34.7	69.7
SOMEWHAT DISAPPROVE	4	16	5.3	5.3	75.0
DON'T APPROVE AT ALL	5	75	25.0	25.0	100.0
		-----	-----	-----	
	Total	300	100.0	100.0	

Std dev 1.389

Valid cases 300 Missing cases 0

CONCLUSION: 209 respondents or 2/3 of all respondents either approved or were neutral towards locating a pre-release center in Lewis and Clark County.

Q4 Should site be within city limits?

Value Label	Value	Frequency	Percent	Valid Percent	Cum Percent
Yes	1	133	44.3	45.1	45.1
No	2	153	51.0	51.9	96.9
Don't Know / Refused	3	9	3.0	3.1	100.0
	.	5	1.7	Missing	
		-----	-----	-----	
	Total	300	100.0	100.0	

Std dev .553

Valid cases 295 Missing cases 5

CONCLUSION: A majority of respondents (51.9%) felt pre-release centers should not be within city limits.

Q5 Should site be outside city limits?

Value Label	Value	Frequency	Percent	Valid Percent	Cum Percent
	1	169	56.3	58.9	58.9
	2	109	36.3	38.0	96.9
	3	9	3.0	3.1	100.0
	.	13	4.3	Missing	
		-----	-----	-----	
	Total	300	100.0	100.0	

Std dev .557

Valid cases 287 Missing cases 13

CONCLUSION: A majority of respondents (58.9%) felt pre-release centers should be outside city limits.

Q6 Opinion on having a pre-release site in Helena Area

Value Label	Value	Frequency	Percent	Valid Percent	Cum Percent
STRONGLY APPROVE	1	51	17.0	17.2	17.2
SOMEWHAT APPROVE	2	40	13.3	13.5	30.6
NEUTRAL	3	93	31.0	31.3	62.0
SOMEWHAT DISAPPROVE	4	22	7.3	7.4	69.4
DON'T APPROVE AT ALL	5	91	30.3	30.6	100.0
	.	3	1.0	Missing	
	Total	300	100.0	100.0	

Std dev 1.444

Valid cases 297 Missing cases 3

CONCLUSION: 61.3% of respondents either approve or are neutral towards locating a pre-release center in the Helena area.

Q7 Is UpCountry Inn acceptable as a pre-release site?

Value Label	Value	Frequency	Percent	Valid Percent	Cum Percent
Yes	1	146	48.7	49.2	49.2
No	2	140	46.7	47.1	96.3
Don't Know / Refused	3	11	3.7	3.7	100.0
	.	3	1.0	Missing	
		-----	-----	-----	
	Total	300	100.0	100.0	

Std dev .568

Valid cases 297 Missing cases 3

CONCLUSION: Respondents were fairly equally split as to having the former UpCountry Inn serve as a pre-release site. 49.2% of respondents were in favor of this site, and 47.1% were opposed.

Q8 Gender

Value Label	Value	Frequency	Percent	Valid Percent	Cum Percent
Male	1	125	41.7	43.0	43.0
Female	2	165	55.0	56.7	99.7
	3	1	.3	.3	100.0
	.	9	3.0	Missing	
		-----	-----	-----	
	Total	300	100.0	100.0	

Std dev .502

Valid cases 291 Missing cases 9

CODING OF COMMENTS ON QUESTION 1(B)

IMPROVEMENTS TO PRE-RELEASE SELECTION PROCESS

NOTE: MANY RESPONDENTS SAID THEY DID NOT HAVE ENOUGH INFORMATION TO SUGGEST IMPROVEMENTS.

MULTIPLE COMMENTS PER RESPONDENT WERE ALLOWED

COMMENT	NUMBER OF RESPONSES
ELIMINATE PRE-RELEASE ALL TOGETHER / DID THE CRIME SHOULD DO THE FULL TIME	25
CERTAIN CRIMES ONLY / NO VIOLENT / NO SEX OFFENDERS / NO "SERIOUS" OFFENDERS	23
DON'T TRUST THE SYSTEM / TOO MUCH CHANCE OF A HUMAN ERROR	8
MAKE IT AS TOUGH AS POSSIBLE TO GET IN	5
MORE LOCAL INPUT / MORE PEOPLE ON COMMITTEE, ADD 10 MORE	4
ADD MEMBERS FROM THE NEIGHBORHOOD	3
CHANGE LENGTH OF STAY ACCORDING TO THE TYPE OF CRIME	3
PUBLISH NAMES OF PEOPLE ON COMMUNITY BOARD	3
INVOLVE LOCAL CORRECTIONS BOARD/AREA LEGISLATORS	2
GO TO PRE-RELEASE WHEN CLOSER TO RELEASE DATE ONLY	2
SHOULD BE MORE PUBLIC INFORMATION ON THE SELECTION PROCESS	2
HAVE EVERYONE HAVE A PSYCH EVALUATION BEFORE PUTTING IN PRE-RELEASE / BETTER SCREENING	2
GUARDS SEND THEIR FAVORITES / CAN INFLUENCE WHO GETS TO GO	2
ADD A MENTAL HEALTH OFFICIAL	1
GO TO PRE- RELEASE ON UNANIMOUS VOTE ONLY	1
MAKE SURE OFFENDER CAN BE REHABILITATED	1
[PROCESS IS TOO REACTIVE SINCE IT IS BASED ON THE OVER CAPACITY OF THE PRISON	1
SHOULD HAVE A JOB BEFORE GO TO PRE-RELEASE	1
DEPENDS ON THE INMATE	1

**COMMENTS ON QUESTION 3 (B): REASON FOR RANKING ON LOCATING
PRE-RELEASE IN LEWIS AND CLARK COUNTY**

MULTIPLE COMMENTS PER RESPONDENT WERE ALLOWED

IN FAVOR

NEED A PRE-RELEASE CENTER / OFFENDERS NEED TO GO SOMEWHERE	42
PRE-RELEASE IS GOOD FOR SOME OFFENDERS	12
BRING JOBS TO THE COMMUNITY	6
HELENA HAS THE SERVICES FOR A PRE-RELEASE	2
TRUST DEPT. OF CORRECTIONS TO MAKE THE RIGHT DECISION	1
OFFENDERS ARE COMING HERE ANYWAY, COMMUNITY SHOULD BE INVOLVED IN THEIR PRE-RELEASE	1

NEUTRAL

DEPENDS ON THE LOCATION	24
NEED MORE PUBLIC INFORMATION TO DECIDE	10
DEPEND ON THE CRIME	2
IF THE PROPER SERVICES ARE AVAILABLE	1

OPPOSED

I DON'T AGREE WITH PRE-RELEASE	26
TOO CLOSE TO MY NEIGHBORHOOD	11
TOO MANY WALK-ALWAYS	3
TOO COSTLY	3
SHOULD BE IN MORE METROPOLITAN AREA WHERE THERE ARE MORE OPPORTUNITIES FOR OFFENDERS/MORE LAW ENFORCEMENT	3
NOT NEAR HELENA	3
PEOPLE GET INTO PRE-RELEASE WHO SHOULD NOT BE THERE	2
NO APPROPRIATE SITES FOR ONE/ NEGATIVE IMPACT ON AREA	2
LEWIS AND CLARK ALREADY HAS TOO MANY HELP PROGRAMS	1
WE ALREADY HAVE ENOUGH ON WELFARE ROLLS	1
WILL NEGATIVELY IMPACT PROPERTY VALUES	1

**QUESTION 7: REASONS FOR AND AGAINST UPCOUNTRY INN
MULTIPLE COMMENTS PER RESPONDENT WERE ALLOWED**

MULTIPLE COMMENTS PER RESPONDENT WERE ALLOWED

AGAINST THE SITE

NOT CLOSE ENOUGH TO TOWN AND FACILITIES	27
TOO CLOSE TO MY HOUSE	23
TOO CLOSE TO RESIDENTIAL AREA / TOO CLOSE TO FAMILIES / WOMEN ARE ALONE IN THE AREA	20
NO TRANSPORTATION / WOULD BE EXPENSIVE TO TRANSPORT	18
TOO LONG A RESPONSE TIME BY LAW ENFORCEMENT	16
TOO CLOSE TO TOWN	12
OPPOSED TO ANY PRE-RELEASE	11
TOO CLOSE TO SCHOOL / TOO CLOSE TO CHILDREN	9
TOO EASY TO ESCAPE (NEAR RR, DENSE BUSHES, UNLOCKED FARM VEHICLES, 10 MILE CREEK, TOO MANY PEOPLE THEY COULD GET LOST IN A CROWD)	6
TOO FAR FROM EMPLOYMENT / EDUCATION	6
DON'T WANT TO SEE BUILDING GO FOR THIS PURPOSE/HISTORIC BUILDING	6
WOULD DECREASE PROPERTY VALUES	5
TOO CLOSE TO RECREATIONAL AREA	4
STRUCTURE IS INSUFFICIENT / TOO EXPENSIVE TO REMODEL	3
BAD SITE	3
POOR ROAD CONDITIONS / HEAVY TRAFFIC	2
HOSTILE NEIGHBORHOOD	2
HELENA IS NOT A GOOD CHOICE	1

NEUTRAL

THE NEIGHBORS / PROPERTY OWNERS IN THE AREA SHOULD DECIDE	5
HAVEN'T SEEN THE SITE IN YEARS, DEPENDS ON HOW BUILT UP IT IS NEAR THE UPCOUNTRY INN	1
DEPENDS ON THE TYPE OF CRIMINALS ALLOWED THERE	1

IN FAVOR OF SITE

AWAY FROM POPULATION / GOOD SITE	44
GOOD USE FOR BUILDING	14
ACCESSIBLE SITE / CLOSE TO TOWN	9
SERVICES ARE AVAILABLE / TRANSPORTATION AVAILABLE / NICE WALK	7
GOOD SECURITY (BACKED UP BY FORT HARRISON AND NATIONAL GUARD/LAW ENFORCEMENT CAN GET THERE QUICK ENOUGH)	4
TOUGH TO ESCAPE (WIDE OPEN SPACE)	1
AWAY FROM PREJUDICED HIGH INCOME PEOPLE	1

ALTERNATIVE SITES SUGGESTED: GLASGOW AIRFORCE BASE, ON HIGHWAY 12, NEAR
POLICE ACADEMY

COMMUNITY, COUNSELING AND CORRECTIONAL SERVICES, INC. PROGRAM POLICY AND PROCEDURES	EFFECTIVE DATE	SOP: 2194 PAGES 1 of 2
BPRC/WTC 62 W. BROADWAY BUTTE, MONTANA 59701 COMMUNITY CORRECTIONS CENTER	RELATED ACA STANDARDS 2-2177 2-2178	
	BY THE DIRECTOR	
CHAPTER SUPERVISION	SUBJECT ENTRANCE AND EXIT	

ENTRANCE AND EXIT

I. POLICY:

Program staff shall monitor the movement of residents into and out of the respective facilities.

II. PROCEDURE:

1. Entrance:

- a. All residents are to enter the facilities through the respective front doors and are to remain at the Counselor Assistant's (control area) office until signed in and/or searched by a Counselor Assistant or other designated staff.
- b. Counselor assistants and/or other staff are not to release the residents until they are properly searched and/or signed in.
- c. Pat searches are only conducted inside the Counselor Assistant's office and will include a thorough search of any items brought in by the resident. Staff will consistently use surgical or other types of gloves while facilitating searches (see Blood Born Pathogens policy).
- d. The pat search may be followed by a strip search if the Counselor Assistant or designated staff has suspicion of

Page 2 of 2

illicit activity and/or contraband, however, they need the prior authorization of the Executive Director and/or his/her designee. The strip search will be conducted in the staff bathrooms located in the respective areas of both the men and women's programs.

- e. Upon completion of the search(es) the resident will go directly back to the Counselor Assistant's office (control area) to sign in.
- f. The front doors of the facilities are to be secured at all times.

2. Exit:

- a. Residents leaving the facilities on a pass, employment, recreation trips, A.A., N.A., etc. are to report to the Counselor Assistant's office (control area) to initiate and complete sign-out procedures.
- b. After verifying that the resident is authorized to leave the facility, ie. approved pass, employment schedule, etc. the Counselor Assistant and/or staff member on duty will ensure that the resident has completed the above information and signed out appropriately.
- c. All residents exit through the front door of the facility. Use of other doors is prohibited except with special staff permission and/or for emergency purposes (see policy on Emergency Procedures).

<p>COMMUNITY, COUNSELING AND CORRECTIONAL SERVICES, INC. PROGRAM POLICY AND PROCEDURES</p>	<p>EFFECTIVE DATE</p>	<p>SOP:2183 PAGES 1 of 2</p>
<p>BPRC/WTC 62 W. BROADWAY BUTTE, MONTANA 59701</p> <p>COMMUNITY CORRECTIONS CENTER</p>	<p>RELATED ACA STANDARDS</p> <p>2-2177 2-2178</p>	<p>BY THE DIRECTOR</p>
<p>CHAPTER</p> <p>SUPERVISION</p>	<p>SUBJECT</p> <p>RESIDENT MOVEMENT</p>	

RESIDENT MOVEMENT

I. POLICY:

It shall be the responsibility of program staff to account for the whereabouts of residents at all times, and to monitor such movements consistent with federal, state and local requirements.

II. PROCEDURE:

A. Signing In/Out

1. Residents departing the facility for any reason shall complete the respective In/Out sheet. Since final approval to depart the facility shall include the procedures herein outlined. Residents shall not be approved to depart the facility until a staff member initials the In/Out sheet.
2. Residents re-entering the facility for any reason shall complete the In/Out sheet and insure that a staff member initials the entry, acknowledging the return. Residents shall not be considered as returned until a staff member initials the In/Out sheet.
3. Failure to complete the In/Out sheet as required may result in disciplinary action.
4. In/Out sheets shall contain space where the following

information is included:

- a. Actual date
 - b. Actual time out
 - c. Resident initials
 - d. Staff approval
 - e. Destination
 - f. Destination address
 - g. Phone, if applicable
 - h. Number of work hours
 - i. Scheduled return time and return date
 - j. Actual return time, date and resident initials
 - k. Staff initials
5. The appropriate forms shall be required for any resident leaving the facility.
 6. Staff shall periodically verify the presence of resident(s) away from the facility by means of telephone checks and spot (field) checks.
 7. Residents departing the facility for on-ground work assignments, such as trash disposal, etc. shall have approval of staff. Areas in the facility designated as off-limits shall be clearly outlined to residents at the time of intake.
 8. Residents who have employment verified and approved are permitted to depart the facility so as to arrive at their destination in sufficient time. An employment information form shall be completed by staff and distributed.
 9. All resident movement to specific destinations shall be by the most direct, accessible route. Stops enroute are specifically prohibited. Any deviation from this procedure shall require verbal approval from staff.
 10. Any extension of pass, employment or any outing that necessitates a delay in return past the time scheduled, shall require the resident telephoning and explaining the circumstances; providing a telephone and address for verification. Failure to comply with the prescribed time limits will result in disciplinary action.
 11. Hourly security checks shall be conducted to assure those in the facility have not absconded. Staff will be expected to do a minimum of five (5) walk-throughs per eight (8) shift as well as eight (8) headcounts per shift.
 12. All facility doors shall be secured no later than 11:00 PM during the week, and 1:00 AM on weekends.

COMMUNITY, COUNSELING AND CORRECTIONAL SERVICES, INC. PROGRAM POLICY AND PROCEDURES	EFFECTIVE DATE	SOP:2215 PAGES 1 of 4
BPRC/WTC 62 W. BROADWAY BUTTE, MONTANA 59701 COMMUNITY CORRECTIONS CENTER	RELATED ACA STANDARDS	
	2-2172 2-2177	
BY THE DIRECTOR		
CHAPTER SUPERVISION	SUBJECT ESCAPE/WALKAWAY PROCEDURES	

ESCAPE/WALKAWAY PROCEDURES

I. POLICY:

All residents shall be accounted for at all times relative to movement into and out of the facilities. Efforts to prevent walking away and/or absconding from the programs and prompt reporting should a resident walkaway and/or abscond shall be enforced by responsible staff.

It is the policy of the CCCS, Inc., to have in place procedural guidelines that enable personnel to expeditiously notify Montana State Prison and/or the Women's Correctional Center, Probation & Parole, Department of Corrections, the Federal Bureau of Prisons and other respective agencies in the event of a resident walkaway.

1. Residents who miss headcounts and are unaccounted for by staff after one hour are considered to AWOL.
2. Residents who fail to return to or establish contact with the center by the authorized deadline are considered on Escape status after two hours.
3. Residents who abscond supervision while on in-patient residential treatment and/or in Alternative Reporting will also be considered as walkaways and escape procedures will be followed.

Authority - MCA-53-1-203; 45-7-306

II. PROCEDURE:

A. Prevention:

1. A facility movement sheet shall be in each unit of the program, daily, reflecting residents in the facility and those on authorized passes along with their time in.
2. Staff on duty shall, at a minimum, conduct hourly security checks of all residents in the facility.
3. No residents shall be unaccounted for during those times they are to be in the facility.

B. Detection:

1. Should a resident not be accounted for during an immediate check of the facility, other staff should join in locating the resident.
2. If no contact is made, the on-call staff member is to be contacted immediately.
3. Telephone contacts should be made with all known relatives and friends.
4. Should contact be made, the resident should be encouraged to return immediately.
5. For those residents who fail to return or where indication exists that they will not return, they will be declared as walkaway and/or absconder and appropriate disciplinary action will follow.

C. Notification:

When a resident is unaccounted for and determined to be AWOL, the Executive Director or designee will notify the Montana State Prison, the Women's Correctional Center, and/or other respective agencies to list the person as an escapee and/or absconder.

1. Local law enforcement is notified in the event of a resident's unauthorized absence. Pick-up and hold is requested. The Executive Director and/or designee will notify them.
2. The Montana State Prison, (406) 846-1320 and/or Women's Correctional Center, (406) 247-5100, shift commanders are

Page 3 of 4

notified to list the resident as an escapee when he/she is unaccounted for and determined to be AWOL. The following information will be provided to list the escape -

Name and ACSIS number-

How, when and where the escape was discovered-

Circumstances surrounding the escape-

Vehicle description, if applicable-

Probable companions-

Suspected destination-

Personal clothing description-

Who was notified of the escape-

3. The Montana State Prison or the Women's Correctional Center shift commander calls the pre-release center back confirming that all information received pertinent to the escape is legitimate prior to entry of the warrant and into NCIC/CJIN. This will be the responsibility of the respective institution shift commander.
4. The escapee is listed NCIC: A felony warrant, complaint and All Points Bulletin are issued. The duty officer's notifying copy of the escape report is submitted to the Corrections Division administrator in cases of state inmates.
5. A written report of the escape is immediately sent to the investigator at the Montana State Prison or the Women's Correctional Center. This report will be written by the on-call staff members and will be reviewed and forwarded by the Executive Director and/or designee. The report is to be FAXed to (444-4920) to the Pre-Release Unit Manager of the of the Department of Corrections central office along with a completed copy of the standard pre-release walkaway form. The liaison probation and parole officer is notified also notified of the escape.

NOTE: If the escape occurs after normal working hours or on a holiday, the escape is reported to the Pre-Release Unit Manager and/or designee and the liaison probation and parole officer the following workday, no later than 8:30 AM.

6. A copy of the escape report which is FAXed to the Central office will be submitted to the Executive Director for review.

D. Absconders:

Reporting:

Page 4 of 4

1. For declared absconders who are on probation, the on-call staff member and/or designee will immediately notify appropriate authorities. The parole and probation officer will also be notified immediately so that he/she can prepare a Report of Violation for the respective District Court. Absconders are only those cases that are sentenced here as a condition of probation.
2. A completed report shall be filed by the staff detecting the absconding, including complete details of time and circumstances. This report shall be forwarded to the Executive Director and/or his/her designee who will then review it and forward it to the parole and probation officer.
3. All staff shall be notified of legal action taken (ie warrants issued) and law enforcement authorities should be notified if the individual returns to the facility.



62 West Broadway Butte, Montana 59701 (406) 782-2316 fax# (406) 782-6561

Butte Pre-Release Center

62 W. Broadway
Butte, MT 59701
(406) 782-2317

Women's Transitional Center

62 W. Broadway
Butte, MT 59701
(406) 782-6561

Officers

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Mike Murray

Vice-President

Mike Schenck

Secretary

Mike Schenck

Treasurer

Paul Stradinger

Members

Don Peoples

Jack McCormick

Sen. Judy Jacobson

Don Ulrich

Pat Fleming

Wayne Harper

Executive
Director

Mike Thatcher

FILE COPY

June 20, 1996

Doug Barnes
Department of Corrections
1539 11th Avenue
Helena, MT. 59620

**RE: Proposed Criteria
Helena Pre-Release Center - Up Country Inn Site**

Dear Doug:

I am writing in reference to the above. In our telephone conversation of Tuesday, June 18, 1996, you informed me that it would be my responsibility to provide you and the Department with a response to Criteria #5 - Zoning and State Ordinances as well as Criteria #6 - Transportation. I need to inform you that I have not been in receipt of the most current criteria until you faxed them on that date. My response to the said criteria is certainly not as thorough as I would like. However, as I have indicated to you and the Department in the past, my Board of Directors remains confident that we can resolve all of the identified issues and concerns. We remain committed in our assurance to you that we will comply with all zoning and state ordinances and will resolve all transportation concerns that the community may have..

I am enclosing correspondence that I have received from Rick Schlenker of Schlenker and McKittrick, an architectural firm that we have retained from Helena, MT. It addresses some of the building concerns. Also, a letter from MSE-HKM Inc., who we have retained to address the sanitation and water issues regarding this site. The firms that we have hired, informed me that they feel that all the concerns that have been previously addressed can be resolved. If you review Rick Schlenker's letter, it appears that the state Fire Marshall has determined that our facility is a I-3, which we and our architect feel is inaccurate. We feel our occupancy is an R-1 as we are not a lock down facility. I need to emphasize to you that when we approached the city of Helena, on our original site on the Helena Ave. property, we and the city had identified a Pre-Release operation as falling into the R-1 occupancy. This will be a critical determination. An R-1 is certainly less restrictive in its use requirements by the building codes versus an I-3. We will be making application

with the City-County Health Department to have a site evaluation for our on-site waste water treatment system. The professional engineering firm of MSE-HKM Inc. will handle this. They will address all other water quality issues as well as flood plain issues, etc. Please refer to the attached correspondence regarding the flood plain and zone designations that I am including that was forwarded to me from the seller. It is obvious that this property is not located in the flood plain. Relative to the correspondence we have received from the State Fire Marshall's office regarding building and fire concerns, I have been in contact with the Building Codes Bureau and our architect will be assisting us in making application to determine what the occupancy of this facility is. We are very optimistic that we will not have to change the occupancy of this building; that it will be determined to be an R. category and, therefore, affording us the ability to make the necessary modifications without prohibitive costs in order to satisfy the fire, electrical and building codes, etc.

Criteria #4 - Law Enforcement/Security

The Up Country Inn site location is within a distance that would allow the Lewis & Clark County Sheriff's Office and/or the City Police Department to make a response to any emergency within a 15 minute time frame. Contingency plans will be available in the event there should be a delay in the response.

All staff will be trained in the use of tactical restraints and receive the most current self-defense training and will be expected to comply with an established physical force policy. Currently, CCCS, Inc. restrains and transports all the residents whose conduct warrants their removal from the program to the local jail and also provides transportation to and from Montana State Prison. The policies and procedures that have been established in the Butte program will also be implemented in the Helena Pre-Release site.

Searches are conducted daily, both randomly and scheduled, on residents throughout the entire living area within the facility. Pat owns or frisks are conducted; however, any actual strip search requires the specific approval of the Executive Director and/or his/her designee. The current policies and procedures that have been incorporated that are utilized in the Butte program will be incorporated into the Helena Program. CCCS, Inc. has policies regarding walk-aways, absconders and the movement of residents into and out of the facility. Residents are required to submit specific daily schedules that need to be reviewed and approved by treatment staff prior to a resident being approved to depart. This schedule is strictly enforced and must be adhered to by the program resident or he may face disciplinary action if he is in violation of said schedule. Staff conduct scheduled walk throughs and counts as well as random security counts 7 days a week, 24 hours a day. The facility will always have a minimum of 2 staff members on site who are responsible for the control and movement of residents both in and out of the facility. CCCS, Inc. is proposing to hire 20 full-time staff to oversee this program and the greater percentage of them will be Counselor Assistants whose job responsibilities are primarily of a security nature.

In summary, we have an excellent working relationship with local law enforcement and the United States Marshalls and other federal agencies and local jail. We feel very strongly that we will be able to establish a similar working relationship with the Lewis & Clark County Sheriff's Office, County Attorney's Office, Parole & Probation, City Police Department, etc. We recently completed a new Standard Operating Policy & Procedure Manual for our Butte facility and we expect that within a 6 month period that we will rewrite and review this manual to adhere to the physical plant at the Upcountry Inn site. I also need to comment that in the 12 plus years we have been in operation, we have only had to call for assistance from the local law enforcement agency on two occasions. We have only had one staff member slapped and another verbally threatened during the entire time our operation has been in existence and I think its important to point out that this is inclusive of over 1,000 plus offenders having gone through the program. Staff will receive on-site training and assistance from the Montana State Prison staff and the National Institute of Corrections as determined appropriate.

Criteria # 5 - Zoning and State Ordinances

- 1) A. **Zoning:** Please refer to the attached letter from Robert Rasmussen, Planning Director for Lewis and Clark County Planning Department. In reviewing paragraph three, you will note that I have met with the planning staff and have been informed verbally along with the attached correspondence that the property is not zoned and not subjected to any zoning regulations at this time. In the event that we are successful in acquiring this facility, we do not have any plans to separate the existing lots.
- B. **Building:** Please refer to the attached letter from our Architect Rick Schlenker. We honestly feel that we will be determined to be an R-1 occupancy and not an I-3, as per the UBC. In the event that this is ascertained, the criteria that we will meet will certainly be less restrictive and stringent, as we will not be a total lock down facility. Our plans are to retrofit and renovate the facility to comply with all codes associated with fire, electrical, safety, and plumbing.
- C. **Environmental:** We have retained MSE-HKM Engineering Firm and they will assist us with technical assistance in order to meet the environmental specifications.
- D. **Disabled:** All renovations and plans for the facility will be in accordance with the Americans with Disabilities Act. Plans are to modify the bathrooms on the first floor area to include handicap accessibility and make all other modifications necessary to be in compliance.
- E. **Flood Plain:** Please refer to attached letter from MSE-HKM Engineering - Andy Zdinak, Environmental Engineering Manager and the attached correspondence from the seller that provides supportive documentation indicating that the

property that we are planning to acquire is not located on a flood plain. Furthermore, the Engineering Firm that we have retained will address this and other issues regarding flood plain concerns.

- 2) A. Deficiencies: We remain competent that we can clarify all deficiencies that may be identified regarding a Pre-Release Center located at the Up Country Inn site. We feel that the architectural firm and engineering firms that we have retained indicate that we are concerned with identifying and correcting any deficiencies in order to be in full compliance with all zoning and state ordinances. Determination of deficiencies that need to be corrected will depend on the occupancy classification which we will be placed in. Again, our existing center is classified as a R-1 occupancy, and I am assuming that the other Pre- Release Centers in the state are also. Until this determination is made, we can not provide you with a written plan.
- 3) A. Utilities: Utilities are currently in place at the existing site and because this facility has been used historically as a Bed and Breakfast, in-patient residential Chemical Dependency Program, orphanage, etc., we do not feel that our use will negatively impact the surrounding community. I have not had the opportunity, but I am certain that I can get correspondence from the electric & gas company indicating that we do have reliable utilities.
- B. Power Outages: In the event that there are cases of prolonged power outages, CCCS Inc. will prepare a contingency plan that will be inclusive of a portable generator and all necessary accessories to provide for power. We will have the use of cellular phones. We would be more than happy to elaborate on these issues if more information is necessary.

Criteria #6 - Transportation

- 1) A. It would be the position and intent of CCCS Inc. should the facility be open at this site and/or any site to internalize as much treatment as possible. Groups would target working with adult offenders such as MRT (Moral Recognition Therapy), "World of Work", Life Skills, etc. which are currently operating within our existing program and would also be facilitated in-house in the Helena facility by qualified staff personnel. This facility would have a full-time certified Chemical Dependency Counselor in charge of all treatment pertaining to alcohol and drug abuse issues. We utilize the Hazelden Model (a design for living) within our own program and plan to utilize this program in the Helena facility.

When professional services are determined to be needed, private providers in the Helena area will be contracted with, such as Mental Health, Chemical Dependency programming, the assigned staff at the Helena center will be

responsible for providing transportation to and from any associated groups.

- B. The Helena Pre-Release Center staff will provide any transportation from any community educational component utilized by program residents. I think it is important to note that our program provides regular shuttle runs to the Butte Vo-Tech, which is approximately nine miles from our Butte facility. We would also provide shuttle runs to those residents attending Carroll College or any type of adult education programs, including any tutorial programs. We use the Plato Software program for our residents, which affords them the opportunity to work on GED, Life skills, and employment issues. We plan to purchase additional computers and software to provide these services. We have submitted a grant application to provide these services by an independent contractor in the Helena area.
- C. Helena Pre-Release residents will be provided transportation to and from individual work sites by program staff. The residents have to provide staff with prior notice that they will need a ride in order to ensure that residents would be at their respective destinations on time. Staff pick-ups would also be established accordingly. A system whereby program residents can purchase "van passes", which charge residents a nominal fee for said transportation and would be modeled after the system at the Butte Pre-Release Center. We have eight vehicles that is inclusive of larger vans and compact cars which provide daily transportation 24 hours a days. The money that is raised through the aforementioned plan is funneled directly back into the program to offset the wear and tear on center vehicles by paying for regular maintenance, including oil changes, lubrication, tires, alignment, etc. Our plans are to implement a similar shuttle system with designated drop off and pick up areas throughout the Helena community. A vehicle would be dedicated to transporting residents twenty-four hours a day. Physical checks will be performed on all residents in the community.
- D. I am not certain about the information you want regarding commercial ground transportation. We do plan to see if we can utilize and get a special rate from the local cab companies and plans are to see if we can secure a contract with one of the local school bus companies to transport residents on a regular basis, Monday through Friday, where there would be designated drop off and pick up points. I think it's important to point out that when the Women's Pre-Release Center was located on Lockwood in the Billings area, transportation was certainly a primary problem. However, they were able to resolve this issue and had to be transported great distances for employment, counseling and other opportunities. The proposed site is approximately 3 miles from the beginning of the business corridor and we transport our residents in the Butte facility throughout our entire community which encompasses trips that are sometimes 15 miles one way. Even though this has been identified as a problem by some of the folks in the area, we

don't feel that it will be.

- E. The respective staff of the Helena Pre-Release Center would provide transportation, a minimum of twice weekly, for supervised shopping outings in the Helena district. Residents are afforded these supervised outings on scheduled times and dates.

Residents who have appointments with dentists, doctors, physical therapists, etc. would coordinate with our staff on transportation issues.

The staff of the Helena Pre-Release Center would provide transportation to and from regularly scheduled center recreational outings. These outings would include fishing, barbeques, softball/basketball/volleyball games, etc. One of the most attractive items at the Up Country Inn site is that we would be able to incorporate a number of outdoor recreational activities on the existing site, (basketball, volleyball, picnics, etc.). This would have no impact on any of the neighboring home owners or the community.

- 2)
 - A. As previously mentioned, a shuttle system would be implemented which would establish pre-determined drop off and pick up sites covered by staff in the day-to-day transit program implemented by the Helena Pre-Release. This system would ensure that residents will not be required to walk more than one mile each way. I emphasize that residents will not be allowed to leave the facility without prior staff authorization.
 - B. A pickup truck will be purchased to transport residents' bikes to specific pick-up points to alleviate any concerns that they would be riding on a stretch exceeding one half mile of unpaved roadway. Long range plans include paving the entire roadway. However, these plans will first need to be reviewed and an appropriate way to finance said paving project determined.
 - C. A basic premise of the Pre-Release concept is "freedom through responsibility." Individuals are offered the opportunity to re-integrate into mainstream society. They are provided with the privilege and responsibility to demonstrate that they can function effectively in society. As a resident progresses through his individual program, he will obtain a greater degree of personal independence and accountability. It must be noted, however, that although program residents can receive varying levels of independence in the community, they are always monitored by staff as a part of the security procedures adhered to by the Pre-Release Center.
 - D. At this time, we are unsure whether or not Head Lane (roadway to the Up Country Inn), has been designated as a primary snow removal route. Our center

would overcome this problem by adapting a snowplow for the center truck.

- 3) A. It is unclear to what is meant by "mitigating traffic problems", as stated earlier. CCCS Inc. through their association with the Helena Pre-Release Center, would remain vigilant of any significant impact of which the Up Country site would have on traffic flow. Visitation is only allowed two days per week, and traffic flow would be minimal. We would be a active partner with Lewis and Clark County in assuring that the pretense, "mitigating traffic problems", would be minimal at best.
- B. All center vehicles will be equipped with cellular phones in order for constant communication to be maintained between the Helena Pre-Release and those employees in the field. This greatly enhances the staff members' ability to streamline the transportation system.

Regarding resident passes, when a resident achieves the level where by he qualifies to take community passes, it will be possible for his community sponsor (wife, family member, etc.), to provide transportation while on pass. The sponsor must first be interviewed by staff, made familiar to those regulations surrounding the pass component of the program, have cleared an NCIC record check and produce current Montana drivers license, registration, and proof of insurance in the vehicle being used. Residents while on pass are strictly monitored and are required to physically check-in, make phone contacts, and be periodically checked on by program staff. In the event that a resident obtains work in the Helena area, and transportation conflicting, it would be possible for the resident to petition the Helena Pre-Release administrative staff for the use of a personal vehicle. Very stringent standards have to be obtained and maintained by the resident. The resident must have a clean driving record, current Montana drivers license, current registration and insurance on the vehicle to be used. This vehicle is then subject to random and regular searches by program staff and can be used solely for transportation to and from work. Monitoring would be implemented while residents are in private vehicles.

Respective employers with proof of insurance, registration, licences, etc., can also be authorized to transport residents to and from the facility to the respective job sights. This is process must receive administrative authorization.

Services available within a twenty mile radius: Helena Pre-Release will seek out professional services, which provide both mental health and chemical dependency counseling if necessary. It will be the intention of this program, as part of the staffing pattern, to hire a Chemical Dependency Counselor. Plans will be made to contact a number of independent contractors in the Helena area in order to provide additional out-patient chemical dependency services.

The city of Helena and the county of Lewis and Clark's respective health departments will be contacted in order to seek out appropriate, out-patient mental health services. Qualified, mental health therapists would also be contracted with.

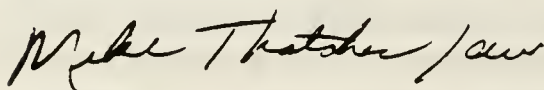
Residents will be encouraged and occasionally mandated to attend community support groups such as AA, NA. All program residents will be required to register at the local job service and consistent contact with job placement officers will be required. Program staff will confirm resident participation within all job training sites and job development programs as they may become available.

The Helena Pre-Release Center will utilize adult basic education programs as currently offered by the Helena School district. This allows residents the opportunity to enhance their educations by receiving their GED. Testing is done on a quarterly basis. As indicated our program will utilize the Plato software program. Residents will also have the opportunity to further their education at Carroll College or the Helena Vo. Tech Center.

The Helena Pre-Release Center will require that each resident perform a certain amount of community service hours as they progress through the program. Local Red Cross, Salvation Army, Senior Citizen Centers, Adopt a Highway, Local service organizations, such as Kiwanis and Rotary, etc. would be contacted in order to establish on-going, tightly monitored, community service programs. One of the greatest benefits to the community of Butte has been our community service program, as we have put thousands of hours in over the past twelve plus years, improving our community.

Our Community Service Program will have a enormous impact on the city of Helena, all of the surrounding county and the homeowners and business owners in this area. It has and will continue to be the intent of our program to become an active partner within the community providing the aforementioned services.

Sincerely,

A handwritten signature in black ink that reads "Mike Thatcher". The signature is fluid and cursive, with a long horizontal stroke at the end.

Mike Thatcher
Executive Director
MT/db



LEWIS AND CLARK COUNTY

Planning Department

City-County Building

316 North Park

P.O. Box 1725

Helena, Montana 59624

Phone 406/447-8374

DATE: March 14, 1996

FILE: 1520 UpCntry.Pre

Mike Thatcher
CCCSI
62 West Broadway
Butte, MT 59701

Subject: Use of Up Country Inn site for criminal pre-release center

Dear Mike:

I am responding to your letter of 2-27-96 regarding the use of the Up Country Inn property as a location for a criminal pre-release center. You have requested information relating to the proposed use of the property.

As noted in our previous discussion, a change in occupancy would require assessment of sewer and water facilities by the health agencies. The City-County Health Department has already responded to this portion of your inquiry.

As stated in our previous meeting, the property is not zoned and not subject to any zoning regulations in effect at this time. However, if any separation of an existing lot is proposed, the land division would be subject to review under the MT Subdivision and Platting Act.

It was also noted that although there might not be any regulatory review required through the Planning Department, the issues of neighborhood concerns should be addressed early in the process of site selection. It has since been discovered that a corrections review board may exist to address such facilities. More information on this process is available at the County Commission office.

If you have any further questions, or need additional information, please contact me at 447-8374.

Sincerely,

Robert Rasmussen, Planning Director
LEWIS AND CLARK COUNTY PLANNING DEPARTMENT



MSE-HKM, Inc.
220 N. Alaska St.
P.O. Box 4078
Butte, Montana 59702
Phone (406) 723-8213
Fax (406) 723-8328

Other Offices:
Billings, MT (406) 656-6395
Boise, ID (208) 383-9506
Bozeman, MT (406) 586-88
Helena, MT (406) 443-7335
Miles City, MT (406) 232-6
Sheridan, WY (307) 672-90

June 20, 1996

Mr. Mike Thatcher
Community, Counseling, and Correctional Services, Inc.
62 West Broadway
Butte, MT 59701

Subject: Engineering and Environmental Support Services

Dear Mr. Thatcher:

The purpose of this letter is to respond to your request to provide engineering and environmental services to support the development of the proposed pre-release center in Helena, Montana. MSE-HKM, a subsidiary of MSE, Inc., is a multi-disciplinary and geographically diverse engineering and technical services firm. MSE-HKM is the largest technical services firm in Montana. We have been providing engineering, environmental, infrastructure, industrial hygiene, and laboratory testing services to state and federal agencies, public entities, and private sector companies since 1955. MSE-HKM has offices in Butte, Helena, Bozeman, Billings, and Miles City, Montana; and Sheridan, Wyoming.

MSE-HKM currently employs over 140 professionals and staff. We employ a diverse staff of engineers and scientists, including:

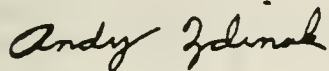
- *Chemical/Process engineers*
- *Civil engineers*
- *Construction administrators*
- *Electrical engineers*
- *Environmental engineers*
- *Industrial hygienists*
- *Land surveyors*
- *Mechanical engineers*
- *Sanitary engineers*
- *Soil scientists*
- *Structural engineers*
- *Transportation engineers*
- *Water resource engineers*

These engineers and scientists are readily available to meet the environmental and engineering specifications for development of this facility. Specially, MSE-HKM staff would provide technical support to address the engineering issues associated with Criteria #5: *Zoning and State Ordinances and Acts, etc.* and Criteria #6: *Transportation*.

MSE-HKM has vast experience in providing engineering support for facility development. Our experience ranges from design to construction oversight for water and wastewater utilities, roads and bike pathways, floodplain evaluations, environmental compliance and assessments, environmental remediation, and engineering structural analysis.

We welcome this opportunity to assist your organization. If you need additional information, please contact either me or Jim Kambich at (406) 723-8213.

Sincerely,

A handwritten signature in cursive script that reads "Andy Zdinak".

Andy Zdinak
Environmental Engineering Manager

June 17, 1996

Community Counseling & Correctional Services, Inc.
62 West Broadway
Butte, Montana 59701

Attn: Mr. Mike Thatcher, Director

Re: Upcountry Inn Pre-release Center
Helena, Montana

Dear Mike,

I wanted to follow up on our meeting of last week concerning the use of the Upcountry Inn for your Helena based pre-release center. The enclosed 2 sheets from the 1994 Uniform Building Code (UBC) are for your reference with this letter.

As per our discussion last week, the key to our approach to this issue is that the pre-release function per the UBC is an R-1 Occupancy and not an I-3 as per the attached Table 3-A. The I-3 is "where personal liberties of inmates are similarly restrained", meaning the doors are locked and they can't get out in an emergency or fire. The R-1 Occupancy is the occupancy that most closely fits the operation of the pre-release center. Incidentally, when we approached the City of Helena last year with the Helena Ave. property, we and the City both identified the pre-release center as an R-1 Occupancy. Also, the existing Upcountry Inn has to be classified as an R-1 Occupancy, as there is no other occupancy that it resembles in its present use.

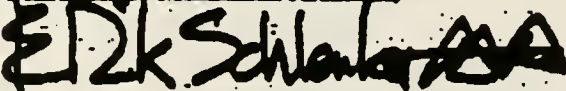
The second enclosed sheet, Chapter 34 Existing Structures, outlines in Section 3401 that "Buildings in existence at the time of the adoption of this code may have their existing use or occupancy continued, if such use or occupancy was legal at the time of the adoption of this code, provided such continued use is not dangerous to life". Our position should be that we are not changing the use or occupancy of this building, it is presently safe, offices and other ancillary uses will not constitute more than 25% of the buildings area or use, so we are allowed by right to use this building in its present state for the use we are proposing.

This is a simplified approach, as there may be some fire separations required for the large First Floor meeting room, we may be limited to using only the Basement and lower 2 Floors, etc., but the basic premise is we are continuing the present Occupancy so we really don't have to make all the revisions as alluded to in the Fire Marshals letter of March 6, 1996.

I would again recommend your checking with the other pre-release centers in the State of Montana and determine if they are an R-1 Occupancy. We can certainly pursue this further, however, if this basic premise is accepted you can easily tell the State Department of Corrections that you have minimal problems in meeting the required UBC for the building only. I will await word from you before proceeding further. Until then, I am

Sincerely,

Schlenker & McKinrick Architects



E. Rick Schlenker, AIA, NCARB

Enclosures

Chapter 34 EXISTING STRUCTURES

SECTION 3401 — GENERAL

Buildings in existence at the time of the adoption of this code may have their existing use or occupancy continued. If such use or occupancy was legal at the time of the adoption of this code, provided such continued use is not dangerous to life.

Any change in the use or occupancy of any existing building or structure shall comply with the provisions of Sections 109 and 3405 of this code.

For existing buildings, see Appendix Chapter 34. See also Section 101.3.

For a comprehensive code and guidelines on the treatment of existing buildings, see *Uniform Code for Building Construction*.

SECTION 3402 — MAINTENANCE

All buildings and structures, both existing and new, and all parts thereof, shall be maintained in a safe and sanitary condition. All devices or safeguards which are required by this code shall be maintained in conformance with the code edition under which installed. The owner or the owner's designated agent shall be responsible for the maintenance of buildings and structures. To determine compliance with this subsection, the building official may cause a structure to be inspected.

SECTION 3403 — ADDITIONS, ALTERATIONS OR REPAIRS

3403.1 General. Buildings and structures to which additions, alterations or repairs are made shall comply with all the requirements of this code for new facilities except as specifically provided in this section. See Section 310.9 for provisions regarding installation of smoke detectors in existing Group R, Division 3 Occupancies.

3403.2 When Allowed. Additions, alterations or repairs may be made to any building or structure without requiring the existing building or structure to comply with all the requirements of this code provided the addition, alteration or repair conforms to that required for a new building or structure. Additions or alterations shall not be made to an existing building or structure which will cause the existing building or structure to be in violation of any of the provisions of this code nor shall such additions or alterations cause the existing building or structure to become unsafe. An unsafe condition shall be deemed to have been created if an addition or alteration will cause the existing building structure to become structurally unsafe or overloaded, will not provide adequate egress in conformance with the provisions of this code or will obstruct existing exits, will create a fire hazard, will reduce required fire resistance or will otherwise create conditions dangerous to human life. Any building so altered, which involves a change in use or occupancy, shall not exceed the height, number of stories and area permitted for new buildings. Any building plus new additions shall not exceed the height, number of stories and area specified for new buildings.

Additions or alterations shall not be made to an existing building or structure when such existing building or structure is not in full compliance with the provisions of this code except when such addition or alteration will result in the existing building or structure being no more hazardous than in its safety, fire safety and sanitation, than before such additions or alterations are undertaken (see also Section 307.11.3 for Group H, Division 6 Occupancies).

RECAPITULATION: Alterations of existing structural elements, or additions of new structural elements, which are not required by Section 3401 and which are indicated for the purpose of increasing the hazard-free status, strength or life of an existing structure need not be designed for forces conforming to those regulations now used for new structures.

1. The capacity of existing structural elements required to resist forces is not reduced, and
2. The lateral loading to required existing structural elements is not increased beyond their capacity, and
3. New structural elements are detailed and connected to the existing structural elements as required by these regulations, and
4. New or relocated nonstructural elements are detailed and connected to existing or new structural elements as required by these regulations, and
5. An unsafe condition as defined above is not created.

3403.3 Nonstructural. Alterations or repairs to an existing building or structure which are non-structural shall do not adversely affect any structural member or any part of the building or structure having required fire resistance may be made with the same materials of which the building or structure is constructed.

3403.4 Glass Replacement. The installation or replacement of glass shall be as required for new installations.

3403.5 Historic Buildings. Repairs, alterations and additions necessary for the preservation, restoration, rehabilitation or continued use of a building or structure may be made without conforming to all the requirements of this code when authorized by the building official, provided:

1. The building or structure has been designated by official action of the legally constituted authority of the jurisdiction as having special historical or architectural significance.
2. Any unsafe conditions as described in this code are corrected.
3. The restored building or structure will be no more hazardous based on life safety, fire safety and sanitation than the existing building.

SECTION 3404 — MOVED BUILDINGS

Buildings or structures moved into or within the jurisdiction shall comply with the provisions of this code for new buildings or structures.

SECTION 3405 — CHANGE IN USE

No change shall be made in the character of occupancies or use of any building which would place the building in a different division of the same group of occupancy or in a different group of occupancies, unless such building is made to comply with the requirements of this code for such division or group of occupancy.

EXCEPTION: The character of the occupancy of existing buildings may be changed subject to the approval of the building official, and the building may be occupied for purposes in other groups without conforming to all the requirements of this code for those groups, provided the new or proposed use is less hazardous, based on life and fire risk, than the existing use.

No change in the character of occupancy of a building shall be made without a certificate of occupancy, as required in Section 109 of this code. The building official may issue a certificate of occupancy pursuant to the intent of the above exception without certifying that the building complies with all provisions of this code.

TABLE 3-A—DESCRIPTION OF OCCUPANCIES BY GROUP AND DIVISION—(Continued)

GROUP AND DIVISION	SECTION	DESCRIPTION OF OCCUPANCY
I-1.1		Nurseries for the full-time care of children under the age of six (each accommodating more than five children), hospitals, sanitariums, nursing homes with tuberculosis patients and similar buildings (each accommodating more than five patients).
I-1.2	308.1	Hospital-care centers for ambulatory patients receiving outpatient medical care, which may render the patient incapable of usual and self-preservation (each normal space accommodating more than five such patients).
I-2		Playing houses for ambulatory patients, houses for children six years of age or over (each accommodating more than five persons).
I-3		Medical hospitals, special sanitariums, jails, prisons, reformatories and buildings whose personal liberties of inmates are similarly restricted.
M	309.1	A building or structure, or a portion thereof, for the display and sale of merchandise, not involving stocks of goods, wares or secondhand, restricted to such purposes and accessible to the public.
R-1		Hotels and apartment houses, congregate residences (each accommodating more than 10 persons).
R-3	310.1	Dwellings, lodging houses, congregate residences (each accommodating 10 or fewer persons).
S-1		Motorized licensed storage occupancies include buildings or portions of buildings used for storage of combustible materials not classified as Group S, Division 2 or Group H Occupancies.
S-2		Liquor-based storage occupancies include buildings or portions of buildings used for storage of noncombustible materials.
S-3	311.1	Repair garages and parking garages not classified as Group S, Division 4 Occupancies.
S-4		Open parking garages.
S-5		Aircraft hangars and buildings.
U-1		Hydro-garages, carports, sheds and agricultural buildings.
U-2	312.1	Fences over 6 feet (182.9 mm) high, turfs and towers.

KEY TO MAP

500-Year Flood Boundary

100-Year Flood Boundary

Zone Designations

100-Year Flood Boundary

500-Year Flood Boundary

Base Flood Elevation Line

With Elevation in Feet**

Base Flood Elevation in Feet

Where Unlabeled Within Zone**

Elevation Reference Mark

Zone D Boundary

River Mile

ZONE B

ZONE B

513

(E.L. 9H7)

RM7X

•M1.5

** Referenced to the National Geodetic Vertical Datum of 1929

EXPLANATION OF ZONE DESIGNATIONS

ZONE

EXPLANATION

- A** Areas of 100-year flood; base flood elevations and flood hazard factors not determined.
- A0** Areas of 100-year shallow flooding where depths are between one (1) and three (3) feet; average depths of inundation are shown, but no flood hazard factors are determined.
- A1** Areas of 100-year shallow flooding where depths are between one (1) and three (1) feet; base flood elevations are shown, but no flood hazard factors are determined.
- A1 A30** Areas of 100-year flood; base flood elevations and flood hazard factors determined.
- A99** Areas of 100-year flood to be protected by flood protection system under construction; base flood elevations and flood hazard factors not determined.
- B** Areas between limits of the 100-year flood and 500-year flood; or certain areas subject to 100-year flooding with average depths less than one (1) foot or where the contributing drainage area is less than one square mile; or areas protected by levees from the base flood. (Medium shading)
- C** Areas of minimal flooding. (No shading)
- D** Areas of undetermined, but possible, flood hazards.
- V** Areas of 100-year coastal flood with velocity (wave action); base flood elevations and flood hazard factors not determined.
- V1-V30** Areas of 100-year coastal flood with velocity (wave action); base flood elevations and flood hazard factors determined.

NOTES TO USER

Certain areas not in the special flood hazard areas (zones A and V) may be protected by flood control structures.

This map is for flood insurance purposes only; it does not necessarily show all areas subject to flooding in the community or all planimetric features outside special flood hazard areas.

For adjoining map panels, see separately printed Index to Map Panels.

INITIAL IDENTIFICATION:
DECEMBER 27, 1974

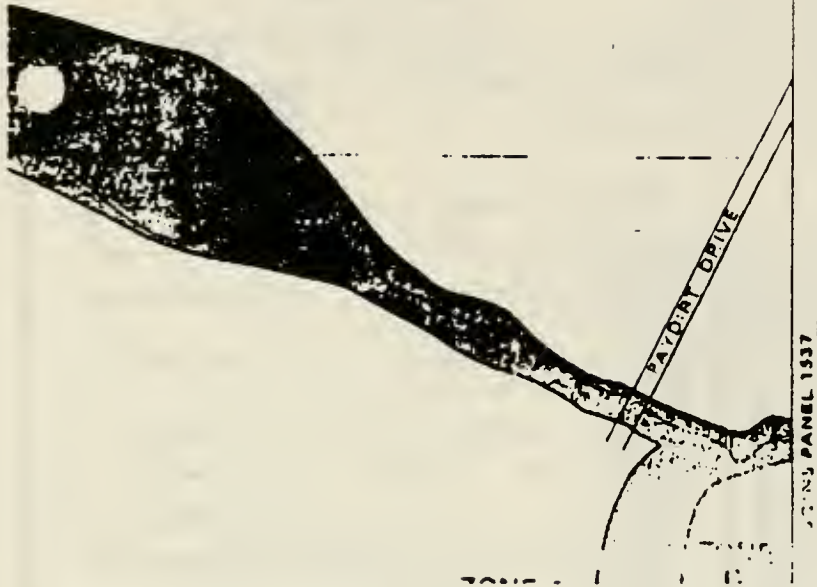
FLOOD HAZARD BOUNDARY MAP REVISIONS.

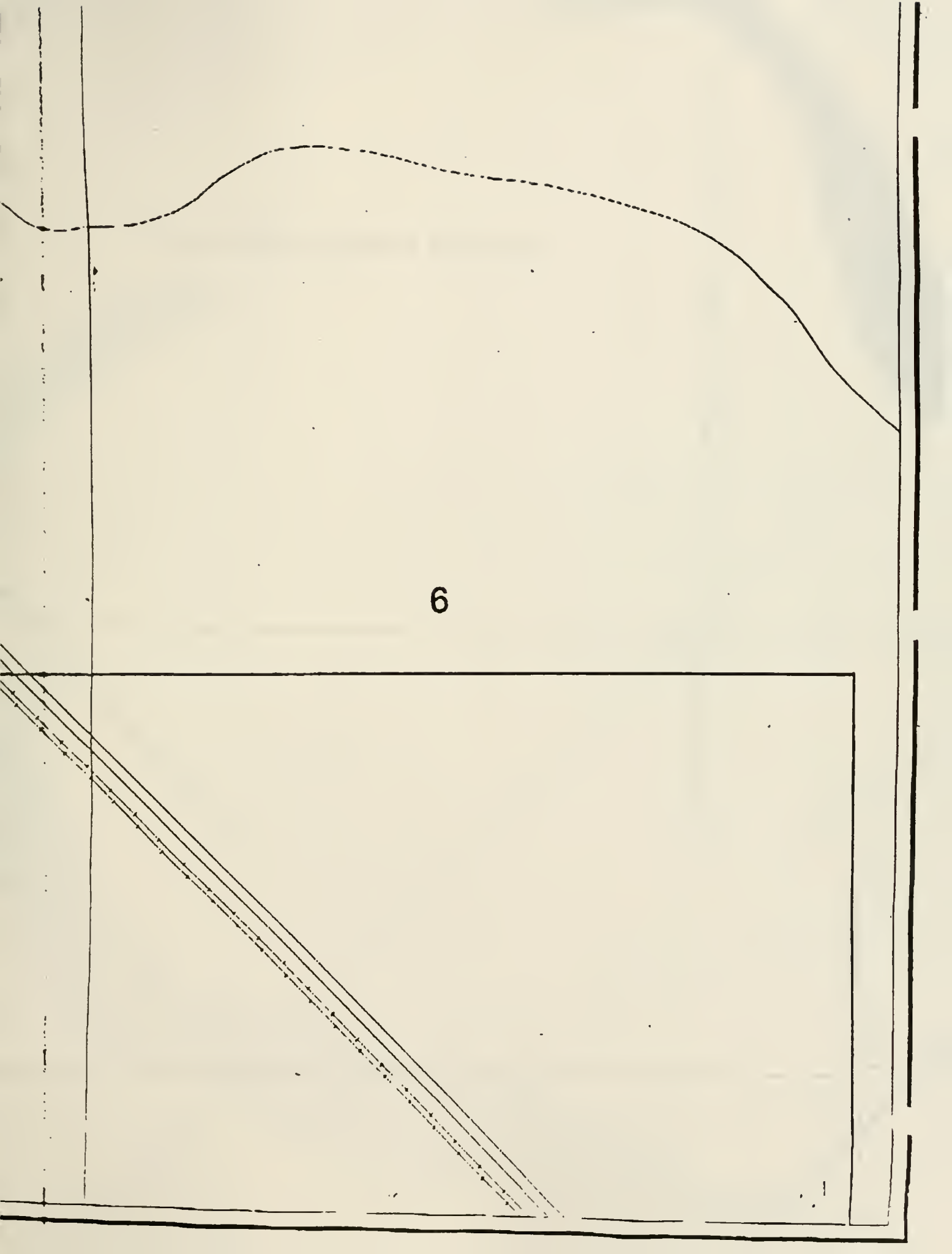
INITIAL IDENTIFICATION:
DECEMBER 27, 1974

FLOOD HAZARD BOUNDARY MAP REVISIONS:
SEPTEMBER 17, 1977

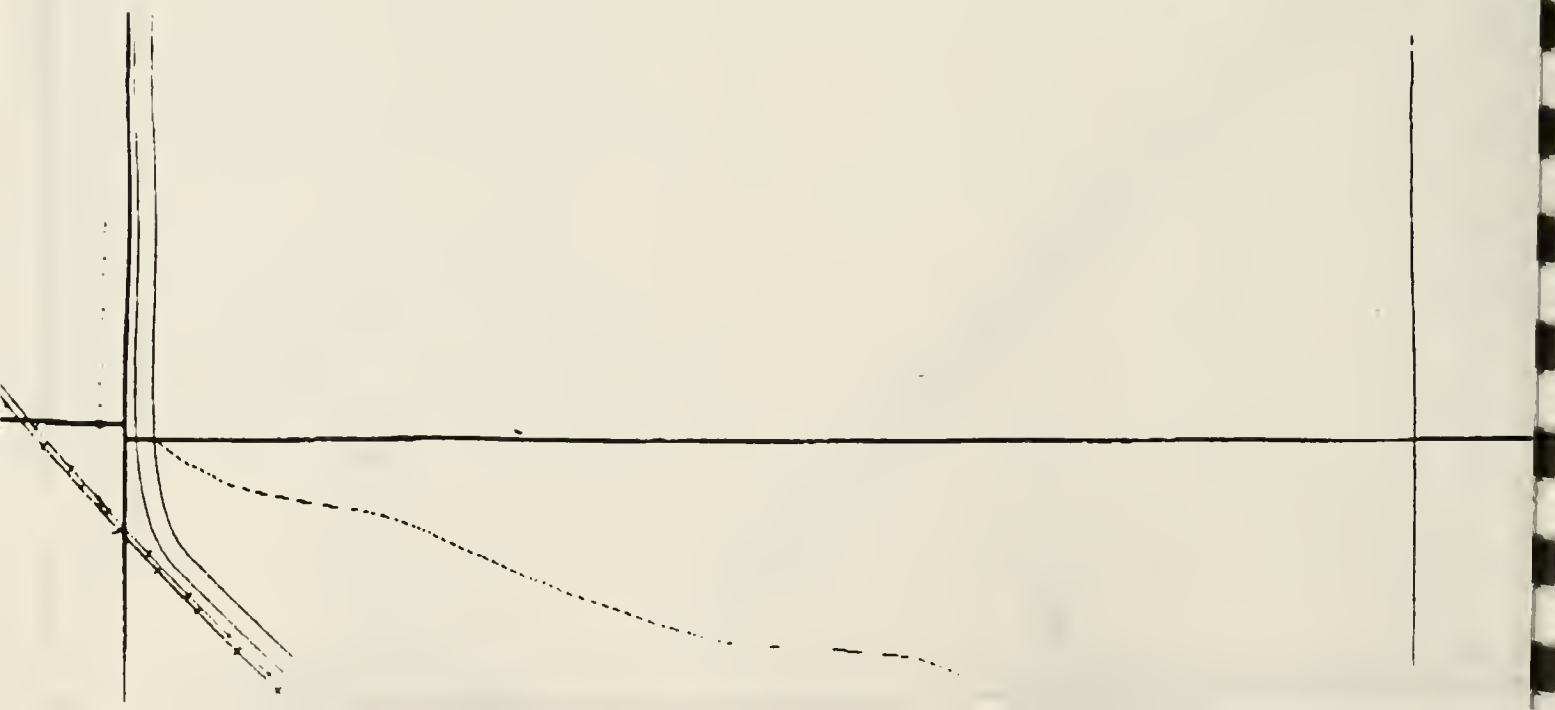
FLOOD INSURANCE RATE MAP EFFECTIVE:
APRIL 1, 1981

FLOOD INSURANCE RATE MAP REVISIONS:
Map revised September 4, 1985 to change flood plain boundaries,
zone designations, base flood elevations, corporate limits, scale,
cultural features, or map format.





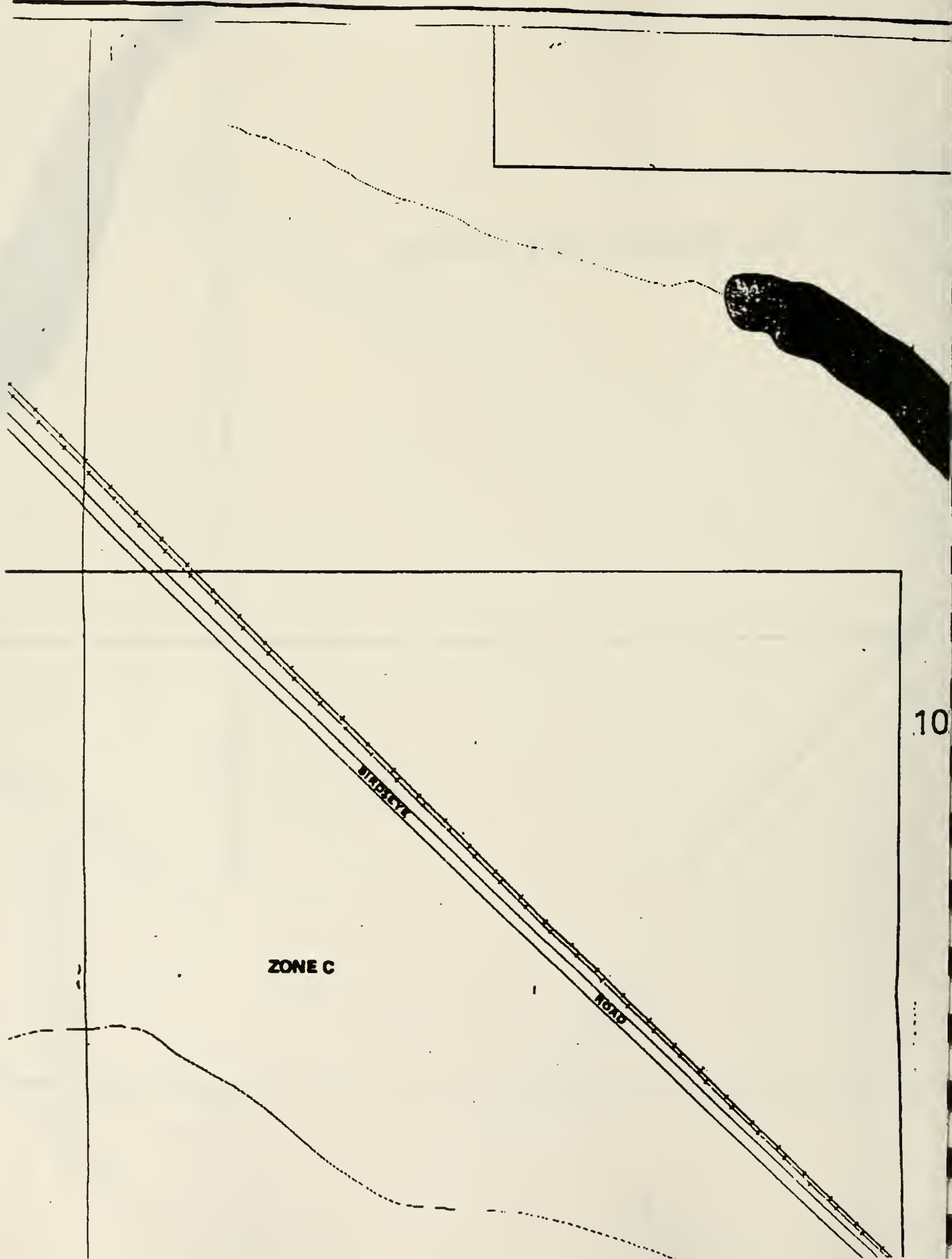
6



Fort William Henry Harrison

LAVE

HEAD

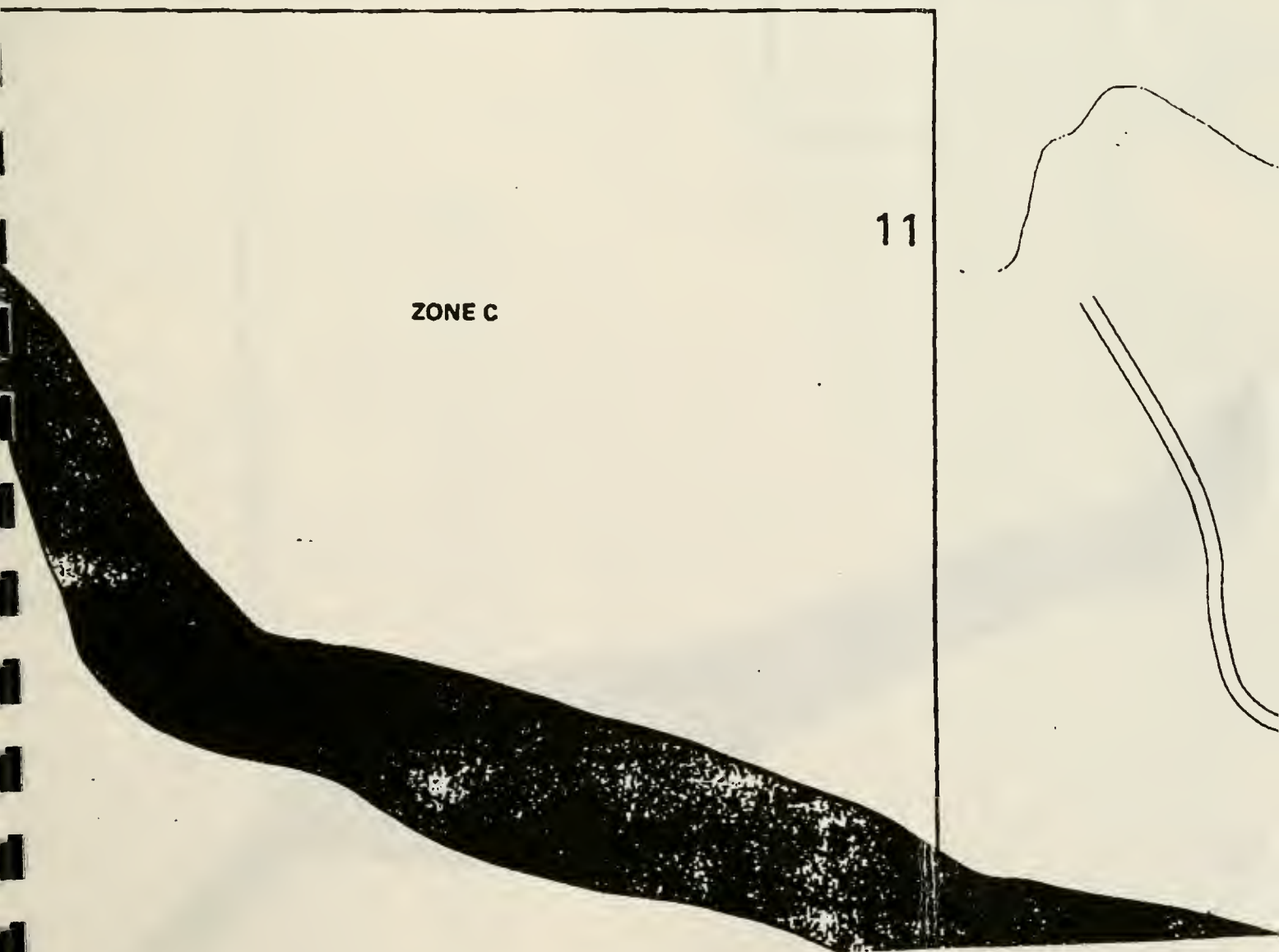


10

ZONE C

ROAD

NOTE: MAP AREA SHOWN ON THIS PANEL IS LOCATED WITHIN TOWNSHIP 10 NORTH, RANGE 4 WEST



JOINS PANEL 1528

NOTE

LIMIT OF
DETAILED
STUDY

ZONE A

ZONE
C

ZONE
C

3855
ZONE B

ZONE B

BURLINGTON NORTHEAST

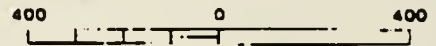
ZONE C

ZONE B

To determine if flood insurance is available in this community, contact your insurance agent, or call the National Flood Insurance Program, at (800) 638-6620.



APPROXIMATE SCALE IN FEET

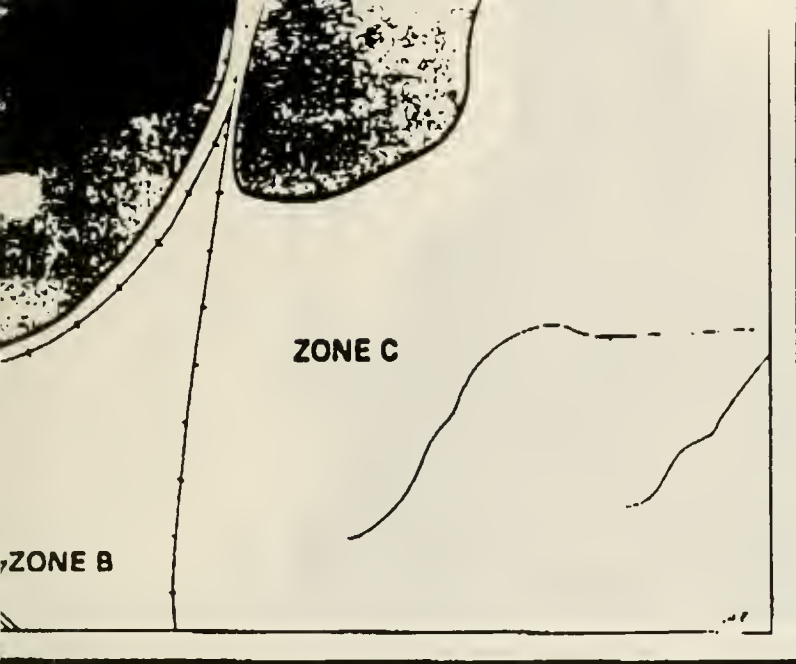


NATIONAL FLOOD INSURANCE PROGRAM

**FIRM
FLOOD INSURANCE RATE MAP**

**LEWIS AND CLARK
COUNTY, MONTANA
(UNINCORPORATED AREAS)**

PANEL 1536 OF 1725
(SEE MAP INDEX FOR PANELS NOT PRINTED)



COMMUNITY-PANEL NUMBER
300038 1536 C

MAP REVISED:
SEPTEMBER 4, 1985



Federal Emergency Management Agency

ZONE C

LIMIT OF
DETAILED
STUDY

ZONE C

ZONE C

ZONE
C

ZONE C

ZONE B

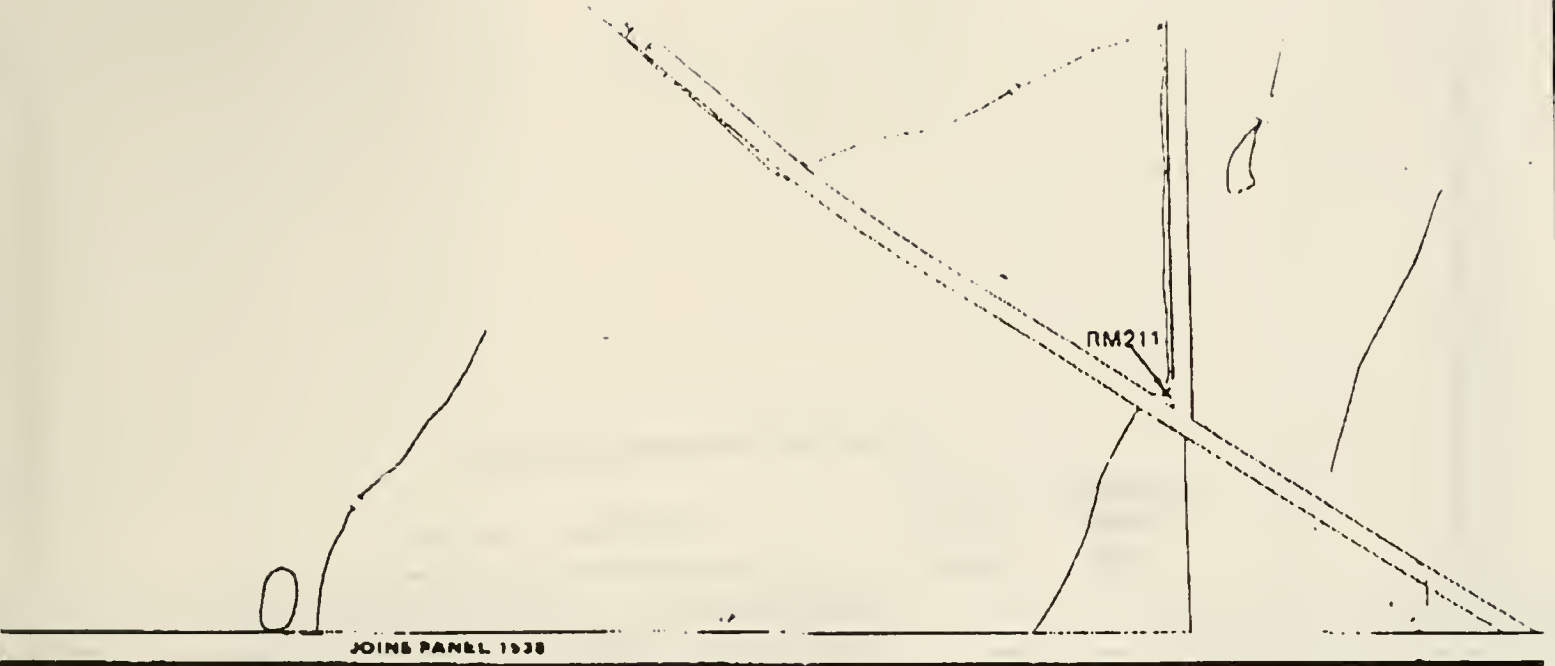
LIMIT OF
DETAILED
STUDY





15





JOINS PANEL 1938

ELEVATION REFERENCE MARKS

REFERENCE MARK	ELEVATION (Ft. NGVD)	DESCRIPTION OF LOCATION
RM20	3860.898	U.S. Coast and Geodetic Survey bench mark disk 2.3 miles north- west along the Burlington Northern Railroad from the crossing of Horton Avenue at Helena, 6 poles south of milepost 210, in the top of the west end of the north concrete and stone abutment of steel bridge 210.1 over Tennile Creek, 5.8 feet west of the west rail, and approximately 1 foot lower than the track.
RM210	3890.07	Chisled square in top wingwall at southeast corner of bridge intersection of Burlington Northern Railroad tracks and Tennile Creek in Green Meadow Country Club. Established by U.S. Geo- logical Survey.
RM211	3910.06	Railroad spike in corner fencepost (railroad tie) at northwest corner of junction of Country Club Avenue and Head Lane. Established by U.S. Geological Survey.

Fort William Henry Harrison

ZONE C

TOTAL P.10

Criteria #7

Availability to Services

Mental Health Treatment:

Cathy Murphy spoke with Stuart Klein at Mental Health Services and he stated that he is willing to provide services to Pre-Release inmates. He added that he made this pledge at the Pre-Release meeting held at the library.

Chemical Dependency Treatment:

Cathy also spoke with Mike Ruppert, the head of Boyd Andrew Treatment Program, and he stated, as well, that his program will provide services to Pre-Release inmates. They look forward to the opportunity to provide their services.

Helena Job Service:

Ron spoke with Phil Grossberg. He began by saying it would be difficult to assess adequate job opportunities in this area without knowing the needs and skill levels of applicants.

In Helena there is a "constant need" for service jobs that pay \$4.35-5.00/hour. Helena is a competitive job market and skilled technical trades have the advantage here.

In conclusion, he said that they register 8,000 job seekers a year adding 40 more is not going to be a significant percentage increase in this area.

Job Service programs in other cities may be able to better access the potential impact of an existing PRC.

There will be an attachment from Bobbie Pomroy, Department of Commerce with 1994 figures on types of jobs available in Helena.

For 1995 figures (if needed), Cathy Shenkle 444-3254.

Community Service:

The restitution/community service office assured Mark that they would treat inmates as out of district clients. The center would have to contact the sentencing jurisdiction, who would send a certified copy of the order for community service, and the client would then be put to work here.

**Helena Area Pre-Release
Page Two**

Adult Learning Center:

Mark spoke with the Adult Learning Center who say that they would be more than happy to work with a pre-release. Jake Gustin (ALC Supervisor) was not available to confirm this, but the lady he spoke with assured him there would be no problem and would have Jake call to confirm.

Vo-Tech:

Monty spoke with Alex Capdeville. He stated there was no problem providing services to pre-release clientele ie. education/employment if applicable.

Their major concern is they need to be aware of "high risk" individuals on supervision for serious crimes - molestation, murder, aggravated assault, rape, etc.

As he explained, they have had probation/parolees attending classes before.

Carroll College:

Monty left three messages for Jim Trudnowski. No response as of this writing was received.

444-4920

COVERED EMPLOYMENT AND WAGES IN MONTANA BY
STANDARD INDUSTRIAL CLASSIFICATION FOR 1994

LEWIS & CLARK	049	SIC CODE	ESTAB- LISH- MENTS	AVERAGE ANNUAL EMPLOYMENT	ANNUAL WAGES PAID	AVERAGE ANNUAL WAGE	AVERAGE UI TAX RATE
TOTAL ALL INDUSTRIES			1,933	25,477	560,537,965	22,002	.98
PRIVATE (OWNERSHIP S)			1,788	17,325	337,168,487	19,461	1.69
AGRI, FOR, FISH			33	258	3,494,835	13,546	1.82
AGRI PROD CROP		01	4	56	602,797	10,764	2.08
AGRI PRO LIVESTK		02	8	115	1,778,188	15,462	1.54
AGRI SERVICES		07	19	83	1,073,645	12,935	2.07
FORESTRY		08 D					
MINING			15	91	3,357,481	36,895	2.85
METAL MINING		10	10	58	2,543,523	43,853	2.82
OIL & GAS EXTRACTION		13 D					
MINING & QRY NONMETL		14	3	31	805,448	25,982	2.89
CONSTRUCTION			185	958	23,768,125	24,810	3.78
GENERAL BUILDING		15	61	398	9,211,293	23,143	3.18
HEAVY CONSTRUCTION		16	14	106	3,697,216	34,879	5.31
SPECIAL TRADE		17	109	453	10,859,616	23,972	3.83
MANUFACTURING			60	990	24,083,606	24,327	1.97
FOOD PRODUCTS		20	3	96	1,391,875	14,498	1.53
APPAREL		23 D					
LUMBER		24	16	101	2,117,448	20,964	2.19
FURNITURE		25 D					
PRINTING-PUBLISH		27	11	267	4,775,158	17,884	1.27
CHEMICALS		28	3	94	3,337,642	35,506	1.42
RUBBER-MISC PLAST		30 D					
STONE-CLAY-GLASS		32	6	61	1,761,076	28,870	4.49
PRIMARY METAL		33 D					
FABRICATED METAL		34	3	12	165,388	13,782	2.66
NON ELECT MACH		35 D					
TRANSPORT EQUIP		37	3	19	285,966	15,050	3.73
INSTRUMENTS		38 D					
MISC MFG		39	5	36	636,952	17,693	1.90
TRANS. COMM. & PU			78	1,064	32,510,854	30,555	1.15
LOCAL-URBAN TRANS		41	6	92	734,994	7,989	2.86
TRUCKING-WAREHOUSE		42	24	315	7,493,163	23,787	1.61
WATER TRANSPORT		44	4	11	146,461	13,314	3.71
AIR TRANS		45	8	63	1,400,679	22,233	1.36
PIPELINES(EX NAT GAS)		46 D					
TRANSPORT SERV		47	7	33	651,292	19,736	1.52
COMMUNICATION		48	19	403	16,688,069	41,409	.69
ELECT-GAS-SAN-SER		49	7	142	5,301,461	37,334	.85
WHOLESALE TRADE			95	687	18,442,153	26,844	1.15
DURABLE GOODS		50	59	327	9,696,823	29,653	1.28
NONDURABLE		51	36	360	8,745,330	24,292	1.03
RETAIL TRADE			387	4,634	54,508,760	11,763	1.40
BLDG MAT-GARDEN		52	18	178	3,425,376	19,243	1.52

COVERED EMPLOYMENT AND WAGES IN MONTANA BY
STANDARD INDUSTRIAL CLASSIFICATION FOR 1994

LEWIS & CLARK	049	SIC CODE	ESTAB- LISH- MENTS	AVERAGE ANNUAL EMPLOYMENT	ANNUAL WAGES PAID	AVERAGE ANNUAL WAGE	AVERAGE UI TAX RATE
GEN MERCH		53	10	752	8,980,201	11,941	1.23
FOOD STORES		54	40	644	8,089,878	12,561	1.42
AUTO DIRS-SVC ST		55	52	439	10,066,154	22,929	1.61
APPAREL & ACCESS		56	19	108	862,151	7,982	1.20
FURN & HOME FUR		57	39	213	3,417,121	16,042	1.32
EATING & DRINKING		58	137	1,826	13,701,185	7,503	1.40
MISC RETAIL		59	70	471	5,966,694	12,668	1.40
FIN.,INS.,R.E			172	1,584	41,494,822	26,196	1.26
BANKING		60	24	469	11,195,025	23,869	.89
CREDIT AGENCIES		61	10	103	2,636,068	25,592	1.34
SEC-COMM-BRKS-SV		62	9	29	1,312,133	45,245	1.20
INSURANCE CARR		63	16	590	17,694,061	29,989	1.46
INS AGENTS-BRKS		64	30	162	4,725,464	29,169	1.38
REAL ESTATE		65	75	207	3,280,194	15,846	1.44
HOLDING & INVESTMENTS		67	6	21	651,877	31,041	.88
SERVICES			758	7,053	135,467,477	19,207	1.61
HOTELS & LODGING		70	23	379	3,741,074	9,870	1.40
PERSONAL SERVICE		72	30	197	1,996,894	10,136	1.69
BUSINESS SERVICE		73	98	732	12,082,775	16,506	1.57
AUTO-REPAIR SERVICE		75	45	215	3,323,850	15,459	1.58
MISC REPAIR SERVICE		76	20	92	1,893,672	20,583	1.95
MOTION PICTURES		78	11	73	641,771	8,791	1.53
AMUS & REC SERVICES		79	44	490	4,257,496	8,688	1.94
HEALTH SERVICES		80	124	2,179	49,142,500	22,552	1.47
LEGAL SERVICES		81	48	196	5,944,900	30,331	1.03
EDUCATIONAL SERV		82	11	355	5,975,128	16,831	2.55
SOCIAL SERVICES		83	64	781	10,940,612	14,008	2.25
MUSEUMS, ZOOS ETC		84 D					
MEMBERSHIP ORG		86	101	604	12,536,715	20,756	1.51
ENGINEERING SERVICES		87	111	715	22,417,505	31,353	1.60
PRIVATE HOUSEHOLD		88	17	18	186,640	10,368	1.78
MISC SERVICES		89	3	14	335,394	23,956	1.71
NON-CLASSIFIABLE		99 D					
GOVERNMENT			144	8,152	223,369,478	27,401	.19
STATE			42	4,756	123,162,761	25,896	.20
LOCAL			41	1,959	45,508,298	23,230	.18
FEDERAL			60	1,435	54,673,220	38,099	.00
INTERNATIONAL GOVT			1	1	25,199	25,199	1.70

"D" IN TABLES INDICATES DISCLOSURE SUPPRESSION.

Criteria #4:

Law Enforcement and Security

I spoke with Capt. Lynn Michel of the Lewis and Clark County Sheriff's Office. He indicated that for the most part response time to the proposed Site would be 10 to 15 minutes. In the event they are not able to quickly respond, (backup plan) they would make a request of the Mutual Aid Dispatch to send a City of Helena Unit.

Doug indicated that other information listed under #4 would not need to be addressed by the Probation and Parole Unit.

STEVENS & CO.

A REAL ESTATE APPRAISING & CONSULTING GROUP

FILE COPY

June 18, 1996

Ms. Diana P. Leibinger
Legal Counsel
Department of Corrections
P.O. Box 201301
Helena, MT 59601

Dear Ms. Leibinger:

I understand the sensitivity to the site location for the proposed prerelease center near Helena. The concern of the neighboring property owners is understandable.

As we discussed by phone several days ago, the only way to predict market reactions to the surrounding property values in Helena is to examine other areas in which prerelease centers or other similar facilities exist. I have made inquiries in Billings, Great Falls, Butte and Missoula, where the State of Montana maintains similar prerelease facilities.

Billings has two prerelease centers; a men's center at 104 N. 31st, and a women's center at 746 Grand Ave. The men's center is located in a transitional area (from residential to strip commercial) while the women's center on Grand Avenue has similar surroundings. I discussed the locational aspects with knowledgeable Realtors and appraisers who indicated there is no evidence showing surrounding property values having diminished due to the centers.

The Billings center was previously located in a suburban setting in Lockwood, east of Billings proper. Property values in this area also were unaffected.

Great Falls has a prerelease center which has existed for a number of years at 1019 15th St. This location is in a light industrial area and not immediately influenced by residential properties. Surrounding property values have been unaffected according to real estate professionals who are familiar with the area and its dynamics.

Ms. Diana P. Leibinger
Page 2

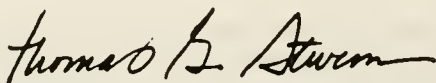
Missoula's prerelease center is located at 304 West Broadway, just 3 blocks west of the central business district, and directly across the street from the County Courthouse building. Although this area is not a single family residential neighborhood, there are a number of multifamily buildings, office buildings, financial institutions and other types of property within close proximity. Based on my professional experience in the immediate area, none of these properties have suffered a loss in value from having the prerelease center located nearby. In fact property values are on the increase in this area.

Butte's prerelease center is located at 62 West Broadway, in what is known as "uptown" Butte. This is the older part of the city located on the hill. The area is developed with a mixture of commercial buildings, a few apartment buildings and hotels, as well as the County Courthouse, Federal Office, and Courthouse building. Montana Power also has a headquarters building in this area of the city. I have discussed the location of the prerelease center with several real estate professionals in Butte, and they all agree that the center has no affect on the surrounding property values.

Based on these interviews I would conclude that a prerelease facility in a suburban setting, assuming competent administration, would not have a negative affect on the values of surrounding properties. This by no means was a thorough study, and due to time the constraints were limited to telephone interviews of knowledgeable real estate professionals in each area. I did not visit each city nor inspect each facility. However, based on the responses from those people interviewed, my initial impression would be that the presence of a prerelease center would not negatively impact surrounding property values.

If further research on this subject is desired, I would suggest a sale/resale and matched pair analysis be developed on properties in the immediate neighborhood of each center. Please feel free to contact me if you have any questions.

Sincerely,



Thomas G. Stevens, MAI
MT General Certification #151

TGS/lss

QUALIFICATIONS OF THOMAS G. STEVENS, MAI
P.O. BOX 8287
MISSOULA, MONTANA 59807-8287

EXPERIENCE:

- 1971 - 1974 Vice-President, Pool Mortgage Company, Oklahoma City, Oklahoma. Full-time appraisal experience in all types of residential, commercial and special purpose properties. Commercial loan production and placement, underwriting credit and analysis of commercial projects. Supervision of residential commercial financing.
- May 1974 - Appraiser, Stillwater Savings & Loan Assn.,
July 1976 Stillwater, Oklahoma. Appraising all types of residential, commercial and multi-family properties for the Association, or reviewing all appraisals for loan applications both from the home and branch offices. Responsibilities also included origination and servicing of all construction loan activities for the Association.
- July 1976 - Vice-President, Chief Appraiser, Loan Manager
December 1977 Stillwater Savings and Loan Association, Stillwater, Oklahoma. Included Appraising or reviewing all appraisals on residential, commercial and multi-family properties for the Association. Also included all day-to-day supervision of the home office loan department and reviewing and underwriting all loan applications from both the home and branch offices, setting forth formal policies and procedures for the operation of the loan department.
- December 1977 - Working under the supervision of C. Robert
October 1978 White, MAI, an independent real estate appraisal firm, appraising all types of residential, commercial and special purpose properties throughout the State of Montana. Missoula, Montana.
- October 1978 - Formed the firm White-Stevens, Ltd., Missoula,
August 1985 Montana. An independent real estate appraisal firm, appraising all types of residential, commercial and special purpose properties throughout the State of Montana. The principals in the firm were C. Robert White, MAI, and Thomas G. Stevens, MAI.

August 1985 Firm restructured under the name of Stevens,
 Stuckey, & Co.

December 1992 - Firm restructured under the name Stevens & Co.
Present Stevens & Co. is a full service, independent
 real estate appraisal firm serving clients
 throughout the State of Montana.

 Stevens & Co.
 P.O. Box 8287, Missoula, MT 59807-8287
 Telephone: 406-721-5454.

EDUCATION:

University of Montana, 1966 - 1970

B.S. Business Administration/Economics

A.I.R.E.A. (Now Appraisal Institute) Courses

Basic Real Estate Appraisal Principles and Practices

Capitalization Theory and Techniques

Case Studies in Real Estate Valuation (1980, 1989)

Litigation Valuation

Real Estate Investment Analysis

Advanced Income Capitalization

Society of Real Estate Appraisers (Now Appraisal Institute)

Narrative Report-Writing Seminar, R-2 Examination

Mortgage Bankers Association of America

Course 1, Basic Principles

Course 2, Income Property Financing

Current Seminars

Valuation of Buildings for Insurance Purposes

Highest and Best Use

Litigation Valuation

Feasibility & Market Analysis

R41-B Seminar-Appraisal Guidelines

Standards of Professional Practice

Computer Applications - Income Feasibility Studies

Hotel/Motel Valuation and Investment Seminar

Environmental Considerations in Real Property Valuation

Understanding Limited Scope Appraisals

The New Uniform Residential Appraisal Report

EDUCATIONAL CERTIFICATION:

The Appraisal Institute conducts a voluntary program of continuing education for its designated members. MAI's and RM's who meet the minimum standards of this program are awarded periodic educational certification. I, Thomas G. Stevens, have completed the requirements under the continuing education program of the Appraisal Institute.

GENERAL:

1978	Elected to Residential Membership, American Institute of Real Estate Appraisers, receiving the <u>RM</u> Designation (now Appraisal Institute).
1979	Elected as a Senior Residential Appraiser, Society of Real Estate Appraisers, receiving the <u>SRA</u> Designation (now Appraisal Institute).
1980	Elected to Membership, American Institute of Real Estate Appraisers, receiving the <u>MAI</u> Designation (now Appraisal Institute).
1992	Montana Certified General Real Property Appraiser, Certificate No. 151
1982-83	Secretary-Treasurer, American Institute of Real Estate Appraisers, Chapter #50.
1981 To Present	Guest Lecturer - University of Montana, School of Business, Real Estate Investments.

STATE OF MONTANA - DEPARTMENT OF COMMERCE

BOARD OF REAL ESTATE APPRAISERS
THIS CERTIFIES THAT: CERT #151
THOMAS G. STEVENS

P.O. BOX 8287

MISSOULA MT 59802-8287

HOLDS A VALID GENERAL CERT.

THAT EXPIRES 3/31/97

SIGNATURE

Thomas G. Stevens

STEVENS & CO.

A REAL ESTATE APPRAISING & CONSULTING GROUP

June 18, 1996

Ms. Diana P. Leibinger
Legal Counsel
Department of Corrections
P.O. Box 201301
Helena, MT 59601

Dear Ms. Leibinger:

I understand the sensitivity to the site location for the proposed prerelease center near Helena. The concern of the neighboring property owners is understandable.

As we discussed by phone several days ago, the only way to predict market reactions to the surrounding property values in Helena is to examine other areas in which prerelease centers or other similar facilities exist. I have made inquiries in Billings, Great Falls, Butte and Missoula, where the State of Montana maintains similar prerelease facilities.

Billings has two prerelease centers; a men's center at 104 N. 31st, and a women's center at 746 Grand Ave. The men's center is located in a transitional area (from residential to strip commercial) while the women's center on Grand Avenue has similar surroundings. I discussed the locational aspects with knowledgeable Realtors and appraisers who indicated there is no evidence showing surrounding property values having diminished due to the centers.

The Billings center was previously located in a suburban setting in Lockwood, east of Billings proper. Property values in this area also were unaffected.

Great Falls has a prerelease center which has existed for a number of years at 1019 15th St. This location is in a light industrial area and not immediately influenced by residential properties. Surrounding property values have been unaffected according to real estate professionals who are familiar with the area and its dynamics.

Ms. Diana P. Leibinger
Page 2

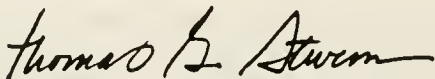
Missoula's prerelease center is located at 304 West Broadway, just 3 blocks west of the central business district, and directly across the street from the County Courthouse building. Although this area is not a single family residential neighborhood, there are a number of multifamily buildings, office buildings, financial institutions and other types of property within close proximity. Based on my professional experience in the immediate area, none of these properties have suffered a loss in value from having the prerelease center located nearby. In fact property values are on the increase in this area.

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Based on these interviews I would conclude that a prerelease facility in a suburban setting, assuming competent administration, would not have a negative affect on the values of surrounding properties. This by no means was a thorough study, and due to time the constraints were limited to telephone interviews of knowledgeable real estate professionals in each area. I did not visit each city nor inspect each facility. However, based on the responses from those people interviewed, my initial impression would be that the presence of a prerelease center would not negatively impact surrounding property values.

If further research on this subject is desired, I would suggest a sale/resale and matched pair analysis be developed on properties in the immediate neighborhood of each center. Please feel free to contact me if you have any questions.

Sincerely,



Thomas G. Stevens, MAI
MT General Certification #151

TGS/lss

Department of Corrections

P O Box 201301
Helena, MT 59620
(406) 444-9593
Fax: (406) 444-4920

July 2, 1996

Mr. Thomas G. Stevens
P.O. Box 8287
Missoula, MT 59807

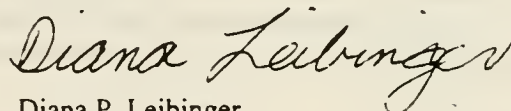
Dear Tom:

Please consider this a formal letter of engagement. The Department of Corrections wants to engage your professional services to complete an appraisal in Helena of the property values of homes within a 3 mile radius of the current Up Country Inn. The Department is considering the Inn as a site for a pre-release center for inmates transitioning from the Montana State Prison to parole status. The homeowners in the area are convinced their property values will decrease if the Inn is converted to a pre-release center. We would like a thorough investigation of this proposition to adequately assess the probable impact on property values.

The Department is in receipt of your preliminary report dated June 18, 1996. We desire a more detailed report including the sale/resale and matched pair analysis you suggest at the conclusion of your preliminary report. We encourage you to visit the area of the Up Country Inn, talk to some homeowners in the area, tour the Inn, and talk to the anticipated administrator of the pre-release, Mike Thatcher who currently administers the pre-release center in Butte. We understand your first report was based solely on the preliminary research you undertook. In the report we now seek you will start fresh without any preconceived ideas and form your new opinion as you gather data.

As we discussed on the phone, we need your report by July 22, 1996. Thank you very much for your help in approaching this assessment in a professional, unbiased manner. We have to know if property values around the Inn will suffer before the Department can make a truly informed decision.

Sincerely,



Diana P. Leibinger
legal counsel

/

cc: Rick Day
Mike Ferriter
Mike Thatcher
Mark Refling

MEMORANDUM

TO: People Concerned with the Siting of a Pre-Release Center in Helena

FROM: Matthew McKinney, Director
Andrea Brandenburg, Project Coordinator
Gerald Mueller, Project Manager
Lauren Stein, Fellow

SUBJECT: Draft Situation Assessment

DATE: July 24, 1996

The
Montana
Consensus
Council

Building
Agreement
on
Natural
Resources

Office
of the
Governor

State Capitol
Helena, MT
59620-0801

(406) 444-2075
FAX: 444-5529

The following situation assessment is the result of interviews conducted in July 1996 by the Montana Consensus Council. This assessment is being sent to Rick Day, the people interviewed, and the Department of Institution mailing list established for the siting of a Helena pre-release center at the Up Country Inn. Rick Day is scheduled to make a decision regarding this issue by July 26, 1996.

It is the policy of the Consensus Council to seek comments on its situation assessments. The interviews that provided the information necessary for this assessment were conducted within a very short time frame. While not affecting the July 26 decision, your comments may be helpful in the use of this assessment in the design of any subsequent consensus process regarding a Helena pre-release center. We would, therefore, appreciate your editorial and substantive comments, as well as your notes of any inaccuracies or misrepresentations in this document. Also, please inform us of any groups, individuals, or viewpoints that are not represented, and distribute this document to anyone that would like a copy.

If you have any comments, please contact the Montana Consensus Council in writing or by phone by August 5, 1996. We will take all suggestions and observations into consideration and release the final situation assessment in mid-August.

Thank you for your time and consideration.

Siting A

Pre-Release

Center In Helena

A Situation Assessment

prepared by the

Montana Consensus Council

Draft of July 24, 1996

Introduction

During the week of July 1, 1996, Rick Day, Director of the Department of Corrections contacted the Montana Consensus Council to discuss the situation surrounding the siting of a pre-release center at the Upcountry Inn in Helena. After several conversations with the Department, the Consensus Council suggested that a "situation assessment" be conducted.

The goal of a "situation assessment" is to develop an understanding of the variety of concerns related to a particular issue, and to suggest an appropriate process to satisfy the needs and interests of all affected parties. By assessing a situation before entering into a decision making or dispute resolution process, the participants can develop a better understanding of the people involved, the substance of the problems and opportunities, and the risks associated with different procedures for improving the situation or resolving the dispute.

The objectives of this "situation assessment" are to:

- (1) Identify the individuals and organizations concerned with the siting of a pre-release center in Helena;
- (2) Assess the degree to which concerned individuals understand the needs and interests of each other;

- (3) Determine the most likely procedure by which this situation would be addressed and its outcome, if it were to continue on its present course;
- (4) Specify how acceptable the outcomes of this "default" procedure are to the concerned parties; and
- (5) Explore alternative ways to improve the situation surrounding the siting of a pre-release center.

This document presents the results of the interviews conducted in July 1996. It should be emphasized that this assessment is not an exhaustive study, nor an end in itself. Rather, this information is intended to begin the process of building a common understanding on the siting of pre-release centers in our communities.

As an impartial servant of all affected individuals and organizations, the Montana Consensus Council is not an advocate for any particular outcome or interest. It is committed to impartially assessing the situation and offering recommendations on how to improve the situation and resolve the dispute.

Methodology

When someone calls the Montana Consensus Council to talk about a problem, we ask questions without conveying any opinion about the people or the issues. However, no matter how

congenial a relationship may be with any individual or group, or how hard that person may try to present the situation fairly in terms of their interests and those of others', we must be guarded not to jump to conclusions about the nature of the situation.

A situation assessment allows us to step back from an initial correspondence and begin to provide all of those concerned with an issue a greater understanding of the situation, as well as of each other's values and interests. In light of the fact that each problem solving process must be tailored to the specific needs of each circumstance, this situation assessment seeks to accumulate the information needed to design the most effective process to improve the situation surrounding the siting of a pre-release center in Helena. Ultimately this assessment helps us clarify whether the conditions necessary for a consensus building process exist.

This assessment is based on voluntary and confidential interviews conducted by the Montana Consensus Council with people concerned with the proposed siting of a pre-release center at the Upcountry Inn. Most of the interviews were conducted face-to-face at a location of the interviewees choosing. A few were conducted by telephone.

Potential interviewees were initially identified from a list provided by the Department of Corrections. In addition, further interviews resulted when citizens responded to the Department's announcement that the Montana Consensus Council was conducting a

situation assessment. These interviews were also supplemented by referrals made during the interviews.

The following individuals were interviewed: three Department of Corrections and Human Services staff, the executive director and two Board Members of the Community Counseling and Correctional Services, Inc. (CCCSI), the Upcountry Inn owner's attorney, nineteen individuals living in the area of the Upcountry Inn, three members of the Helena Community Corrections Board, the Deputy Attorney for Lewis and Clark County, two Lewis and Clark County Commissioners, the Lewis and Clark County Sheriff, the Helena City Manager, and three local state legislators.

Thirty-seven interviews were conducted from July 8 through July 19, 1996. Each person had the opportunity to discuss their concerns freely, while addressing the following questions:

- How would you describe the situation surrounding the siting of the pre-release center?
- What are your concerns regarding this issue?
- Who else is interested with this issue and could you describe what you think their concerns are?
- If this situation were to continue on its present course, what would be the outcome? Is this outcome acceptable to you?

- How do you think the others would feel about this outcome?
- What would a successful outcome look like to you?

Additional information was obtained from written documents, including local and regional newspapers, organizational documents, and governmental reports.

Description of the Situation

Approximately eighteen years ago pre-release centers first emerged in the state of Montana. These facilities are intended to aid in an offender's transition from prison to the community. People in these centers are supervised, they are able to gain employment, save money, and continue treatment oriented activities. Currently in Montana, pre-release centers exist in the cities of Great Falls, Billings, Butte, and Missoula and are run by nonprofit firms.

In 1995 the legislature asked the Department to expand its community programs for offenders (e.g., pre-release centers) while working to downsize the state prison and women's correction facilities. Specifically, the legislation mandated a 163 bed expansion in community correction facilities. In response to this directive, the Department contacted the existing pre-release centers to see if they could expand. The existing pre-release centers increased their capacity as much as they could, however there still remained a number of beds to fill.

The Department then sent out a request for proposal to see what nonprofit organizations would be interested in creating a new pre-release center to fulfill the state's unmet needs. Several nonprofit firms responded, including CCCSI of Butte and the Rocky Mountain Development Corporation, of Helena. Because of the significant number of offenders that come from the greater Helena area, both organizations submitted proposals for creating a center in Helena. For instance, approximately twenty percent of the inmates in the Butte pre-release center are from Lewis and Clark County.

On June 26, 1995, CCCSI, which runs the pre-release center in Butte, was rewarded by the Department an intent to contract a pre-release center in Helena. By receiving the contract, CCCSI accepted the responsibility to identify and purchase a site, and eventually operate the pre-release center.

After the initial search, CCCSI put down \$5,000 earnest money on the sixth ward site on Helena Avenue. They then canvassed a ten-block area around the site and put a notice in the Helena paper. The site needed a conditional use permit and a public meeting was held. Two local businesses started a petition drive against the site and soon popular opposition developed. The City of Helena then indicated that the needed permit would not be forthcoming, and CCCSI withdrew its application. CCCSI lost the \$5000 earnest money and another \$5000 in architects fees.

The Department extended its intent to contract with CCCSI so another site could be found in Helena. After a few months of searching for another appropriate site, CCCSI entered into a purchasing agreement with the owner of the Upcountry Inn. The Upcountry Inn is currently a bed and breakfast but has previously been used as a chemical dependency facility, and prior to that served, simultaneously, as an orphanage and retirement home. After years of hard work, the owners of the Upcountry Inn are eager to sell the business and feel that it is their right to close on the sale of their property with CCCSI.

The notice that CCCSI wanted to locate a pre-release center at the Upcountry Inn was released to the newspapers, which provided the first opportunity for neighbors surrounding the Upcountry Inn and others in the community to learn about the decision.

All of the people interviewed are dissatisfied with the process that has been used to make a decision on siting a pre-release center in Helena. The primary reason for people's dissatisfaction with the process stems from the fact that a decision was made to locate the pre-release center at the site of the Upcountry Inn without prior notifying or consulting the public. The fact that the public was notified of the decision through the newspaper, created a feeling that the center was being forced on them. People noted that they did not have a chance to learn about community corrections, share their concerns, and be part of the process.

Another issue that has been frustrating for concerned citizens is that there were, at the time of selecting the Upcountry Inn, no criteria for siting pre-release centers. In addition, the lack of consistent testimonies, data, and answers to questions – such as the type of offenders that would be located at the center (e.g., violent or nonviolent offenders), whether the occupants would actually be from Lewis and Clark County, and statistics on violations – left many doubtful of the legitimacy of the pre-release center concept and has escalated the general legacy of distrusting the Department.

After neighbors surrounding the Upcountry Inn and others began to register their dissatisfaction with both the decision and the process, the Department responded in several ways:

- It began a process to develop criteria for siting pre-release centers – which they did not have before;
- It contracted with Market Revelations of Bozeman to conduct a survey of 300 adults living within a four-mile radius of the Upcountry Inn; and
- It held two public meetings on the Upcountry Inn site.

Still, the neighbors surrounding the Upcountry Inn, other members of the community, legislators, and local officials have little confidence or trust in the Department and CCCSI to make a decision regarding the siting of a pre-release center in Helena. For instance,

the accuracy of the survey results were dismissed by nearly everyone because the telephone calls were made only during the day when most residents were working, and the neighbors closest to the facility were avoided.

In summary:

- CCCSI and the seller of the Upcountry Inn see the process moving from a business context to a political context.
- City and county officials and the Community Correction Board view the situation as an extremely sensitive political battle over which they lack jurisdiction.
- Every neighbor interviewed, while not exclusively opposed to siting a pre-release center in Helena, is currently opposed to siting a pre-release center at the Upcountry Inn.

Findings

While many people interviewed would like a chance to discuss, learn, and share their insights regarding corrections in general and pre-release centers specifically, few steadfastly oppose the idea of pre-release centers. In fact, the Department, county and city government officials, Community Correction Board members, many citizens, law enforcement officials, and local legislators generally agree that a pre-release center is needed in Helena.

However, through the course of events that created the current situation, many people have grown increasingly skeptical that pre-release centers achieve their mission – which is to assist offenders in making the transition from prison into the community.

While there remains some openness to considering the possibility of a pre-release center in Helena, the neighbors and others in the community oppose the siting of such a facility at the Upcountry Inn for the following reasons:

- The facility would threaten the security and well-being of their families.
- The facility would threaten the security and value of their property and homes.
- The process used to identify and select the site did not involve affected and concerned citizens.
- The site would not facilitate the goals of the pre-release center concept because its isolation would inhibit offenders from gaining employment and integrating into the community.
- Poor roads and the proximity of the railroad tracks (that may encourage escapes and may block emergency access) are limiting factors.

Local legislators also oppose siting the pre-release center in the Upcountry Inn because of the valid concerns and

interests of the neighbors, the general lack of community support, and the process used to select a site for the pre-release center.

Many neighbors to the Upcountry Inn sympathized with the owner's need to sell, said that they were sorry that the owners were planning on leaving, and noted that the bed and breakfast added something special to the community. Some neighbors even went as far to say that if the community valued the bed and breakfast, then they should help keep the business going. Another person said that she would rather have the homeowner's association buy the Upcountry Inn and turn it into a community center, than waste the money on a lawsuit.

Due to their lack of trust in the process, the neighbors expect the Department to approve the location of the Upcountry Inn as a pre-release center. CCCSI and the owners of the Upcountry Inn fear that the public dissatisfaction with the process will result in the Department making a decision to deny the use of the site.

All of the people interviewed, including Department personnel, expect litigation regardless of the outcome. The neighbors have indicated that they will sue to block use of the site. The owners of the Upcountry Inn and CCCSI have indicated that they will seek compensation for their monetary losses and/or expenditures.

Everyone is concerned that the outcome of this process will set a precedent for siting other correctional and pre-release centers in Montana. The owners of the Upcountry Inn and CCCSI expect that a

decision denying use of the site will demonstrate that neighborhood opposition can prevent the siting of correctional facilities. Neighbors, other citizens and officials in the community, and local legislatures believe that a decision to approve the site will confirm the attitude that government has betrayed its citizenry and cannot be trusted.

When describing what the outcome would look like if the situation were to continue on its present course, many were uncomfortable describing the effects that the likely litigation would have on the community. Moreover, many noted that nothing productive would really come out of litigation because there is always a chance of loss and no agreements would be made on how to deal best with the problems of siting community corrections in Montana.

In turn, when asked what a successful outcome would look like, nearly everyone (except the Upcountry Inn and CCCSI representatives and some neighbors who believe that offenders should "just do their time") explicitly stated in their own voice the desire to reach a fair, effective, and efficient agreement on developing criteria for selecting an appropriate site for a pre-release center in Helena. In addition, many, including the Department, noted the validity of the Upcountry Inn and CCCSI's concerns and would be willing to attempt to reach agreement on fair compensation for CCCSI and the Upcountry Inn. The results from a process that has gone awry also called for a shift in the Department's policy so as to avoid a repeat of this situation.

What is a Consensus Process?

Consensus processes encourage creative and innovative solutions to complex problems by bringing a diversity of knowledge and expertise together to resolve issues. When used in appropriate situations, consensus processes reward expenditures in time and effort by generating creative and lasting solutions to complex problems.

There are many forms that a consensus process can take. Each situation, issue or problem requires that the participants design a process specifically suited to their abilities, circumstances, and issues. Consensus processes enjoy some inherent advantages over other decision making processes. Consensus processes:

- Ensure that all interests and viewpoints are represented and respected;
- Enable participants to work with each other face-to-face;
- Give an effective voice to all participants and allow the parties involved in designing a process appropriate to their special circumstances and needs;
- Supplement existing public decision making processes;
- Anticipate and resolve issues before people become polarized and engaged in more expensive processes;

- Provide a forum that forges new partnerships and fosters cooperative problem solving that can lead to better informed, more creative, and enduring solutions; and
- Build a sense of community.

Consensus contrasts to processes where a decision is reached through voting (majority rules) or through someone making a unilateral decision (a designated government board, administrative agency, or judicial body). Consensus is not compromise. Rather a consensus process employs the abilities of all parties, reconciles competing interests, forges new cooperative partnerships, and explores and implements innovative solutions.

If the individuals and organizations affected by or concerned with the siting of a pre-release center in Helena are committed to working together through a consensus process to resolve this issue, the following principles should be kept in mind.

Agree on the Purpose

People need a common reason to participate and participants should agree that consensus is the best approach to resolve the issues and improve the situation.

Ensure the Process is Inclusive

Involve people affected by the issue, those needed to implement any agreement, and anyone who may undermine the process.

Allow Participants to Design the Process

Encourage people to select their own representatives, define the issues, and develop appropriate ground rules. The process should be designed to fit the specific needs of each situation and provide equal access to relevant information. In addition, the process should be flexible in order to anticipate learning about the situation, different perspectives, and options that may arise.

Insist on Accountability

Hold the participants accountable to the process that they agreed to and to the people that they represent.

Develop an Action Plan

Clarify commitment to action, identify roles and responsibilities of each participant, and design a strategy to monitor and evaluate the process.

Select an Appropriate Facilitator

Examine references, training, and experience with similar issues.

Rely on the facilitator to assess the situation, provide advice on process design, coordinate meetings, document agreements, and support action.

Recommendations

Based on the data gathered for this situation assessment, the Montana Consensus Council recommends starting the process over by creating a forum to foster education on the nature, function, necessary improvements, and successes of community corrections facilities. The forum should give people the opportunity to discuss the issues surrounding corrections in general and possibly provide innovative solutions to these pressing problems. More specifically, a consensus process is recommended to articulate criteria for siting correctional facilities, including pre-release centers, in local communities.

If the Department is committed to seeking agreement on the potential location of a pre-release center in Helena, and wants to begin to rebuild trust among citizens, it should drop the location of the Upcountry Inn as a potential site. This recommendation is not based on whether or not the Upcountry Inn is an appropriate facility, nor does it ignore the legitimate concerns of the current owner of the Upcountry Inn and CCCSI. Rather, from the perspective of nearly all the people interviewed, this decision is a basic condition for moving forward and considering whether a pre-release center should be located in Helena, and if so, under what conditions.

Interviewees suggested that a consensus process should be facilitated by a neutral party and involve individuals representing:

- The Department of Corrections and Human Services;
- Community members representing a diversity of viewpoints and geographical areas;
- Local government officials;
- Administrators of pre-release centers;
- Citizens who have been involved with pre-release centers as inmates and as neighbors of existing facilities;
- Law enforcement representatives; and
- Local state legislators.

Any interested parties that have not yet been identified should be encouraged to participate in order to ensure that the process is inclusive. Care should be taken to keep the group small and efficient while making sure that all viewpoints are adequately represented.

By creating a working group that represents the diversity of viewpoints regarding this issue, each individual will have the opportunity to share their insights on how to meet the common goals and objectives on siting correction facilities. In addition, with the inclusion of diverse viewpoints and expertise, there

is a better possibility of creating lasting and innovative solutions

In order to design an effective process, participants must first agree on the purpose, define the issues, and develop ground rules. Well-defined ground rules are an essential component of a successful forum because they provide the framework for how group members will communicate with each other. In addition, they define how decisions will be made, the roles and responsibilities of the participants and the facilitator(s), as well as providing a mechanism to insure accountability.

Keeping in mind that consensus processes are participant driven and flexible so as to reflect the purpose, goals, and objectives set forth by the working group, the following ideas for action were provided by the people interviewed:

1. In order to address the concerns of the Upcountry Inn and CCCSI, determine appropriate compensation for both parties.
2. Educate the participants on the nature, function, failures, and successes of pre-release facilities. The process should also provide a forum where people can discuss the issues surrounding corrections in general and possibly provide innovative solutions to these pressing problems.
3. Develop criteria and a process for identifying and selecting pre-release centers.

4. Apply the criteria and process to Helena to determine if there is an appropriate site in the community.
5. Determine if legislation is needed to improve the siting of pre-release facilities, and if so make recommendations.
6. Help other communities in Montana develop criteria for the siting of correctional facilities.

context, the opportunities for concerned individuals to work together toward common goals for siting correctional facilities are truly great and provide the setting for a special form of innovative consensus building.

Conclusion

The experience of the Montana Consensus Council shows that in complex situations like this, the most productive way to proceed is not to prove one point of view over another, but to integrate the best components of everyone's knowledge base to build agreement and work through the problems that affect all of us.

Consensus processes, such as the one proposed here, test the ability of different people to create and maintain community by solving community problems. Many of the people interviewed indicated that the decisions we need to make as a society demand that people listen to and work with each other and that deeply held and often differing values are accommodated by decision making processes, not suppressed. They were also aware that conventional decision making mechanisms tend to exclude rather than include diverse interests and do not cope well with complex issues such as crime and corrections. In this



